

Yakima Urban Area Transportation Plan Update, 2025

Adopted by Yakima City Council December 12, 2006



Prepared by the City of Yakima Dept. of Public Works, 2301 Fruitvale Blvd, Yakima, WA 98902

With Technical Support and In Association of:



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# Yakima Urban Area Transportation Plan, 2025

# Acknowledgements -

The "Yakima Urban Area Transportation Plan, 2025" was adopted by the Yakima City Council on December 12, 2006 with Ordinance 2006-62. The progress of this document was a cooperative effort of the citizens of Yakima, the City of Yakima Public Works Department and with technical support and analysis by Kittelson & Associates. This document is a component of the Yakima Urban Area Comprehensive Plan.

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#### ORDINANCE NO. 2006-62

#### **AN ORDINANCE** adopting by reference amendments to the Yakima Urban Area Comprehensive Plan, including amendments to the Introduction, Action Plan Implementation, Land Use, Housing, Transportation, Parks and Recreation, Natural Environment and Capital Facilities; and establishing an effective date for said amendments.

WHEREAS, the City of Yakima is required to plan under the Washington State Growth Management Act (GMA) RCW 36.70A.040; and

WHEREAS, every seven years, RCW 36.70A.130(1) requires the City of Yakima to take legislative action to review and, if needed, revise its comprehensive plan and development regulations, including its policies and regulations designating and conserving natural resource lands and designating and protecting critical areas to comply with the requirements in Chapter 36.70A RCW; and

WHEREAS, on March 18, 2003 the Yakima City Council adopted Chapter 16.10 of the Yakima Municipal Code (Ordinance Number 2003-19) which became effective on April 20, 2003, establishing a public participation program in accordance with RCW 36.70A.130(2) that identified procedures and schedules for reviewing and revising the Yakima Urban Area Comprehensive Plan and City development regulations; and

WHEREAS, the City of Yakima has followed its adopted public participation program, including multiple opportunities for public participation in the 2006 Comprehensive Plan update, said opportunities being set forth, attached hereto and incorporated herein by this reference as Exhibit "A"; and

WHEREAS, the City of Yakima has sought community-wide participation in the Comprehensive Plan update by providing specific notice of opportunities for comment to the Yakama Indian Nation, WSDOT, WSDOT Aviation, the Yakima Valley Business Times, the Yakima Herald Republic, the EPA, NOAA Fisheries, the Yakima School District, Washington State Department of Agriculture, Department of Health, US Fish and Wildlife, local neighborhood associations, and posting on the Yakima website, to name a few but non-inclusive notice recipients; and

WHEREAS, the City of Yakima has established goals and policies within this Plan to facilitate and guide the development of new regulations, based upon "Best Available Science" (as defined within the GMA), to protect and enhance both critical areas and shorelines, as required; and

WHEREAS, the City of Yakima Public Works Department with technical support from Kittelson & Associates, a professional Traffic Engineering firm, drafted a significant update of the mandatory transportation elements of the Comprehensive Plan, as required by RCW 36.70A.070 (6)B known as the Yakima Urban Area Transportation Plan 2025 and subsequently summarized into Chapter VI of the Yakima Urban Area Comprehensive Plan; and

WHEREAS, the Yakima Urban Area Transportation Plan 2025 includes significant detail related to the Concurrency requirements of GMA as well as the requirements of consistency with land use assumptions for estimating future traffic impacts and a financing plan. These findings and policies have been summarized into Chapter VI of the Yakima Urban Area Comprehensive Plan; and

WHEREAS, notice of all amendments to the Yakima Urban Area Comprehensive Plan and development regulations adopted to fulfill the requirements of RCW 36.70A.130 was sent to the Washington State Department of Community, Trade and Economic Development (CTED) and received by CTED on September 14, 2006, that date being at least sixty days before the amendments were adopted by the Yakima City Council, in accordance with RCW 36.70A.106; and

WHEREAS, the City of Yakima conducted an Integrated GMA/ Washington State Environmental Review (SEPA) process for public comment on the Yakima Urban Area Comprehensive Plan Update, including the Transportation Plan Update, as provided in WAC 197-11-235. The Final EIS regarding this review was issued on November 15, 2006; and

WHEREAS, under the schedule established in RCW 36.70A.130(4), the deadline for the City of Yakima to comply with the update required by RCW 36.70A.130(1) is December 1, 2006; and

WHEREAS, City planning staff and Reid Shockey, a professional planning consultant hired by the City of Yakima to assist with the Yakima Urban Area Comprehensive Plan update, prepared an analysis of the comprehensive plan and development regulations currently in effect in the City of Yakima to determine the Plan's consistency with the requirements of Chapter 36.70A RCW. Based upon this analysis, planning staff and Mr. Shockey prepared proposed revisions deemed necessary to comply with Chapter 36.70A RCW. At public hearings held on June 26, 2006 and July 10, 2006, planning staff and Mr. Shockey forwarded their analysis and proposed revisions to the Yakima Urban Area Regional Planning Commission; and

WHEREAS, the Yakima Urban Area Regional Planning Commission reviewed the analysis and proposed revisions prepared by City planning staff and Mr. Shockey and then held a public hearing on September 25, 2006 to receive public comments on the analysis and proposed revisions. Based upon its review of the requirements of Chapter 36.70A RCW, the analysis and proposed revisions prepared by planning staff and Mr. Shockey, and the public comments received, the Yakima Urban Area Regional Planning Commission modified the analysis and proposed revisions to more fully comply with Chapter 36.70A RCW and then forwarded their recommendations to the Yakima City Council on October 3, 2006; and

WHEREAS, the Yakima City Council held a public hearing on November 14, 2006, said meeting being continued on December 5, 2006, to receive public comments on the Regional Planning Commission's recommended findings on review and proposed revisions to the Yakima Urban Area Comprehensive Plan; and

WHEREAS, based upon its review of the requirements of Chapter 36.70A RCW, the analysis and proposed revisions prepared by planning staff and Mr. Shockey, the recommended findings on review and proposed revisions forwarded by the Regional Planning Commission, and the public comments received, the Yakima City Council finds and declares that the review and needed revisions have been prepared in conformance with applicable law, including Chapter 36.70A RCW, Chapter 43.21C RCW, and the process set forth in Chapter 16.10 of the City of Yakima Municipal Code for the provision of public participation and adoption of Comprehensive Plan amendments; and

WHEREAS, based upon its review of the requirements of Chapter 36.70A RCW, the analysis and proposed revisions prepared by planning staff and Mr. Shockey, the recommended findings on review and proposed revisions forwarded by the Regional Planning Commission, and the public comments received, the Yakima City Council modified the analysis and proposed revisions to more fully comply with Chapter 36.70A RCW and hereby finds and declares that the City of Yakima's comprehensive plan and development regulations, as revised by this ordinance, comply with the requirements of Chapter 36.70A RCW; Now, Therefore,

#### BE IT ORDAINED BY THE CITY OF YAKIMA:

<u>Section 1</u>. <u>Findings, Analysis and Conclusions</u>. After reviewing the record and considering the arguments in the record and at public meetings, the Yakima City Council hereby adopts the findings, analysis and conclusions contained in Exhibit "B", attached hereto and incorporated herein by this reference as if set forth in full.

**Section 2.** Revision of Sections of Existing Comprehensive Plan Elements. The Yakima Urban Area Comprehensive Plan is hereby amended to revise the text, policies and related provisions of the specific sections of the Plan set forth in Exhibit "C", attached hereto and incorporated herein by this reference, as if set forth in full.

<u>Section 3.</u> <u>Amendments to Replace and Supercede</u>. The Yakima Urban Area Comprehensive Plan is amended by these changes and all such changes are intended to replace and supercede all sections of the Comprehensive Plan that are or may be inconsistent with the amendments contained herein. Amendments to the Comprehensive Plan include related documents adopted by reference such as the Yakima Urban Area Transportation Plan 2025, the Yakima Parks Plan 2006-2011, Water Master Plan, 2004; Sewerage Comprehensive Plan, 2005 and other documents listed in Appendix D of the Yakima Urban Area Comprehensive Plan, 2006.

<u>Section 4.</u> <u>Transmittal to State</u>. Pursuant to RCW 36.70A.106, this Ordinance shall be transmitted to the Washington Department of Community, Trade and Economic Development as required by law.

<u>Section 5.</u> <u>Preparation of Final Comprehensive Plan Document</u>. City staff are hereby directed to complete preparation of the final Yakima Urban Area Comprehensive **Plan** document, including the Final Transportation Plan Update and the correction of any typographical edits, and inclusion of appropriate graphics and illustrations.

<u>Section 6</u>. <u>Severability/Validity</u>. The provisions of this ordinance are declared separate and severable. If any section, paragraph, subsection, clause or phrase of this ordinance is for any reason held to be unconstitutional or invalid, such decision shall not affect the validity of the remaining portion of this ordinance. The Yakima City Council hereby declares that they would have passed this ordinance and each section, paragraph, subsection, clause or phrase thereof irrespective of the fact that any one or more sections, paragraphs, clauses or phrases were unconstitutional or invalid.

**Section 7.** <u>Ratification</u>. Any act consistent with the authority and prior to the effective date of this ordinance is hereby ratified and affirmed.

**Section 8.** Effective Date. This ordinance shall be in full force and effect 30 days after its passage, approval, and publication as provided by law and by the City Charter.

PASSED BY THE CITY COUNCIL, signed and approved this 12th day of December, 2006.

/s/ David Edler

ATTEST:

David Edler, Mayor

/s/ Deborah J. Moore City Clerk

Certified to be a true and correct copy of the original filed in my office.

Publication Date: <u>12-15-06</u> Effective Date: <u>1-14-07</u>

Forward and Table of Contents

# Table of Contents and Map Index

	Chapter and Page
Chapter 1 - Transportation Plan General Overview	Chapter and ruge
Key Transportation Plan Concepts	1-3
Chapter 2 – Local Streets, Neighborhood Safety and Liv	vable Streets
Local Street Goals and Policies	
The Condition of our Local Streets	
Map 2-1 Local Street Maintenance	
Map 2-2 Traffic Calming Requests	
Local Streets Implementation Tasks	
Chapter 3 – Pedestrians and the Walking Environment	
Pedestrian and Walking Environment Goals and Policies	3-3
Existing City Policies Regarding Pedestrians	
Existing Pedestrian Facilities	
Pedestrian Safety	
Map 3-1 Sidewalk and Pedestrian Facilities	
Map 3-2 Pedestrian Accidents	
Prioritizing Pedestrian Improvements	
Curb Ramp Transition Plan	
School Zones and Crosswalks	
Map 3-3 School Zones	
Pedestrian Implementation Tasks	
Chapter 4 – Wheeled Access, Bicycles and Other Vehic	les
Bicycle Goals and Policies.	4-3
Existing City Policies Regarding Wheeled Access	4-4
Bicyclists Responsibilities and Safety Practices	
Description of Existing Facilities	
Map 4-1 Bicycle Accidents	4-9
Map 4-2 Bicycle Facilities	
Bicycle Implementation Tasks	
Chapter 5 – Arterial and Collector Street System	
Arterial and Collector Street System Goals and Policies	5-3
Street System Functional Classification	5-4
Map 5-1 Proposed Functional Classification of Streets	5-7
Street Design Standards	
Map 5-2 Future Travel Lanes	
Capacity and Level of Service	
Map 5-3 Average Daily Traffic, 2025	

Safety Needs of Arterial Streets	
Two-Way Left Turn Lanes and Road Diet	
Map 5-4 Safety Index Rating	
Arterial Street Pavement Preservation	
Map 5-5 Arterial Maintenance	5-25
Classified Street Recommendations, 2025	5-27
Arterial and Collector Street Implementation Tasks	

# Chapter 6 – Signalized and Other Major Intersections

Signalized and Other Major Intersection Goals and Policies	6-3
Existing Conditions Overview	6-5
Traffic Safety Analysis	6-8
Map 6-1 Level of Service	6-7
Map 6-2 Rate of Vehicle Collisions per MEV, 1998- 2004	6-9
Vehicle Collision Report Summary	6-11
Future Conditions	6-12
Intersection Improvement Strategies	6-15
Overview of Concurrency and Traffic Impact Analysis Guidelines	6-18
Intersection Implementation Tasks	6-21

# **Chapter 7 – Freight Transport and Economic Development**

Freight Transport Goals and Policies	
Freight Transport Inventory	7-4
Planning for Freight Mobility in Yakima	
Map 7-1 Freight Routes	7-7
Railroad History and Issues in Yakima	
Freight Implementation Tasks	

# Chapter 8 – Public Transit

Public Transit Goals and Policies	8-3
Yakima Transit Overview and Routes	8-4
Dial-A-Ride	
Vanpool Program	8-6
Map 8-1 Transit Routes	8-7
Yakima Electric Trolley	8-9
Other Transportation Modes – Connecting Transit Services	
Public Transit Implementation Tasks	8-11

# Chapter 9 – State and Regional Street System

State and Regional Street System Goals and Policies	9-3
Existing State and Regional System Facilities	9-4
Level of Service for State Facilities and Adjoining Jurisdictions	9-5
Regionally Significant Projects and TRANS-Action	9-5
Map 9-1 Regional Projects	9-7
Regional System Implementation Tasks	9-11

## **Chapter 10 – Finance Element**

Plan Finance Goals and Policies		
Street System Needs		
Map 10-1 Plan Projects	10-7	
Transportation Plan Improvement Projects, 2006-2026		
Current Funding Options Utilized by the City	10-10	
Funding Options Available for Future Financing		

# Chapter 11 – Plan Implementation and Updating

Implementation Goals and Policies	
Relationship of Transportation Plan to Other Policies	11-4
Major Implementation Measures	11-7
Implementation Task Summary	11-9

# **Technical Appendix 1: Transportation Plan Improvement Project Detail**

# Map Index

<b>Chapter</b>		Map Number		Title	Page
2	2-1		Local	Street Maintenance Plan	
		2-2		Traffic Calming Requests	
3	3-1		Sidewalk	and Pathways	
		3-2		Pedestrian Accidents Locations	
		3-3		School Zones	
4	4-1		Bicycle	Accident Locations	
		4-2		Bicycle Facility Map	
5	5-1		Proposed	Functional Classification of Streets	
		5-2		Future Number of Lanes	
		5-3		Average Daily Traffic by Corridors, 2025	
		5-4		Safety Index of Streets	
		5-5		Arterial Street Maintenance Plan	
6	6-1		Signalized	Intersections Level of Service	
		6-2		Rate of Vehicle Collisions by MEV	
7		7-1		Freight Routes and Airport Area	
8		8-1		Transit Routes and Park-N-Ride Lots	
9		9-1	Regional	<b>TRANS-Action Corridor Projects</b>	
10		10-1		Planned Improvements	

# **Chapter 1**

**Transportation Plan General Overview** 

# **Chapter 1: Transportation Plan General Overview**

The Yakima Urban Area Transportation Plan provides the policy foundation to guide City decision m akers, staff, advisory bodies, and citizens on transportation priorities and projects over the next twenty y ears. The g oals, objectives, and policies of the Plan should be reviewed in the context of all decision m aking processes that impact the transportation system, including land use actions and development review, capital investments, funding priorities, and transportation programs.

The Plan describes both policies and actions that are required by the City to implement the intent of the transportation plan. It is essen tial that the Plan be coordinated with the Yakim a Urban Area Com prehensive Plan, the 20-year Capital Facilities Plan, the 6-year T ransportation Improvement Program and the Regional Transportation Plan. The projects and priorities contained in each of these plans should be reviewed on an a nnual basis to ensure consistency am ongst the many transportation-related activities and p rojects that the City and Region are engaged in. Further, the Transportation Plan should be reviewed on a five-year basis to ass ess any potential changes in the anticipated land use growth patterns and/or any impacts that m ajor transportation projects have had on the operating characteristics of the system.

The Transp ortation Pla n is a r equirement of the W ashington State Growth Management Act (GMA). Per the GMA, the Transportation Plan includes an inventory of existing facilities, L evel of Service Standards, Capacity and Concurrency Analysis, a bicycle and pede strian component, 20-year projections of traffic and land use need, and a f unding plan for required im provements. The Yakima Urban Area Transportation Plan includes additional inform ation about neighborhood streets, street maintenance, freight and safety needs.

# **KEY TRANSPORTATION PLAN CONCEPTS**

A number of key concepts and im plementation recommendations from the plan are highlighted below.

# Consistency and Coordination

Consistency and coordination betw een Com prehensive Plan, 6-year Transportation Im provement Program (T IP), Capital Facilities P lan and Transportation Plan is essential. Prioriti zation of projects included in each plan should be reviewed and refined on an annua l basis. This ensures that all city transportation projects a re consistent with the goals, objectives, policies, needs, and priorities outlined in the Transportation Plan and that the city is responsibly spending its limited transportation funding.

# Regular Plan Update

The Transportation Plan should be a document that is regularly reviewed and updated to reflect and serve as a decision -making tool for transportation policy, planning, and construction efforts within the city over the next twenty years. This should be accompanied by a regular review and update of the Yakim a Municipal Code to ensure that the goals and projects contained in the Plan are implemented.

# Priority Listing of Street Capacity Projects

The Transportation Plan contains a listing of near, mid and long-term capacityrelated improvements needed to ensure that the system operates acceptably during the next twenty years. This list should be incorporated into the City's 6-year TIP. Priority should be given to funding those projects that provide for the economic stability and growth of the community.

# Funding

Identifying and securin g the neces sary funding for m ultimodal trans portation projects is essential. C urrent projecti ons reflect a short-f all in n eeds versus revenue sources. The city needs to pursue wide range of potential funding sources at the lo cal, regional, statewide and na tional level to a ddress f uture capacity constraints and m ultimodal needs, preserve s ystem integrity, add ress saf ety concerns and prom ote responsible econom ic development. Securing these funds will r equire collaboration with reg ional partners to pr ioritize and jo intly pursue funding for projects within the Valley.

# Development Standard Revisions

Development standards and guidelines s hould be revised to improve comfort, convenience and quality of service provide d to all users of the transportation system. New street design stan dards and modif ications to the f unctional classification system should be adopted that reflect m ultimodal us er needs, neighborhood livability issues and promote a more efficient and environmentally-responsive transportation system . These new street standards will provide direction to the City Engi neer's Division for capital project design. In addition, coordination with Yakim a County is needed to ensure consistency of standards within the Yakima Urban Area.

# Multimodal Provisions

Multimodal f acilities n eed to be included in all f uture c apacity and system projects completed within the city. Recommended street standards outline sidewalk and bike lane requirements that should be adhered to for all projects. Coordination and consideration of freight, transit, and in termodal connection needs should be incorporated as part of all project development.

# Infrastructure Cost Sharing

A cost-sharing program for property owners and City should be developed to systematically repair/replace hazardous sidewalk section s. All dev elopment should be required to review their frontages to establish that obstacles do not exist for pedestrians, cyclists, and/or indi viduals covered under the Am ericans with Disabilities Act.

# Infrastructure Development Requirements

All development/redevelopment within city should be requ ire to con struct halfstreet im provements (including sidewalk s, curb, and gutter) along all site frontages.

# Transportation Concurrency Update

The City needs to upd ate the Transpor tation Concurrency Pr ogram to include project level coordination with SEPA mitigation and other off-site improvements. This will include f ormalized guideline s f or the prepa ration of tran sportation impact analyses to identify project impacts and associated improvement needs.

In addition, the Transportation Plan recommends revisions to the existing definitions and procedur es related to Concurrency. The City needs to review the existing ordinance to determine if the recommended revisions are appropriate.

# Municipal Code Revisions

The city needs to revise the Municipal Code to expressly allow for shared privatepartner funding. This can com e i n the form of fee-in-lieu of construction, proportionate sharing agreem ents, etc. T oday, these efforts are considered on a case-by-case basis with no formal mechanism for collection and application.

A number of other necessary Municipal Code revisions are outlined in this Plan to ensure implementation of the projects and priorities identified herein.

# Access Management Policies/Ordinances

The Transportation Plan recommends the adoption of access management strategies through policy or ordinance revisions. Access management strategies are effective in preserving and enhancing the operations and safety of key arterial corridors throughout the City. These strategies would be implemented at the time of development/redevelopment, when the City engages in a major facility improvement project, and/or if a safety deficiency is documented.

# Neighborhood Traffic Program

Traffic speed and volum es are of concern to citiz ens on m any of the neighborhood streets. The City needs a systematic approach to evaluate, prioritize and fund needed engineering, education and enforcem ent related projects to

address "traffic cal ming" projects. This type of program should be adopted and implemented by the City to ensure neighborhood livability.

#### **Corridor Plans**

The Transportation Plan indicates that corridor plans will be developed for 40th Avenue, 16th Avenue, Nob Hill Boulevard and a portion of South First Stree t. These plans will provide the f ootprint f or f uture cap ital projects to address capacity and safety improvements as well as a "sense of place" for each of these corridors. In this way improvements that are b oth functional and aesth etically pleasing may be developed.

## **PLAN ORGANIZATION**

The details of the Plan elements are summarized in the remainder of the chapters. The eleven chapters include:

Chapter 1. General Overview
Chapter 2. Local Streets
Chapter 3. Pedestrians and the Walking Environment
Chapter 4. <u>Wheeled Access, Bicycles and Other People Powered Vehicles</u>
Chapter 5. Arterial and Collector Street System
Chapter 6. Signalized and Other Major Intersections
Chapter 7. Freight Transport and Economic Development
Chapter 8. Public Transit
Chapter 9. State and Regional Street System
Chapter 10. Finance Element
Chapter 11. Plan Implementation and Updating

# **Chapter 2**

Local Streets – Neighborhood Safety and Livable Streets

# Chapter 2: Local Streets – Neighborhood Safety and Livable Streets

Neighborhood streets bring the transpor tation system hom e. They connect neighbors and provide access to the community. Beyond providing access, utility corridors, pedestrian networks, and enhanced aesthetics, these streets often define a neighborhood.

# LOCAL STREET GOALS AND POLICIES -

# *Goal (T-2.1): Develop Streets that Encourage Neighborhood Safety and Livability*

## Policies:

1. Discourage through traffic and vehicular speeding on local streets, where desired by the residents, through a combination of enforcem ent of speed lim its, community education, and selected engineering modifications.



- 2. Ensure that neighborhood streets have good connec tivity with the Collector Street System to allow traffic to flow and disperse withou t concentrating through trips. W here possible, grid pattern streets should be encouraged.
- 3. Require s idewalks on the local streets as sociated with all new developments.
- 4. Enforce intersection clear-view s tandards and other spot safety improvement projects. Actively seek funding to address issues at locations with hazardous conditions.

# *Goal (T-2.2): Develop Maintena nce Strategi es that Maximize Efficiencies*

# Policies:

1. Provide funding to preserve, re-const ruct, and m aintain the existing street system, including street surfaces, drainage, sidewalk repairs, street lighting, and traffic signals.

2. Enhance and im prove street signage and lane m arkings to heighten traffic safety and community image, where appropriate.

# THE CONDITION OF OUR LOCAL STREETS

The City of Yakima has over 250 miles of Local Access streets out of nearly 350 total miles of streets. Because these streets are not class ified as Arteria 1 or Collector Streets, State and Federal funds are not available for maintenance. The City of Yakima has sole responsibility for the maintenance of these streets. Due to the limited funds available for Local A ccess Street maintenance, even basic preservation tasks are a challenge.

The goal of standard m aintenance practices for asphalt streets is to m aintain a watertight s urface. Env ironmental forces, cou pled with the wear an d tear of vehicle traffic, erode and break down the or iginal impervious surfaces. Therefore, regular resu rfacing is n ecessary to m aintain the im pervious surface. Regular intervention with poth ole rep air, crack -filling and seal-c oating is required to preserve the surface condition of the asphalt. Industry s tandards recommend asphalt surfaces receive preventative surface treatment every eleven years.

The preservation of the Local Access Stre et System requires a ded icated effort and funding source. The City of Yaki ma estimates the total cost for the maintenance of unclassified streets at \$600,000 per year.

Map 2-1, the Local Street Maintenance Plan, illust rates the proposed 11-year cycle of preserving Yakima's neighborhood streets. Approximately 20 to 25 miles of Local Access Streets will receive a Chip-seal treatment each year, at an average annual cost of \$300,000. In 2005, City C ouncil dedicated \$200,000 annually from the Second Quarter P ercent Real Es tate Excise Tax (REET2) toward a maintenance program for unclassified streets.







distributed throughout the city limits. A complete cycle of chip-seal for all Local Access Street will take approximately 12 years. Each year an average of 20 miles of local streets will be chip-sealed at an annual Target Year cost of approximately \$280,000.

YAKIMA URBAN AREA Transportation Plan 2025

City of Yakima Department of Public Works, 2301 Fruitvale Blvd, Yakima, WA 98902 Phone (509)575-6105 http://www.ci.yakima.wa.us/streets

**MAP 2-1** 

2011

Parks

Union Gap

# INTERSECTION SAFETY AND CLEARVIEW AREAS

Many factors contribute to traffic safety on Local Access Streets. Adequate sight distance at inters ections is a critical s afety issue. Driv ers m ust be able to anticipate and avoid potential conflicts with crossing and merging vehicle traffic, as well as with pedestrians and cyclists.

Intersections of Local Access Streets may not have any traffic control in the form of a STOP or YIELD sign. Basic "rules of the road" require vehicles on the left to yield to vehicles on the right when no control device is in place. A S TOP sign may be placed at the intersection of two Local Access s Streets when such placement would assist in defining the as signment of right of way for vehic les approaching the intersection or when other r factors create the need for traffic control, such as a history of broadside collisions.

In cases where clear sight distances can not be provided, a STOP sign m ay be installed on one or more approaches to improve traffic safety. The City of Yakima enforces regulations that place the res ponsibility for trimm ing of vegetation at street intersections on the property owners to ensure adequate sight distance. In addition, the City is responsible for ensuring that buildings, fences, utilities, on-street parking, and m onument signs are locat ed appropriately to ensure adequate lines of sight.

Streetlights along neigh borhood streets provide illumination for intersections and help m aintain a saf e e nvironment f or dr ivers, pedestrians, and cyclists. Many intersections within Yakim a do not have adequate street lighting. Funding for intersection lighting is curre ntly budgeted at \$25,000 per year for installation of new street lighting.

# MANAGING NEIGHBORHOOD TRAFFIC

Traffic speed and volume have becom e a concern on m any neighborhood streets. Citizens regularly express so concern regarding "cut-through" traffic within neighborhoods, and vehicles with excessive speeds that threaten safe and quiet residential areas. W ell thought-out initia 1 design of neighborhood streets will consider and incorporate principals of traffic control that will reduce speeds and "cut-through" traffic. In so me areas of the Yakim a community, these principals were not o bserved with initial construction and residents now seek to retrofit solutions to the existing streetscape problems. A map of recent traffic calm ing requests is shown in Map 2-2.

The need for traffic calm ing to address neighborhood livability is widespread in Yakima and throughout urban Am erica. Examination of the streets where neighborhoods complain about speeding indica tes that many of these streets lack sidewalks. The relationship of pedestrian safety to the citizen concerns to "calm" traffic is clear. Many c ities have implemented programs to assist neighborhoods in re -claiming their s treets. Common tr affic calm ing measures includ e traffic circles at intersections, narrowing devices , such as chicanes and chock-points, one-way streets, barricades, and other physical measures. All successful programs also include community education and enforcement measures.

Provision o f access for em ergency serv ices is a prim ary consid eration for retrofitting neighborhoods with traffic calm ing m easures. The City Council established a citizen-based petition program to initiate traffic calming measures in 1995. However, due to budget limitations, program funding or cost sharing is not available to neighborhoods wishing to im plement traffic calming. Therefore, few petitions have been processed and ne ighborhoods generally do not pursue the program due to the costs.

New neighborhood residential streets should be designed for low travel speeds to discourage cut-through traffic. Neighborhood street systems should be designed to allow motorists to ex it the low-spee d environment onto an Arterial or Collector Street. W ide, straight residential str eets invite speeding and generally do not promote a pedestrian friendly environment.

## SIDEWALK INFILL

Existing neighborhoods may experience redevelopment of single or multiple lots, due to econom ics, land use changes, or other factors. Redevelopm ent is characterized as the demolition and replacement of a previously existing building with a new structure or land u se. The City of Yakim a has not c onsistently required the construction of sidewalks with redevelopm ent, therefore not implementing infill of missing s idewalk segments. A sidewalk is require d if one exists within 200 feet of the developm ent site and an exception is granted to single family homes constructed on in-fill lots.

Citizen preference is suppor tive of sidewalk construction to address this community safety and quality of life i ssueFuture redevelopment projects should be required to construct frontage side walks. In som e locations, sidewalk construction is d ifficult due to ste ep sl opes, proxim ity to water or drainage features, or other topographical liminations. Other unusual circum stances may exist that may require site-specific solutions to providing a sidewalk or pathway. Sidewalk construction should be incompared with all new and m ajor redevelopment projects.

## LOCAL STREET STANDARDS

New streets are constructed prime arily with the subdivision of land by private developers. The cost of local street construction is a factor in affordable housing and quality of life in the neighborhoods. Local housing providers have requested more flexibility in design standards, including street width.

Neighborhoods with shorter block lengths and connectivity to the existing street network experience less cut-through traffic and are are considered to be safer. Streets that encourage p edestrian use promote a secure and healthy environm ent. Lower property crim es, higher resale value, and neighborhood stability are all potential benefits of these design standards. **MAP 2-2** 

# **Traffic Calming Requests, 2000-2005**



Local s treet co nstruction standards should be flexible enough to allow unique neighborhood identity and characteristics to be incorporated while providing for m inimum safety stan dards. Thes e factors include constructing narrow travel lanes that encourage livab ility: sidewalks with curb, gutte r, and street lighting; and parking either on-street, in alleys, or on the



private lo t. As storm water requirm enets are developed for the Yakim a Urban Area, local street stand ards and policies may be revised to allow for "low i mpact streets" and other similar techniques. Recommended street standards are included in Chapter 5 of this Plan.

# ALLEYS

The City of Yakima currently has 44 miles of public alleys; just over 25 miles of these are unpaved. Alleys have unique transportation functions, providing immediate access to residential garages and public services such as garbage pick-up. Frequent use by both light and heavy vehicles requires construction to address these special needs.

Maintenance for the paved system consists only of pothole patching operated as a complaint based program. Due to the heavy use by garbage trucks and delivery trucks, m any of the paved alleys are in need of m ajor repa irs/reconstruction. Repair and reconstruction costs are funded by local f unds. There is no existing maintenance program similar to those that exist for the classified and unclassified streets.

The unpaved alleys receive an annual grading and groom ing, typically in the fall. In recent years, City co uncil members have expressed an interest to hard surface the unpaved alleys. Unfortunately, the Bituminous Surface Treatm ent program used to hard surface u npaved residential streets does not provide for drainag e needs that are inherent with the City 's alley system . For this reason, alley surfacing will require a different approac h. The methods listed below provide for drainage and reduce the dust asso ciated with the unpaved surface; cost estim ates shown are collected from work com pleted by the Puget Sound Action Team , Office of the Governor. Additional m ethods of dealing with the unpaved alleys may be discovered when the community addresses this issue.

> • County Lanes – This treatm ent is considered a perm eable pavement and therefore addresses drainage issues. County lanes feature two narrow strips of concrete that provide a s mooth driving surface. A plastic grid is placed between and beside these concrete strips and covered. Research would be required by the City to determ ine a

viable treatment for the area betwee n and beside the concrete strips. It may require some local test cases to determine the best treatment. In Vancouver, B.C., a tough structural grass has been used. The alley base is a m ixture of aggr egate, which provides structural stability and a sand/soil m ixture that allow s for drainage and provides the soft com ponents requir ed for the structural grass. Benefits noted with this trea tment include: control of storm water at the source, surface water infiltration recharg es groundwater, th e treatment filters pollutants naturally, if grass is used it im proves air quality, and reducing th e asphalt su rface reduces the heat effect of asphalt to a neighborhood. The cost of the county lane is 50 percent higher than conventional paving.

- Pervious Concrete Builders have used pervious concrete nationally for more than 20 years. In the 1980 's several projects were built in the Puget S ound area, including at Hu sky Stadium, parking lots at Fort Lewis, alleys in Bellingham , and a park in Redm ond. The use continues to increas e. Pervious c oncrete is a special structural concrete with the f ine particles removed. The concrete has 15 to 20 percent voids. The pavement will support traffic and allows water to pass through to a gravel layer underneath. The surface is suitable for alleys. Special train ing is recommended for designers and installers to ensure the structural integrity and porosity of the m aterial. Postplacement testing is important. The cost for p ervious concrete is comparable to conventional concrete.
- Gravelpave2 The Gravelpave 2 porous system provides a geotextile f abric that is m olded directly to a one-inch high, integrated ring and gird system. The Gravelpave2 is placed on top of an engineered porous base course and is anchored down with galvanized anchors. Gravel is raked to provide a sm ooth driving surface. Alley construction has been completed in Chicago with this product.

Funding for alley improvements may be available using Federal funds through the Congestion Mitig ation Air Quality (CMAQ) funds or Real Estate Excise Tax funds (REET2).

# LOCAL STREETS IMPLEMENTATION TASKS

The City should implement the following measures related to local streets:

- Provide a dedicated funding source for local street maintenance.
- Consider the adoption of a traffic-calm ing program to evaluate, prioritize, and fund appropriate engineering, education and enforcement m easures that reduce traffic speeds and cut-through traffic in neighborhoods.
- Modify the Yakim a Municipal Code to require the construction of half-street frontage im provements (including sidewalks, curb, and gutter) as part of all site development/redevelopment activities in the City. Provisions should be included in the Code to address situations where sidewalk construction is in feasible due to topographic, wetland or other constraints.
- Modify the Yakim a Municipal Co de to adopt new street design standards that preserve neighborhood safety and livability. Recommended standards are provided in Chapter 5.
- Modify the Yaki ma Municipal Code to encourage shorter block lengths and increased local str eet circulation to preserv e neighborhood livability.
- Create a program (including a designated funding source) for the ongoing maintenance of alleyways.
- Investigate alternative treatm ents (s uch as County Lanes, pervious concrete, Gravelpave2) to addres s the system of unpaved alleyways within the City.

# **Chapter 3**

# Pedestrians and the Walking Environment

# Chapter 3: Pedestrians and the Walking Environment

The pedestrian and walking environment provides a vital link between all m odes of transportation. Walking is the m ost basic m ode of all of the tra nsportation system s and available to users of all ages, econo mic levels and lif estyles. I t m ay help to reduce m otor veh icle trips and



promotes the health of our community. The local governm ent has been financially challenged to provide this walking link within the community.

# PEDESTRIAN AND WALKING ENVIRONMENT GOALS AND POLICIES -

# *Goal (T-3.1): Develop and Improve the Pedestrian Network in the Yakima Urban Area*

## Policies:

- 1. Require sidewalks on both sides of all streets with all new development.
- 2. Encourage sidewalk or pathway const truction on existing streets using public and private funding sources.
- 3. For inf ill o r red evelopment projec ts, a sid ewalk sh all be constructed along the street frontage, if curb and gutter currently exist. If no curb and gutter is present, a pathway, paved shoulder or other alternative walkway may be acceptable as an interim measure.
- 4. Continue to improve the Sidewalk Inventory for loca tion and condition of existing sidewalks.
- 5. Prioritize improvem ent projects and seek funding to im plement repair and construction projects.
- 6. Work closely with public and privat e schools in the Yakim a Urban Area to create safe "Walk to School Routes". Highest priority should be given to projects that support elementary school routes.
- 7. Support education and enforcement efforts to improve pedestrian safety.
- 8. Improve pathway linkages to the Ya kima Greenway, Canal Pathway and other off-street trail systems.

9. Support efforts such as grant applications to provide am enities at trailhead locations to support safe, clean and efficient trail us e. Such amenities include parking and lighting, ADA accessible pedestrian facilities, or restrooms where feasible.

# *Goal (T-3 .2): Consider Spec ial Population Needs with Street Improvement Projects*

# Policies:

 Determine the need f or accommodating special populatio n groups at the Street Im provement Project level such as accessibility and ADA requirem ents, transit stop s, concentration of school age or elderly residents or other unique land use issues.



- 2. Implement ADA sidewalk ram p repair and construction program, on a n annual prioritized basis.
- 3. Facilitate placement of acces sible, audible traffic signals in the vicin ity of areas with high pedestrian traffic, near shopping centers, schools, and other locations where there is a demonstrated need.

# *Goal (T-3.3): Sup port the Down town Area as a Pedestrian Friendly Place*

# **Policies:**

- 1. Support the economic vitality of downtown with the Yakima Downtown Futures Initiative Project and other special events and projects, such a s Farmer's Market, Capitol Theatre, Front Street, Visitor's and Convention Center and others.
- 2. Prioritize streetscape and pedestrian improvements.

# *Goal (T-3.4): Revise Street St andards and Guidelines to Improve the Pedestrian Use and Safety*

# Policies:

- 1. Sidewalks shall be constructed on both sides of all new streets.
- 2. New development or redevelopment on existing streets shall be require d to install sidewalk along their street frontage. All new curbing shall be

barrier curb type design. Rolled curb does not provide adequate pedestrian safety or storm drainage.

- 3. Provide options to standard concrete sid ewalks as interiment easures where sidewalk construction is not available, or not feasible due to topography, presence of existing meature trees or other special design features.
- 4. Implement an active sidewalk repair program
- 5. Create and enhance a sense of place through the transportation system. Modify design standards to provide gateway treatments on major arterials and near freeway interchanges to include landscaping, pedestrian accommodations and street lighting.
- 6. Balance needs of pedestrians with vehicle circulation at traffic signals.

# **EXISTING CITY POLICIES REGARDING PEDESTRIANS**

# Sidewalk Maintenance

Keeping sidewalks in good condition has many social and health benefits, such as promoting walking, reducing safety risk s from tripping hazards, an d improving the appearance of the neighborhood. Propert y owners are responsible for keeping the sidewalk adjacent to their property free from weeds, leaves, debris and snow. Repair of broken or dam aged sidewalk is als o the responsibility of adjoin ing property owners.

Limited funding exists to assist property owners in the repair and re construction of da maged sidewalks. The City has an annual cost-sharing sidewalk repair program, operated by the Public Works Department. Other funding sources may include the Community Development Block Grant Program, Local Improvement District programs, and limited other public-private opportunities.

Properties that are subject to redevelopm ent may be required to reconstruct or repair existing sidewalks in conjunction on with the remodeling, reconstruction or other new development permit.

Arterial s treet projects that include reconstruction of curbs or additional street capacity are also required by Washi ngton S tate law to upgrade pedestrian facilities.

# Alternative Sidewalk Materials

The minimum sidewalk requirement in the City of Yaki ma is a five-foot wide, four-inch depth of concrete. Driveway crossings require a six-inch depth of

concrete. Wider sidewalks (i.e., 7 feet) are currently required along Principal and Minor Arterial streets.

In som e instances, a standard co ncrete sid ewalk is no t prac tical. Physical limitations of topography, locations where curb-line has not been established and streets subject to f uture reconstruction m ay limit the installa tion of pedestr ian facilities other than the standard concrete sidewalk. For example, an asphalt path located adjacent to the travel lane and accessible to the public would be considered a viable temporary alternative to the concrete sidewalk requirement.

Developers in som e locations m ay request special d ecorative sidewalk m aterials in orde r to estab lish a particu lar de sign them e of the developm ent. These treatments would be acceptab le if they are durable and the m aterial m eets the minimum safety requirements as established by ADA and other state and federal requirements.

Sidewalk repair or construction near trees m ay be problem atic due to root damage. Options are available to address this problem. Where new sidewalks and new trees are installed at the same time, adequate tree vaults and grates, irrigation and root protection should be incorporated. Where sidewalks are b eing installed or re-constructed adjacent to existing tr ees, materials such as rubberized sidewalk may be considered as a means to preserve the tree and establish a smooth walking surface. Ho wever, any alternate treatm ent m ust m eet ADA, and oth er state or federal requirements.

#### New sidewalks

Sidewalks of at least five feet in widt h are curr ently required within the Yakima Urban Area boundary on both sides of all public streets. New development m ust provide sidewalks along al 1 public street frontages. For new streets within a subdivision or other development, side walks are required on both sides of the street. State and federal safety law s require a m inimum of four feet of clear, unobstructed area within the five f oot side walk envelope. This m eans, no utility poles, m ail boxes, sides, fire hydrants or other obstructions should be allowed within this four foot zone. These standards also encourage the sidewalk surface to be free of m anhole covers, utility m eters, sidewalk grates or other uneven materials.

#### Accessibility and ADA requirements

We are all pedestrians, whether walking through a park, using a wheelchair to access a transit stop, walking to school, or pushing a stroller on a neighborhood street. All pedestrian facilities must be constructed to accomm odate people with varying abilitie s. The Am ericans with Disabilities Act ( ADA) is a civil rights law that prohibits discrimination on the basis of


disability. Under this law, there shall be no discrimination in transportation and access to facilities.

Designing and constructing pedestrian facili ties for people with disabilities is not only essential to people for their independen ce and safety, but it also benefits all users. Curb ramps aid wheelchair users, strollers, and people with mobility issues. Visible crosswalks and tr uncated dom es help people with vision challenges to determine appropriate street crossings and warn motorists that pedestrians may be in the roadway. Clear zones of four feet on sidewalks allow all users to comfortably share the walkway. The C ity of Yakim a will m eet or exceed minimum standards for the benefit of a ll sidewalk users when designing new facilities. Redevelopment or new development projects, as well as publicly funded street projects are required to conf orm to c urrent ADA standards, including truncated domes, audible signals and slope requirements.

#### **EXISTING PEDESTRIAN FACILITIES**

#### Existing Facilities

The sidewalk and path system in Yakima is discontinuous and inadequate for the needs of pedestrians in m any areas of the City. According to a 2005 inventory conducted by the City of Yaki ma, only 198 linear m iles of sidewalk currently exist. A total of 112 miles of these sidewalks are adjacent to



classified streets. This represents 58 percent of the 190 total linear m iles of classified street frontages. Sidewalks on local access streets represented 86 linear miles, or 17% percent of the 500 linear miles of local street frontages. Map 3-1 illustrates the existing and planned sidewalks and pathways within the City.

The most interconnected pedestrian sy stem is in the downtown area. Although there are s idewalks along many of the streets in the downtown, m any sidewalks do not have ram ps or o ther ADA facilities and are in poor repair. Many of the older residential neighborhoods east of 18th A venue have sidewalks, but they were rarely constructed with curb ra mps. Many streets lack both sidewalks and curbs. Some stree ts on hills do not have side walks and retrof itting them with sidewalks would not be possible wit hout a large investm ent in supporting structures such as retaining walls.

Arterial and collector streets are m ajor routes for not only for m otorized vehicles but also for pedestrians. Many arterial and collector streets have large s ections of missing sidewalks and areas with sidewalk s often lack ram ps or ha ve earlier versions of ADA ra mps that lack recent innov ations. Discontinuous sidewalks restrict ped estrian us es and force pedestrians to walk in the street or along the uneven or dirt shoulders. Connector pathways such as the Powe rhouse Canal Pathway, Yaki ma Greenway and several un-nam ed neighbor hood connector paths support pedestrians. These primarily asphalt pathways provide pedestrians a walkway separate from vehicles. Some were designed to link neighborhood dead end streets to an arterial, such as the path connector from 23rd Avenue to L incoln or to provide a more direct path for school children to access schools, such as those connectin g Gilbert Elementary, Whitney Elementary and West Valley Middle School Com plex. The Canal Pathway provides both a pleasant recreational w alk and connector to Robertson Elementary as well as several medical and office complexes.

The most heavily walk ed areas in the City are those walk ing routes taken by students attending the City's schools. The 18 elementary schools within the City of Yaki ma have designated W alk-to-School Routes with warning signs, flashing lights and reduced speed zones. S tudents walk along m any areas without the benefit of pathways or sidewalks.

#### Pedestrian Safety

Between 1998 and 2004, 241 pedestrians were involved in a collis ion with a vehicle at 1 97 locations. Annual collisions between pedes trians and motorists averaged 34 per year within the City of Yakima. Vehicle c ollisions involving a pedestrian represent 1.8 per cent of all reported collisions. This is slightly higher than the statewide average of 1 per cent reported by the W ashington State Department of Transportation (2002 data). Locations that are subject to multiple pedestrian collisions should be review ed for safety improvem ents. Often, vehicular turning m ovements create safety concerns for pede strians. Likewise, pedestrians that do not cross a busy arterial street at a signalized intersection are at greater risk. Locations where sidewalks do not exist on both sides of the street are also especially hazardous. Table 3-1 highlights the list of locations that have had 3 or m ore pedestrian collisions be tween 1998 and 2004. Map 3-2 graphically summarizes this data.

Location	# Pedestrian Collisions	Intersection Served by Traffic Signal?	Left Turn Lane on Minor Rd?	Protected Left Turn Phase?	Right Turn Lane?
N 1st St / ML King Jr	5	Yes	No	Yes / No	No
S 3rd Ave / Washington Ave	4 Yes		Yes	Yes	No
S 16th Ave / Tieton Dr	3 Yes		Yes	Yes	No
N 1st St / "N" St	3 No		No	NA	No
S 3rd Ave / Nob Hill Blvd	3 Yes		Yes	Yes	No
S 5th Ave / Nob Hill Blvd	3 No		No	NA	No

Table 3-1 High Pedestrian Collision Locations

**MAP 3-1** 

## **Sidewalk and Pathway Facilities**



City of Yakima Department of Public Works, 2301 Fruitvale Blvd, Yakima, WA 98902 Phone (509)575-6105 http://www.ci.yakima.wa.us/streets

**MAP 3-2:** 

## **Pedestrian Accident Locations 1998-2004**



Each location identified in Table 3 -1 has unique issues and re quires site-specific treatments. For example, the intersection of N. 1 <sup>st</sup> Street and Martin Luther King Jr Boulevard is adjacent to the Yakim a County C ourthouse and experiences frequent day-time pedestrian traffic. Modi fications to the traffic signal pedestrian phase were implemented and additional warning signs posted in 2004 to improve pedestrian safety. Two of the intersections identified above are not signalized and pedestrians are crossing f our lanes of busy arterial traffic. The pres ence and condition of sidewalks as well as other safety features will need to be examined.

#### PRIORITIZING PEDESTRIAN IMPROVEMENTS

#### Public Sidewalk Construction

Limited public funding is available for construction of new sidew alks. The program for construction depends upon a pr iority ranking to eval uate the relative benefit of the sidewalk location that includes the f actors outlined in Table 3-2, based on a scoring system with a maximum of 20 points.

Category Evaluati	o n Criteria				
Safety	• Is there a history of pedestrian collisions in the vicinity?				
(Maximum of 8 Points)	• Is the location on a designated Walk-to-School Route?				
	• Is the street a Classified Street with a posted speed limit of 30 mph or more and no sidewalk on either side of the street?				
<b>Connectivity-</b> (Maximum of 2 Points)	• Does the location fill in a missing link between existing sidewalks?				
	<ul> <li>Is the location a connector between off-road pathways and the sidewalk network?</li> </ul>				
	<ul> <li>Is there evidence of an informal pedestrian pathway with no improvement ("the beaten path", tracks in the snow)?</li> </ul>				
<b>Transit Connections</b> – (Maximum of 3 Points)	• Is the location serviced by Yakima Transit or within a 2-block radius of a bus stop?				
Ready to Build – (Maximum of 3 Points)	Does the location have adequate right of way for sidewalk construction?				
	• Are there obstructions that would require relocation or removal, such as power poles, phone vaults, retaining walls, canals?				
	• Can the final grade and curb location be determined at this time?				
<b>Pedestrian Usage –</b> (Maximum of 4 Points)	<ul> <li>Does the location serve a park, library, hospital, school or government building?</li> </ul>				
	• Is the location near a pedestrian generator or destination, such as a shopping area, theater, retirement home, medical office?				
	• Is the location near a major employer?				

Table 3-2 Priorities for Sidewalk Construction

#### Curb Ramp Transition Plan

Curb ramps or wheelchair ram ps provide access between the street and sidewalk and drivew ays and sidewalk for people who use wheelchairs. W ithout ram ps, wheelchair users may be forced into the street. Pedestrians with sight impairments use the curb to identify the end of the sidewalk and beginning of the street, the ramps also provide a directional route guide. Therefore, curb ramps are beneficial to both ADA user groups.

In 2005, an inventory of existing curb ramps on transit routes was conducted. The study identified the locations that had existing sidewalks with no curb ramps, as well as those that had broken or obstructed ramps. Additionally, locations that had ramps wer e investigated regarding there is conforming status with current regulations. The inventory found 25 corners with broken or obstructed ramps; 1,002 corners with sidewalks and no ADA ramps; 623 corners with no sidewalks or ramps; 1,112 with existing ramps that do not conform to current standards and 85 corners that conformed to all current standards. In total, only three percent of the locations surveyed had adequate curb ramps.

The implementation regulations for Title II of the ADA specifically require curb ramps at all intersections and mid-block crossings. Curb ramps should align with the crosswalk with two ram ps per corne r, rather than a single ram p for both crosswalks. Dual ramps provide orientation for the sight-im paired pedestrians by providing a direct path to the opposite side of the street instead of directing the m toward the center of the inters ection. The Federal Title II ADA regula tions for cities require the loc al government establish a "Transition Plan" that lays out the program for meeting new standards. This is outlined in Table 3-3.

Table 3-3
Priorities for ADA Ramp Transition Plan (maximum point value of 20 points)

Category Evaluati	n Criteria			
Safety	• Is there a history of pedestrian collisions in the vicinity?			
(Maximum of 8 Points)	Is the location on a designated Walk-to-School Route?			
	• Is the street a Classified Street with a posted speed limit of 30 mph or more and no sidewalk on either side of the street?			
<b>Connectivity-</b> (Maximum of 2 Points)	<ul> <li>Does the location fill in a missing link between existing ADA ramped sidewalks?</li> </ul>			
	Has this location been reported by a citizen or service provider?			
Transit Connections – (Maximum of 3 Points)	• Is the location serviced by Yakima Transit Route or within a 2-block radius of a bus stop?			
Ready to Build –	Does the intersection have a sidewalk?			
(Maximum of 3 Points)	<ul> <li>Does the location have adequate right of way for ramp and landing construction?</li> </ul>			
	• Are there obstructions that would require relocation or removal, such as power poles, phone vaults, retaining walls, canals?			
Pedestrian Usage – (Maximum of 4 Points)	Does the location serve a park, library, hospital, school or			

	government building?
•	Is the location near a pedestrian generator or destination, such as a shopping area, theater, retirement home, medical office?
•	Is the location near a major employer?

#### Funding Plan to Implement ADA Transition Program

There are limited grant opportunities to use for upgrading ADA ramps, which the City of Yakim a will actively pursue . In order to im plement the progra m in a responsive manner, additional funding should be dedicated on an annual basis to continue an on-going program. Possible resources include property taxes, REET2 Funds, Gas Tax, Utility tax, bonds or Arterial Street funds. An allocation of \$25,000 annually was provided in the 2006 City Budget which will address approximately 3 to 4 corners each y ear and provide the foundation for the Transition Plan.

#### Accessible Pedestrian Signals

Audible or "Access ible Traffic Signals" pro vide safety inform ation to s ight impaired pedestrians regarding safe crossing at signalized street intersections. The Yakima Central Business District h as 36 si gnalized street intersections that are equipped w ith aud ible, "acces sible" tra ffic s ignals. In addition, a few other locations th roughout the City h ave accessible traffic sign als, where conditions warranted installation.

Accessible traffic signals s hould be installed with new or upgraded traffic signal systems where locations are near schools, m ajor shopping areas, governm ent buildings, parks and other land uses where there is a dem onstrated need. Intersections for consideration of Accessible ADA traffic signal facilities will be considered at the project design phase of construction. A prelim inary list of candidate intersections for Accessible Traffic Signals includes:

- 72nd Avenue / Nob Hill Boulevard;
- 72nd Avenue / Tieton Drive;
- 16th Avenue / Tieton Drive;
- 40th Avenue / Tieton Drive;
- 56th Avenue / Summitview Avenue;
- 40th Avenue / Fruitvale Boulevard;
- 40th Avenue / Summitview Avenue;
- 48th Avenue / Nob Hill Boulevard; and
- 16th Avenue / Mead Avenue.

#### Improved Pedestrian Crossings

Well-designed street crossings are critical components of a pedestrian network. Street crossings are the most challenging aspects of pe destrian travel, and are where nearly all pedes trian/motorist collisions occur. The Revised Code of Washington (RCW) defines crosswalks, (marked or unmarked) as follows:

There is a crosswalk at every inters ection, even if painted lines do not mark it, unless the area that would normally take you to a crosswalk is barricaded or signed as closed to pedestrian traffic.

To be m ost effective, crosswalk instal lation should be lim ited to locations with high pedestrian presence. Otherwise, m arked crosswalks are i gnored by drivers. The Manual on Uniform Traffic Control Devices (MUTCD) states that crosswalk marking should not be used indiscriminately.

In Yakima, marked crosswalks are u sed primarily at signalized intersections and at patrolled school crossings. Citizens often request a marked crosswalk in an effort to in crease pedestrian safety. Federal guidelines from the (US Federal Highway Administration) recommend the following to increase pedestrian safety:

Marked crosswalks alone are insuffice cient (i.e. without traffice - calm ing treatments, traffic signals, pedestrian signal or other substantial crossing equipment) and should NOT be used under the following conditions.

- 1. Where the speed limit exceeds 40 mph;
- 2. On a roadway with four or m ore lanes, without a raised m edian or crossing island that has (or will soon have ) an ADT of 12,000 or greater;
- 3. On a roadway with four or m ore lanes with a raised m edian or crossing island that has (or will soon have) an ADT of 15,000 or greater.

#### Treatments in Addition to Marked Crosswalks

Other treatments may be considered to provide safer and easier street crossing s for pedestrians. These treatments are sometimes used in combination with traffic calming measures within neighborhoods. Some examples are outlined below.

- *Bulb-out or median islands* Raised, hard-surface area that provides a pedestrian refuge either in the middle of the street or narrows the pavement at the lane edge to reduce the distance the pedestrian crosses the travel lane.
- *Raised crosswalk* m arked crosswalk on a raised speed table that slows the vehicular traffic.
- *In-pavement lighting* Warning lights instal led along the crosswalk, embedded in the street surface activated by pedestrians crossing th e street. May be accompanied by warning signs.
- *Illumination* Street lights should be placed to provide adequate lighting in areas with night-time pedestrian activity.
- *Pedestrian signals* According to the MUTCD, pedestrian-only signals can be installed to f acilitate m id-block crossings in areas where pedestrian and vehicular volumes warrant.

- *In-Street "Yield to Pedestrian Signs"* Temporary warning signs to remind drivers of the lo cation of a crosswalk. Recommended only for low volum e, low speed 2-lane st reets, often at or near schools. Usually removed in winter.
- *Audible signals* Alterna tive enhance ment to signalized intersections that em it audible warning sounds for sight impaired pedestrians. Should be installed where pedestrian use or nearby land uses indicates needs, as determined by a design study.

#### School Zones, Pedestrian Education and Enforcement

Twenty-five public schools, five private schools, the Yakim a Valley Comm unity College and a num ber of technical/ trade schools are located within the City of Yakima. School-related pedestrian traffic creates safety concerns , especially in the vicinity of elem entary schools where m any children walk to school. The Yakim a School District has a "W alk to School" zone of one-



half mile from each school. West Valley School District has a one-mile "Walk to School" zone. Map 3-3 illustrates the school zone locations.

The City of Yakim a has a priority emphasis on classified streets within the W alk to School zones where the posted speed limit exceeds 25 miles per h our (mph). These class ified streets within s chool z ones are considered highest priority for speed enforcement, safety im provements and sidewalk construction. Most of the patrolled school crossings on these classi fied streets are improved with safety flashers to designate the limits of a reduced speed area. For these patrolled school crossings, Washington State Law (R CW 46.61.120) authorizes a m aximum 20 mph speed limit during school crossing times when the zone is either flagged or a school flasher in effect.

The visibility of the school safety zones has been enhanced with unifor m installation of the "stro ng green" school zones warning signs in the comm unity. Improvements in the school zones have been funded largely through grants from the Washington Traffic Safety Commission.

Pedestrian education of school age childre n has largely been a function of the School Districts and their re lated Parent T eacher Asso ciations. The City works closely with each school principal to ensure that Walk to School zones, as well as the location of school patr olled crossings are coordinated for enforcement and adequate signs with pavement markings. The Yakima Police Department sponsors media campaigns in late summer prior to school opening to remind motorists of the presence of children walking to school, as well as the fine s to motorists who disregard school zone speed limits.

Additional media coverage and public education is necessary to remind motorists to yield to pedestr ians within a leg al crosswalk (whether marked or unm arked).

Analysis of pedestrian collisions indicates a safety problem may exist in this area. Likewise, pedestrians should be educated about the dangers of crossing a street in mid-block situations, especially on busy, high volume arterial streets, such as Nob Hill Boulevard and First Street.

#### Pathways and Regional Trail System

The Yakima Urban Area has a number of off-road trail and pathway facilities that enhance pedestrian and cycling opportunities. The linkages between the pathways and public streets require improvement in the future to promote safety and usage.

- The Green way Trail The Yakima Greenway Foundation m aintains a 10mile paved path adjacent to the Yaki ma and Naches Rivers that connects a series of parks, public landings, playgr ounds and habitat areas. Access to the Greenway is provided from several paved parking lots and street connections. The Greenway Foundation is a private, non-profit organization with a 25member citizen board, a Master Plan and a Trust that administers the finance and operations.
- **Canal pathways** The City of Yakim a has several miles of irrigation canals that have been improved with a paved pathway for bicyclist and pedestrians. The canal pathway connects parks, schools, neighborhoods and business areas. Expansion of the canal sy stem is planned since it offers both recreational and safety benefits.
- **Cowiche Canyon Trail** Developed in 1986, the Cowiche Canyon Conservancy (a private, non-profit organization) converted a closed railroad to a trail in the northwe st portion of the Yakim a Urban Area. Currently the Conservancy has three parking areas to access the trail that extends for nearly five miles. Improvements from the Cowiche Canyon Trail to the Urban A rea are planned in the future.
- **Trolley/YVT ROW** The City of Yakima maintains the right of way from the Yakima Valley Trolley Lines. Although not currently used for a pathway, this right of way offers the potential for trail and pathway development.
- William O. Douglas Pathw ay The W illiam O. Douglas Foundation, a private, non-profit organization, began implementation of a pathway program that ex tends f rom Yakim a to Mount Rainie r. The portion of the W . O. Douglas Path located in the Yakima Urban Area begins at Davis High School and extends along 5th Avenue to the Fruitvale Boulevard Roundabout, then continues north on North 6th Avenue and connects to the Greenway Path. The path continues west to 40 <sup>th</sup> Avenue and connects to the Powerhouse Road Pathway and the Cowiche Canyon Trail.
- Naches Trail Connecto r A railro ad spur line of the BNSF f acility runs along Fruitvale Boulevard to the community of Naches. Some citizen interest in converting the rail line to a trail has been expressed. No facility plans have been developed at this time.
- **Powerhouse Path** F ollows Powerhouse Road, west of 40<sup>th</sup> Avenue to Painted Rocks and Cowiche Canyon Road.

## **Reduced Speed Limit School Zones**

**MAP 3-3** 



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#### Fulfilling the Vision of the Community

Safety, acc ess, quality of lif e, a nd ef fective im plementation a re imperative elements for the City of Yaki ma's success as a pedestrian friend ly community. Safety is the num ber one concern of citi zens, whether they are avid or casual recreational walkers or pedestrian commu ters. In m any c ases pedestrians m ust share n arrow high volu me streets with m otor vehicles of all sizes an d bicycles. They cross busy intersections with m ultiple conf lict points. A consisten t pedestrian sidewalk system is not pres ent alo ng m any section s of class ified streets. The lack of a continuous sidewalk system along busy streets forces pedestrians to walk in the street.

Access improvements for pedestrians are important to help improve the ability to take trips to destinations like schools and transit stops. Currently, the City lacks a system of c ontinuous and connected walk ing areas along the classified street system. Where sidewalks do exist, m any have barriers such as irrigation boxes, utility poles, and missing ADA facilities.

With this plan the City can take m easurable steps toward the goal of improving every citizen's quality of life by creating a safer walking environm ent. The importance of developing a pedestrian system that is attractive and inviting is a key element in preserving Yakima as a place where people want to live, work and visit. This plan proposes a strategy for im plementing a prior ity system f or physical improvements through grants and competitive funding sources.

#### **IMPLEMENTATION TASKS**

The City should im plement the following measures related to the pedestrian element of the plan:

- Provide a dedicated funding source for sidewalk, trail, and pathway construction and maintenance.
- Modify the Yakim a Municipal Code to require the construction of sidewalks along property frontag es as part of all site development/redevelopment activities in the City. Provisions should be inc luded in the Co de to add ress situa tions where s idewalk construction is infeasible due to topographic, wetland or other constraints.
- Continue collaboration with the School Distri ct on the "Walk to School" program to prioritize and implement needed sidewalk, curbramp and other pedestrian-related improvements, especially in the vicinity of elementary schools.
- Pursue state and federal grants to construct/upgrade ADA-compliant curb ram ps at key intersections throughout the City. Provide a guaranteed local match for these improvements.

# **Chapter 4**

Wheeled Access – Bicycles and Other People Powered Vehicles

### Chapter 4: Wheeled Access – Bicycles and Other People Powered Vehicles

The bicycle is the v ehicle m ost comm only used as an alternativ e to the automobile. Yakim a's clim ate and topogra phy is favorable to m any months of recreational cycling an d commuting to work or school on a bicycle. Other wheeled us ers, such as wheelchair depe ndent individuals, also benefit from improvements to the bicycling network.

#### **BICYCLE GOALS AND POLICIES -**

# *Goal (T-4.1): Cre ate a st reet netw ork that encourages safe bicycle connections and routes*

#### **Policies:**

- 1. Develop and m aintain a m ap of pl anned bicycle route improvem ents including selected Arterial Street Bi cycle Lanes, Arterial Street Shared Bike Lanes, and Local Access Streets designated as Bicycle Routes.
- 2. Assign high priority to bicycle im provements that address safety or hazardous conditions, provide access to activity centers, provide linkages to transit and school facilities, and complete planned facilities/trails.
- 3. Seek funding to im plement the development of a bicycle friendly street system.
- 4. Improve connections between City streets and the Yakima Greenway and other pathways systems.
- 5. Educate cyclists as well as drivers regarding saf ety, "sharing the road", and Rules of the Road.
- 6. Encourage conversion of 4-lane street s to 3-lane streets with bicycle facilities o n Minor Arterial o r Collecto r Arter ial s treets, whe re appropriate, with consideration of safety and future traffic volumes.
- 7. Include dedicated bike lanes or 14 foot shared lanes on all new or rebuilt Arterial Street projects.

#### Goal (T-4.2): Consider Bicycle Needs at Street Intersections

#### **Policies:**

1. Incorporate treatments at signalized intersections to enhance the saf ety and comfort of cyclists.

# *Goal (T-4.3): Promote Bicy cle Use for Recreation and Economi c Development Benefit*

#### **Policies:**

- 1. Integrate bicycle facilities into the Yakima Downtown Futures Initiative Project and other special design projects.
- 2. Promote and support special events that encourage bicycling and safety, such as the Gap-to-Gap event or bicycle rodeos for children.
- 3. Work with local ag encies and priv ate organizations to prom ote and support hosting bicycle races and events in the Yakima Valley.
- 4. Include bike rack installation as a requirem ent of new commercial development approvals.
- 5. Install bike racks on all Yakima Transit buses.

#### EXISTING CITY POLICIES REGARDING WHEELED ACCESS

#### Bicycling

It is legal to ride a b icycle on all s treets within the City of Yakima. When riding on the street, cyclists m ust observe the rules of the road. H owever, some streets are not recommended for cyclists d ue to high traffic volumes, travel speed, and the lack of facilities to s eparate cyclists from motor vehicles. It is legal to ride a bicycle on any sidewalk w ithin the City, exc ept with in the Yakim a Centra l Business District. Bicyclists m ust yield to ped estrians. At street intersections, cyclists may choose to cross the street as a pedestrian or as a m otorist, but m ust obey the traffic laws of the chosen group.

#### Skateboards and Roller Skates

Skateboards, roller -skates, and in- line ska tes are not permitted on a ny street within the City of Yakim a, except when crossing an intersection. They are permitted on sidewalks on areas outside of the Central Business District. If riding along sidewalks, these modes must yield to pedestrians. A recreational skateboard

park has been provided at Chesterley Park. Another skateboard park is planned at Kiwanis Park in the future.

#### Baby Strollers and Walkers

The Yakima Municipal Code is largely sile nt with respect to persons using baby strollers or walkers. These are normally accepted means of transporting the very young and assisting the elderly or infirmed and are typically considered as types of pedestrian travel. The safety and use of walkers and strollers are greatly enhanced in areas with sidewalks. Unfortunately, many streets in Yakim a do not have sidewalks or adequate ADA accessible ramps at intersections, which forces these users into the street, travel lane, or shoulders.

#### Wheelchair Use

Both m otorized and n on-motorized wheelchairs are freq uently u sed for the transportation of a physically or m edically impaired person. Where sidewalks do not exist or lack adequate ADA accessi ble ram ps at street intersections, wheelchair users are often forced to use the street for travel, placing themselves at significant r isk. Motor ized wheelchairs ar e per mitted as an exception to m any other restrictions related to m otorized vehicles. A m otorized wheelchair m ay be used on sidewalks, pathways, and with in public parks where other motorized vehicles are prohibited.

#### Motorized Foot Scooters

In recent years, the popul arity of motorized, two-wheeled scooters has increased. While motorized s cooters are rela tively inexpensive and r eadily available, the y pose certain safety concerns and creat e often unwelcom ed noise. In 2004, the Yakima City Council adopted regulations to limit the use of motorized scooters. Motorized s cooters a re not permitted f or use in Yakim a Parks, in cluding the Yakima Greenway, or on public sidewalk s. In addition, motorized scooters may only be used on streets with a posted speed limit of 25 miles per hou r or less. Operators of the motorized scooters must wear a helmet and have a valid driver's license.

#### Bicycle Parking and Support Facilities

Currently, the Yakim a Municipal Code does not require a m inimum number of bicycle parking (secure or non-secure) spaces to be provided as part of a site design and development. Although under the Commute Trip Reduction program, major e mployers are required to provide bicycle parkin g facilities, lockers, changing areas, and showers for employees who walk or bicycle to work.

#### **BICYCLIST RESPONSIBILITIES AND SAFETY PRACTICES**

Because cyclists are more susceptible to injury than motorists, the cyclist should take all necessary precautions when riding. Safety practices include the following.

- 1. Always wear a helmet.
- 2. Never wear headphones when riding.
- 3. Obey signs and signals. Bicyclists must drive like other vehicles if they are to be taken seriously by motorists.
- 4. Never ride against traffic. Motorists aren't looking for cyclists riding on the wrong side of the road.
- 5. Use hand signals. Hand signals tell motorists what you intend to do.
- 6. Follow lane markings. Don't go straight in a lane marked turn only.
- 7. Don't pass on the right. Moto rists are not lo oking to se e a cy clists passing on the right.
- 8. Stay in the m iddle. Ride in the m iddle of the lane in slow traffic and at busy intersections.
- 9. Beware of car doors. Ride a car doo r's width away from the parking aisle.
- 10. Use lights at night. Never ride without headlights after dark.
- 11. Stop at all STOP signs!
- 12. Be aware and yield to all pedestrians.

#### **DESCRIPTION OF EXISTING FACILITIES**

Today, Yakima has three levels of bicycle facilities along its public streets. These are illustrated in Map 4-1 and described below.

- Level 1 bike facilities are dedicate d bicycle lanes, a m inimum of 5feet in width for each direction of travel. Currently, Level 1 facilities are provided on Lincoln Avenue, Martin Luther King Jr Boulevard, and Powerhouse Road.
- Level 2 bike facilities are lanes that are specifically designated to be shared b etween bicycles and motor vehicles. These lanes are typically 14 feet in width and ha ve a marked BIKE symbol. Shared facilities ar e loca ted o n North 5th Avenue, Mead Avenue, and Washington Avenue.
- Level 3 bike facilities are signed bi ke routes, with no specified lane designated for cyclists. Exam ples of signed bike routes include 6th Avenue, Chestnut, Front Street, and 37th and 38th avenues.

#### TRANSIT ACCOMMODATIONS FOR BICYCLES

Many of the Yakim a Transit Buses are equ ipped with bike racks. Citizens can u se Yakim a Transit connections to m ake cycli ng part of their regular commute or for traveling to recreational areas. There is no extra charge for loading a bicycle on the transit bus.



#### SUPPORT FACILITIES

Supporting bicycles as viable alternatives to the automobile requires the provision of bicycle lanes, signed routes, trans it accommodations, and supportive facilities such as bik e racks, secure park ing, and worksite changing facilities. Today, the installation of support facilities is en couraged by the Commute Trip Reduction Plan and required for m ajor employers within the City of Yakima. In addition, bike racks are included as part of the street improvem ents within the Yaki ma Downtown Futures Project. Parks and school s have bike racks and various other private businesses have provided bike r acks with new developm ent. The Bicycle Pedestrian Advisory C ommittee recomme nds new comm ercial developm ent be required to install bike racks with site design standards.

#### **BICYCLE SAFETY**

A total of 216 collisions involving cyclists and motorized vehicles were reported between 1998 and 2004. This averages 31 crashes invo lving cyclists each year. Vehicle collisions involving a bicyclis t account for approxim ately 1.2% of all reported accidents, which is consistent with the statewide average reported by Washington State Departm ent of Trans portation (2002 data) of 1%. In Yakim a, these collisions occurred at 170 intersections and the majority occurred along classified streets with speed limits of 30 mph or more, and without any bicycle facilities. L ocations where multiple bicycle collisions have occurred s hould be reviewed for safety improvements. Table 4-1 summarizes the locations where 3 or more collisions have occurred since 1998 while Map 4-1 illustrates these locations graphically.

Location	# Bike Collisions	Intersection Signalized?	Bike or Shared Lane?	Left Turn Lane on Minor Rd	Protected Left Turn Phase?	Right Turn Lane?		
N 1st St / Yakima Ave	6	Yes	No	Yes	Yes	No		
16th Ave / Lincoln Ave	4 Yes		No	Yes	Yes	No		
3rd St / Yakima Ave	4 Yes		No	No	No	No		
1st St / Walnut St	3	Yes	No	Yes	Yes	No		
S 1st St / Washington Ave	3	Yes	No	Yes	Yes	No		
40th Ave / Nob Hill Blvd	3 Yes		No	Yes	Yes	No		
5th Ave / Walnut St	3 Yes		No	Yes	Yes	No		
6th St / Walnut St	3	Yes	No	No Yes	No			
Custer Ave / Lincoln Ave	3	No	No	No NA M	lo			

Table 4-1 High Bicycle Collision Locations

None of the bicycle collision locations identified in the table above have facilities such as a dedicated bike lane or shared travel lanes. Some of the locations have on-street parking. Consideration may be given to removing or modifying on-street parking as one possible measure to improve bicycle safety near signalized intersections for site -specific locations. Only one of the location s is not at a signalized intersection. The details of each of these bicycle collis ions should be reviewed to determine if there are patterns or commonalities for these collision locations in order to determine the appropriate treatment at each intersection.

#### **IMPROVEMENTS TO THE BICYCLE NETWORK**

The Yakima Municipal Code states that bi cycle facilities shall be installed on all new or re- built Ar terial Stre ets. Existing stree ts sho uld be re trofitted to accommodate bicycles where possible. Recommended changes to the Street Standards of the Yakim a Municipal Code include a com bination of either dedicated bike lanes or shared facilities for all classified streets.

All bike lanes m ust be a m inimum widt h of 5-feet and are recomm ended on streets where traffic volum es (planned or future) exceed 20,000 Average Daily Trips. Other classified streets m ay have a 14-foot wide outsi de curb lane to accommodate shared cy clist-motorist use. St reet standards are discussed in detail in Chapter 5 of this Plan.



**MAP 4-1:** 



**MAP 4-2** 

Union Gap

County or Other Route

## **Bicycle Facility Map**



addition, a number of off-street pathways are available in Yakima that are designed for both cyclists and

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#### CITIZEN PARTICIPATION AND PROJECT PRIORITIZATION

The City of Yaki ma appointed a Bicy cle and Pedestrian Citizen Advisory Committee in 1994. T he seven -member c itizen comm ittee m eets monthly to discuss various issues related to pr oject design, policy, safety, and public education. The Comm ittee assists in the prioritization of improvem ent projects and drafting recomm endations for missing linkages and connections to regional pathways.

One prim ary task conducted by the C itizen C ommittee is developm ent of a Bicycle Map for public distribution. The map identifies current bike routes and paths, as well as those that are in the planning process. Count y bike routes, off-street trails, and the canal pathway are included on the map, along with numerous other public facilities. Ma p 4-2 identifies existing and planned bicycle facility projects.

The Bicycle and Pedestrian Citizen Comm ittee participated in a statewide review process for developm ent of the W ashington S tate Transportation Plan, Bicycle and Pedestrian Elem ent. A list of projects was submitted for the Yakim a Urban Area that exceeded \$ 19 Million and is included in the State P lan as a demonstration of local nee d. Specific b icycle improvement projects are included in Chapter 10: Implementation and Financing.

#### **IMPLEMENTATION TASKS**

The City should implement the following measures related to the bicycle element of the Plan:

- Provide a dedicated funding source for the construction of bicycle lanes and trails at prioritized locations throughout the City.
- Modify the Yakim a Municipal Co de to adopt new street design standards that reflect the needs of different types of cyclists (e.g., recreational, commuter, children, etc.). Recommended standards are provided in Chapter 5.
- Modify the Yakim a Municipal Code to requ ire the ins tallation of bicycle racks and other supportive facilities as part of new commercial development.
- Provide a dedicated funding source to install bicycle racks on all Yakima Transit buses.

# **Chapter 5**

# Arterial and Collector Street System

### Chapter 5: Arterial and Collector Street System

The Yakima Urban Area has over 95 m iles of classified streets including Primary Arterial, Minor Arter ial and Collec tor Arte rial stree ts. The critica 1 is sues f or stewardship of these streets are: ensu ring adequate fu ture cap acity, system preservation, safety, and the provision of adequate, attractive facilities to support economic development.

# ARTERIAL AND COLLECTOR STREET SYSTEM GOALS AND POLICIES

# *Goal (T-5.1): Address street segments that are projected to have future capacity constraints*

Policies:

- 1. Identify and plan for n ecessary Arte rial s treet capacity im provements. Incorporate the need ed projects into the 6-Year Transportation Improvement Program.
- 2. Evaluate a variety of solutions to address future capacity constraints (e.g., access m anagement) to m inimize property and neighborhood impacts as well as the expense of street expansion.
- 3. Implement grade separation of arterial street crossings with rail lines to improve traffic safety, traffic flow efficiency, and air quality. Prioritize the grade separation of Martin Luth er King Jr Boulev ard and Lincoln Avenue. Grade-separated crossings of other streets shall be planned in the future.
- 4. Maximize existing infrastructure investment by reducing travel dem and through increased use of the Tr ansit system, and other Comm ute Reduction strategies.
- 5. Update the Transportation Concurrency Program to include project level coordination with SEPA mitigations and other off-site improvements, as identified in the 6-Year Transportation Improvement Program.
- 6. Develop and adopt guidelines for project-level Traffic Impact Studies.
- 7. Develop a formal system for a public-private partnership program to help fund capacity or safety projects iden tified in the 6-Year Transportation Improvement Program. Consider establishing a Development Impact Fee system as a possible alternative funding program.

## *Goal (T-5.2): Street System Preservation – Develop maintenance strategies that maximize efficiencies*

#### Policies:

- 1. Provide funding to preserve, re-const ruct, and m aintain the existing street system, including street surfaces, drainage, sidewalk repairs, street lighting, and traffic signals.
- 2. Enhance and improve street signage and lane markings for traffic safety and community aesthetics.

# *Goal (T-5.3): Revis e development standards and guidelines to improve the quality of streets*

#### **Policies:**

- 1. Amend Street Stand ards to increas e flexibility in construction related to topographic and right-of-way cons traints and nei ghborhood livability. Include options for 2-lane, 3-lane a nd 5-lane Arterial streets street standards to be used w here app ropriate for future traffic volum es and land use needs.
- 2. New 4-lane streets should be avoided. Im plementation of safety-based improvement measures may be necessary for existing 4-lane streets.
- 3. Clarify bicycle and sidewalk standa rds for all streets. Provide low volume residential street options.
- 4. Create and enhance a sense of place through the transportation system. Modify design standards to provide gateway treatments on major arterials and near freeway interchanges to include landscaping and other aesthetic treatments, pedestrian accommodations, and street lighting.

#### YAKIMA STREET SYSTEM PLAN

#### Street System Functional Classification

The purpose of classifying roadways is to create a balanced transportation system that facilitates mobility and accessibility needs for all modes of transportation. A roadway's functional classification defines its intended purpose and its context in the overall transportation system . This context is relative to the expected vehicular, p edestrian and bicycle u sage as well as the adjacent land uses and neighborhood. Finally, the designated public right-of-way must also provide sufficient space to accommodate utilities that are needed to serve the community.

A description of the proposed functional classification system is described below. As discussed a neighborhood collector desi gnation is proposed as part of the Transportation Plan Update. This designa tion is needed to address neighborhood livability issues on existing streets within the City.

The proposed functional classification of each of the streets within the City is shown in Map 5-1.

#### Principal Arterial Streets

Principal Arterials serve both local and through traffic entering and leaving the City and provide access to m ajor activity centers within Yakim a. The Princip al Arterials also connect the m inor arterial and collector street system to the freeways. There are ap proximately 34 m iles of Principal Arterials in Yakim a. Some examples of Principal Arterials include: 40th Avenue, 16th Avenue, 1st Street, Summitview Avenue, Washington Avenue, and Nob Hill Boulevard.

#### Minor Arterial Streets

Minor Arterial Streets support m oderate-length trips and provide connections between neighborhoods and community/reg ional activity centers. There is a higher degree of access and lower v ehicular travel speed than on m ajor arterials. There are approximately 31 m iles of Minor Arterials in Yakima, such as Tieton Drive, Mead Avenue, and 3<sup>rd</sup> Avenue.

#### Collector Arterials

Collector Arterials are the interm ediate street classification. They provide a link between local roadways and the arterial system providing a balance between access and mobility. There are approximately 25 m iles of collector arterials in Yakima. Some examples of these facilities include Englewood Avenue and S. 3rd Street.

#### Neighborhood Collectors (New Designation)

Neighborhood collectors provide primary routes into residential neighborhoods. These roadways carry high er volum es than local streets but are not intended to serve through traffic. These facilities also have sl ower speed s to ensure neighborhood livability and safety for pedestrians and cyclists. The City does not currently have a ne ighborhood collector



designation but will be adding one as part of the Transporta tion Plan. Neighborhood Collectors will be a local designation of the Federal F unctional Classification f or Colle ctor Ar terial. As discussed below, five street segm ents within the City are proposed for re-designation as neighborhood collectors.

#### Changes in Functional Classification of Streets

A number of changes are recomm ended to the existing Functional Classification System to reflect existing/projected travel demands, neighborhood needs, land use changes, regional traffic patterns, etc. These changes include reclassifying:

- Summitview Avenue (west of 56th Avenue), Fruitvale Boulevard, and Washington Avenue as Principal Arterials;
- Nob Hill Boulevard (west of 72nd Avenue), 18 <sup>th</sup> Street (Mead to Nob Hill Blvd), Fair Avenue (Spruce to 10th Street), Martin Luther King Blvd (east of N 8<sup>th</sup> Street) and Lincoln Avenue (east of N 8th Street) as Minor Arterials;
- Zier Road (west of 72nd Avenue), N 56th Avenue (north of Tieton Drive), Cas tlevale Roa d (eas t of 34th Avenue), E G Street, and Pacific Avenue as Collector-Arterials;
- Scenic Drive, Englewood Avenue (west of 40th Avenue), Castlevale Road (west of 34th Avenue), 32n d Avenue, N 6th Street, Mead Avenue (24<sup>th</sup> Ave to 32<sup>nd</sup> Ave) and S 56th Avenue (south of Tieton Drive) as Neighborhood Collectors;
- S 10th Avenue, N 25th Avenue, a nd N 48th Avenue (north of Englewood) as local streets.

#### West Valley and Terrace Heights Neighborhoods

Currently, the City's Comprehensive Plan does not address the West Valley or the Terrace Heights neighborhoods. As such, the functional classification of streets within these neighborhoods is not identified in this plan. The City is proposing to initiate neighborhood plans in 2007 to address comprehensive planning issues associated with each area. As part of this process, the Transportation Plan will need to be updated to identify the appropress its functional classification of streets within these areas as well as the perioritization of is mprovements to serve these neighborhoods.
## **Proposed Functional Classification of Streets**



**MAP 5-1** 

#### **STREET DESIGN STANDARDS**

Street design standards are intended to address the f unctional an d operational characteristics of streets, such as traffic volum e, capacity, operating speed, and safety. These standards are necessary to ensure that the City's street sys tem will be



capable of saf ely a nd ef ficiently se rving the tr aveling pub lic while accommodating the orderly development of adjacent lands.

Today, Yakim a Municipal Code (YMC) 12.06 specifies the following general street standards for classified streets:

- Principal Arterials: five-lane roadway with sidewalks and bike lanes. The paved width of the street is 70 feet whereas the to tal right-ofway needed is 100 feet.
- Minor Arterial: five-lan e roadway with sid ewalks and b ike lane s. The paved width of the street is 65 feet whereas the to tal right-ofway is 80 feet.
- Collector-Arterials: four-lane roadway with side walks. Cyclists a re expected to share the curb-side lane with motorists. The paved width of the street is 54 feet whereas the total right-of-way is 80 feet.

Neighborhood advocates, builders, realtors, and bicycling and walking advocates have encouraged the City to rev iew the street development standards as currently defined by YMC 12.06 provide m ore flexibility and create more neighborhoodfriendly streets through design standards. Specifically, items requested for review include narrower neighborhood streets, redu ced lane width on arterial streets, clearer requirements for bicycle facili ties. Consistency be tween Yakim a Count y street standards and those of the City of Yakima also needs to be discussed.

Based on this feedback, the Yakim a Tr ansportation Plan Update recomm ends amendments to the exis ting City street standards, including the addition of a neighborhood collector designation. The resultant proposed street design standards are shown in Tabl e 5-1. The standards incorporate right-of-way needs, number and width of t ravel lanes, on- street parking, bicycle and pedestrian facilities, and utility strips. These standards are intended for planning purposes for new roadway construction as well as those areas where it is physically and economically feasible to improve the existing streets.

ID Cla	ss ifications	Right- of-way (ft)	Paved Width (ft)	# Lanes	Speed Limit (mph)	Median Type	Bike Lane or 14' Shared Lanes	Sidewalks (Both Sides)	Target ADT	Lane Width (ft)
P1	Principal Arterial	100	70	4	35+	Raised Median, turnlanes at intersections	5' BL (both sides)	7' 28,00	00+	11-11-M-11-11
P2	Principal Arterial	90	65	5	35+	Two-way center left-turn lane	5' BL (both sides)	7'	18,000 - 28,000	11-11-11-11-11
PM1	Principal Arterial or Minor Arterial	80	61	5	30 - 35	Two-way center left-turn lane	Shared lane, both sides	7'	15,000 - 20,000	14-11-11-11-14
MC1	Minor Arterial or Collector Arterial	60	43	3	30 - 35	Two-way center left-turn lane	5' BL (both sides)	7'	10,000 - 18,000	11-11-11
MC2	Minor Arterial or Collector Arterial or NC Commercial Access	60	39	3	30 - 35	Two-way center left-turn lane	Shared lane, (both sides)	7'	5,000 - 15,000	14-11-14
МС3	Minor Arterial or Collector Arterial or Neighborhood Collector	50	28 - 36	2	25 - 30	Parking on one-side - requires 36'	Shared lane, (both sides)	5'	3,000 - 5,000	14-14
LA	Local Access	50	24 - 30	2	20 - 25	Parking on one-side - requires 30'	No 5'		3,000 or less	11 to 12

Table 5-1Recommended Street Design Standard Details

Notes:

1. Target Average Daily Traffic (ADT) refers to maximum recommended traffic volume for the design layout by 2025.

2. NC Commercial Access refers to a non-classified street, serving a non-residential area.

3. On Street parking requires 8' of pavement for each side of the street.

4. Utility needs may impact total right-of-way needs.

**MAP 5-2** 

## **Future Travel Lanes**



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#### **CAPACITY OF THE ARTERIAL STREET SYSTEM**

The Transportation elem ent to the Future Land Use component of the City's Comprehensive Plan is a required por tion of the W ashington State Growth Management Act (GMA). The Yakim a Valley Council of Governm ents provided future land use and travel demand modeling data to forecast future capacity needs on the arterial street system within the City. The results of the analysis confirmed that the following corridors will be of concern from a capa city standpoint: 40th Avenue, Nob Hill Boulevard, and 16th Avenue. Further details of this analysis are discussed below.

In addition to the f uture traffic projections, actual traffic volumes on the arte rial and collector streets are regularly m onitored. Traffic volumes for the 95 m iles of classified streets are collected and u pdated on a two-year cy cle. Historic data for Yakima indicates the average growth rate of traffic volumes is between 1.5 and 2 percent. However, some streets h ave experienced higher or lower rates of traffic increase.

Based on actual count data , the City of Yakima estimates weekday PM peak hour volum es average 8.7 percent of the daily volum es. The PM peak hour represents the busiest tim e period for daily traffic throughout the community. The morning peak traffic is spread out over a period between 7:00 and 9:00 a.m. Mid-day traffic increases betw een 11:30 a.m . and 1:00 p.m. The evening peak traffic period is between 4:00 and 6:00 p.m . Addition al tr affic volume fluc tuations occu r between 3:00 and 4:00 p.m. during school release periods.



#### Street Segment Level of Service

Ensuring the presence of ad equate capacity on public streets, to sup port new development and provide for community n eeds, is one of the key components of the Washington State Growth Management Act (RCW 36.70A.070). A m inimum acceptable Level of S ervice (LO S) stan dard was estab lished in the 1998 Transportation Plan to accomplish this purpose. A Transportation Concurrency Ordinance was also implemented in 1998 as part of the plan adoption.

Level of service (LOS) is a concept developed to quantify the degree of com fort (including such elements as travel time, number of stops, total am ount of stopped delay, and impedim ents caused by other vehi cles) afforded to d rivers as they travel through an intersection or roadway segment.

Six LOS designations a re provid ed for each type of facility, from "A" to "F". LOS "A" r eflects no congestion faced by drivers whereas LOS "F" reflects overcapacity conditions with high conges tion (Highway Capacity Manual, 2000). Per the Concurrency Ordinance, LOS D c onditions or better must be maintained on City of Yakima streets. For planning purposes, the extent of c ongestion experienced by drivers can be expressed as the percentage of capacity that is used by the traffic volume on a given street [a volum e-to-capacity ratio (V/C Ratio)]. Generally, the City defines Level of Service as:

Volume to Capacity Ratio (V/C)	Corresponding Level of Service (LOS)
V/C Ratio greater than 1.0	LOS F
V/C Ratio of 0.90 to 1.0	LOS E
V/C Ratio of 0.80 to 0.89	LOS D
V/C Ratio of 0.70 to 0.79	LOS C
V/C Ratio of 0.60 to 0.69	LOS B
V/C Ratio of less than 0.60	LOS A

The Level of Service definition adopted in 1998 reflects a c onservative approach to expressing community preferences. Public comments emphasized that Yakim a citizens did not wish to experience the congestion problems that communities in the Puget S ound region regularly endure. To reflect that prefer ence, the tolerable (or m aximum) number of vehicles pe r driving lane during a peak hour was established at 600 vehicles, which allowe d significant spacing between vehicles (i.e., "headways") on the street. In the year 2000, the City revised its definition of capacity from 600 to 800 because N orth 40th Avenue exceeded the con servative local definition and the community did not feel it was ne cessary to ad d travel lanes to this facility at that time. For reference purposes, communities throughout the nation use a range of 1,000 to 1,400 vehicles per travel lane during a peak hour as a more realistic m easure of capacity. This range ensures that the investment in the ex isting inf rastructure i s ma ximized w hile still providing tolerable levels of congestions for community residents.

Using a maximum capacity of 800 vehicles per driving lane during peak hour, a number of street segments will m eet or exce ed the Level of Service def initions prior to 202 5. Addition al dev elopment would be prohibited under the Growth Management Act until capacity- related im provements are m ade. These stree ts include:

- North 40th Avenue from Fruitvale Boulevard to Tieton Drive;
- Nob Hill Boulevard from 16th Avenue to 1st Street;
- South 1st Street from Nob Hill Boulevard to Washington Avenue;
- Summitview Avenue from 40th Avenue to 48th Avenue;
- 16th Avenue between Lincoln Avenue and Tieton Drive.

# **Average Daily Traffic, 2025**



MAP 5-3

The existin g and f uture f iscal constraints require the City to iden tify ways to maximize the life of the existing transportation system infrastructure. Because the current definition of capacity of 800 ve hicles per hour per lane can result in unnecessary construction and/or widening of City streets, the Transportation Plan Update 2005 - 2025 recomm ends increasing the definition of capacity from 800 vehicles per hour per lane to 1,000 vehicles per hour per lane. The m inimum acceptable LOS on City streets sh all re main at LOS "D" (e.g., a v olume-to-capacity ratio of between 0.80 and 0.89). Th is expectation results in a m aximum traffic volume of 890 vehicles per hour per lane on City streets. In instances when the traffic volum es exceed th is threshold, capacity-related im provements are necessary before additional land use development can occur.

Based on a capacity definition of 1,000 ve hicles per hour per lane, the following street segments will exceed LOS D condi tions by the year 2025, if no action is taken and additional significant development occurs to change travel patterns:

- North 40th Avenue (between River Road and Summitview Avenue).
- Nob Hill Boulevard (between 16th Avenue and 1st Street)

Corridor plans will be developed for each of the se street segments following the adoption of the Transp ortation Plan Update. These corr idor plans will add ress capacity needs as well as community/aesthetic enhancements.

Other str eets within the City would al so ben efit f rom the develop ment and implementation of a corridor plan to a ddress future livability and trans portation needs. Two examples include  $16^{th}$  Avenue and  $1^{st}$  Street.

#### Travel Speed Study

In addition to the street segm ent volum e-to-capacity r atio analys is, the City of Yakima conducted a "Travel Speed Study of Urban Streets" to analyze corridor levels-of-service during the weekday PM peak hour. The purpose of this study was to review the "quality of servi ce" prov ided to driv ers during peak hour conditions. While all streets were f ound to meet the City's definition of arterial LOS (based on a vo lume-to-capacity ratio), n ot all s treets opera te with f ree-flowing conditions. Signalized inters ections and non-intersection turning movements reduce travel speed, especially under congested conditions.

The travel speeds of more than 85 m iles of arterial streets were evaluated as part of the study, in accordance with the urban streets m ethodology contained in Chapter 15 of the Highway Capacity Manual (2000). As de scribed in the study, the following corridors were identified as operating at level-of-service "D" during the weekday p.m. peak hour based on travel speed:

- North 40th Avenue between Su mmitview Avenue and Englewood Avenue;
- South 16th Avenue between Nob Hill Boulevard and Tieton Drive;

- North 16th Avenue between Summitview Avenue and West Lincoln Avenue;
- East Nob Hill Bouleva rd between South 1st Str eet and 18th Street; and,
- North 56th Avenue between E nglewood Avenue and Summ itview Avenue.

Many of the streets with redu ced peak hour travel speeds do not have center leftturn lanes to accommodate left-turning tra ffic. The efficiency of these routes should be reviewed for m ethods to reduce vehicular conflicts and improve travel speed.

#### Speed Limit Ordinance Review

The City needs to comprehensively review the posted speed limits on each of the arterials within the system . This review should focus especially on those streets that have been incorporated from the County and the adjacent land uses have been urbanizing. It is important to perform the comprehensive citywide review in the context of the adjacent t land uses and neighbo rhood characters, 85 <sup>th</sup> p ercentile speeds and any enforcement issues.

#### Transportation Demand-Management Strategies

The City is mandated to particip ate in the W ashington S tate Commute Trip Reduction (CTR) program . The Yakim a Valley Conference of Governments coordinates the CTR program regionally. At the present time, Yakima has 12 mandated employers (those businesses that have more than 100 persons reporting to or leaving work during a peak traffic hour) that are subject to reporting requirements of the CTR act. Strategies used by the local CTR program include incentives to use public transit, park and ride lots, van-pools and other special programs.

#### Safety Needs of the Arterial Streets

Vehicle collision records from 1998 to 2004 were evaluated for safety on Arterial and Collector street segments. Police accident records were used for this research. Insurance industry experts estimate that police records represent approximately 40 percent of all the "incidents" that may occur at any location. The "near misses" or the m inor fender benders that do not result in a police report can only be estimated. However, the police r ecords provide useful data on collis ion location, type, time of day, injuries, and other contributing factors that can be analyzed.

This evaluation considered both the rate of vehicle collisions, based upon traffic volumes, and the severity of injuries. The rate of collisions m easures the number of reported acciden ts per one million vehicles (MEV) entering the intersection.

This m ethod norm alizes all in tersections for c omparative purposes. L ocations where the rate of collisions exceeds 1.0 MEV can merit a safety review.

Additionally, police accident re cords indicate number and severity of injuries for persons involved in the collision. Severity of injuries can be expressed in relative terms to identif y locations where collis ions are more likely to result in severe injuries.

Police reports ind icate the location of a vehicle accid ent relative to the closest intersection. Collis ion locations as sociated with the f unctional a rea of the intersection are analyzed in the intersection chapter of this report. Accidents that occur outside of the intersection area (generally beyond 250 feet) are related to the street s egment. The street co rridors with in the City with the highest percentage of non-intersection collisions tend to be four-lane Principal or Minor Arterial Streets where traffic volumes exceed 14,000 average daily vehicles and multiple commercial driveways exist.

A safety rating index has been develope d for the Arterial streets, based upon historical collision data. A weighted factor was determined using the total number of collis ions that occu rred on each street seg ment, multiplied by the average Severity of Injury Index. This Safety Rating Index includes those intersections where no collisions were reported by assigning a zero value. The minimum Safety Rating Index for an Arterial street segment was 266 (least collisions) and the highest was 43,395 (m ost collisions and seve rity of injuries). The Safety Rating Index was organized into ten rating classes. The lower the rating, the less probability of a vehicle collision with severe inju ries. Map 5-4 illus trates intersection collisions and the Arter ial street segments high lighted by the Saf ety Index.

Street corridors with the highest safety concerns (for non-intersection collisions) include:

- 16th Avenue between Tieton Drive and River Road;
- Nob Hill Boulevard between 24th Avenue and 18th Street;
- 40th Avenue between Fruitvale Blvd and Nob Hill Boulevard;
- South 1st Stree t between Nob Hill Bouleva rd and W ashington Avenue; and
- Portions of South 3rd Avenue , Summ itview Avenue, Yakim a Avenue, and Lincoln Avenue

#### Two-Way Left Turn Lanes and the Road Diet

Until the 1 970s, m ost urban com munities constructed either 2 -lane or 4-lane Arterial Streets. As urban level development continued along these streets, many streets experienced congestion due to driveway and turning movements, as well as safety concerns largely from rear end or broadside collisions also associated with turning vehicles.

To address these safety and congestion con cerns, m any communities began constructing streets with a ce nter left turn lane. Con tinuous two-way left turn

lanes (TWLTL) improve traffic safety by providing a separate lane for left turning vehicles to remove turning vehicles from the through travel lanes. The presence of TWLTL has been estim ated to r educe the ra te of vehicle c ollisions be tween 26 and 40 percent. In addition to the traffi c safety benefits, a TWLTL also im proves the capacity of the street by reducing delay and congestion caused by turning vehicles.

As the safety and capacity benefits of the TWLTL we re studied and proven in the 1980's, roadway conversions from 4-lane facilities were exa mined f or the feasibility of reducing the num ber of lanes to a 3-lane design (known as the "road diet"). Added be nefits of reducing the num ber of travel lanes from 4-



through lanes to 3-lanes also include im proving safety conditions for pedestrians, bicyclists and transit users. Reducing the number of through lanes m ay also reduce excessive speeds.

Traffic Engineering s tudies indicate that a 3-lane street design is effective for a street with a future design volum e of up to 17,000 average daily vehicles. A 5-lane street is effective for a future design volum e of up to 28,000 average daily vehicles.

On streets where the f uture traffic is expected to exceed 28,000 average daily vehicles, the TWLTL is not recommended due to higher accident rates associated with fewer gaps in traffic for safe turning movements. Raised median dividers and turn lanes at intersections are recommended for these higher volume streets.

The City has recen tly applied the "road diet" approach o n North 5 <sup>th</sup> Avenue between Fruitvale Boulevard and Lincoln. This section of the s treet has th ree travel lanes and on-street parking. Anecdotal observations have suggested that the operations and safety of the roadway have greatly increased since the conversion.

**MAP 5-4** 

3:

814 - 1,353 7: 6,514 - 9,238 4: 1,354 - 2,142 8: 9,239 - 13,198

## **Safety Index Rating**



City of Yakima Department of Public Works, 2301 Fruitvale Blvd, Yakima, WA 98902 Phone (509)575-6105 http://www.ci.yakima.wa.us/streets

#### Access Management

There are m any busy arterial in tersections within the City in which the re are several driveways in close proxim ity to one other and to the intersection. This nu merous turning movement conflicts that result from these driveways can yield safety problem s and reduced intersection capacity over time. This can a lso resu lt in drive r frustration regarding conflicts between those traveling through the intersection



versus those acces sing private dev elopments within the functional areas of the intersection.

To respond to these concerns and to extend the operating lifespan of the system in a cost-effective fashion, several jurisdic tions throughout the country are adopting access m anagement policies. Some of the etechniques in corporated in these policies include limiting or consolid ating driveways access ing commercial land uses, restricting the location and spacing of commercial driveways especially near street intersections, or prohibiting driveways in certain locations entirely.

Yakima does not have an adopted policy related to access management. Adoption of an Arterial Street Access policy should be considered in conjunction with other plans to improve safety and capacity. As part of this adoption, it is important to note that the implementation of access management strategies on specific roadway sections will only be applied when property is developed/redeveloped, when the City engages in a major transportation improvement project and/or if a safety deficiency is documented relative to access issues.

#### Downtown Parking, Circulation and Multimodal Access Needs

The City may also want to initiate a study to comprehensively review the parking, access and circulation needs in the Central Business District. This study should be multimodal in nature and provide for adequate parking while reducing barriers to economic development and historical pr eservation. The circul ation study should review angle parking and one-way streets. The parking study should also identify the balance between competing need s for adequate parking and other transportation and community goals. The study area should extend east to include the Convention Center vicinity as well as the downtown core area.

#### **ARTERIAL STREET PAVEMENT PRESERVATION**

The Yakima Urban Area includes 95 linear miles of Arterial Streets with over 300 lane m iles. Additionally, Yaki ma m aintains over 250 m iles of Local Access Streets. Pavem ent Surface conditions on the Arterial streets in Yakim a are inventoried on a three-y ear cycle, last updated in 2005. The Pavem ent Condition Index (PCI) is a standardized process of collecting data and rating pavem ent

segments of arterial streets relative to the surface conditions, including the nature and extent of the pavem ent distresses. The PCI is a basic m anagement tool to prioritize safety, repair, and improvement projects. Conditions are rated consistent with the guidelines of the W ashington State standards for pavem ent rating. Pavement conditions are grouped into four general categories as shown in Table 5-2.

Category Des	cription
Good Condition	Few distresses.
(Rating 80-100)	May have been recently paved or seal-coated.
	Requires minimal annual maintenance.
Fair Condition (Rating 60-79)	Distresses are generally localized and do not require immediate action.
	<ul> <li>Examples of the distresses include small alligator cracking, combination of high, medium, and low cracks, or some wheel path rutting.</li> </ul>
Poor Condition (Rating 41-59)	Streets have multiple distresses distributed throughout the entire segment.
	• The pavement cracks in the medium to high range.
	Rough pavement patches or extensive wheel rutting recorded.
Failed Condition	Deficiencies cannot be corrected by maintenance treatments.
(Rating 40 or less)	• Characterized by alligator cracking, transverse cracks, high rutting or flushing of eight wheel paths on entire segment length.

Table 5-2 Pavement Conditions Rating

The 2005 Pavement Condition Inventory identified over 17 linear miles (out of 95 miles of Arterial streets) with a Poor or Failed C ondition rating: 34 miles in Fair Condition and 44 m iles in Good Condition. The condition of the 245 m iles of Local Access streets has not been inventoried.

#### Arterial System Preservation Program – A Plan to Improve Pavement Condition

All streets r equire routine m aintenance in order to preserve the integrity of the pavement, prevent water-dam age, and extend the life of the asphalt. This plan proposes a program of regular seal-coating of all public streets. The Preservation Program will seal-coat approximately 10 miles of Arterial streets and 20 miles of Local Access streets each year. All public streets will receive surface treatments over the course of a 12-year cycle as illustrated in Map 5-5.

A preservation program adopted by the City council in 2006 provides for an eleven-year cycle of routine m aintenance on the City's 95 m iles of class ified streets. The program includes major wheel-path grinding, patching, crack filling, and one- to trip le-shot chip seal cov erage. This program supplements the routine pothole patching and major capital construction projects that may be necessary on

# **Arterial Street Maintenance Plan**

#### **MAP 5-5**

Parks

Union Gap

a 14



Average cost of \$15,000 per lane mile per chip-seal coat includes materials, equipment and labor estimates.

City of Yakima Department of Public Works, 2301 Fruitvale Blvd, Yakima, WA 98902 Phone (509)575-6105 http://www.ci.yakima.wa.us/streets

(PCI 60 - 79)

All other streets (PCI 80 - 100) to

receive 1-shot treatment.

select segm ents of classified streets. The cost to repair or replace a street doubles every 10 to 15 years. Providing routine m aintenance while streets are still in the excellent to fair range costs \$1.50 per square yard compared to \$7.50 to \$24.00 per square yard for streets in the fair to poor conditions. Estimated c osts to reb uild s treets in very p oor condition are \$57.00 per square yard. Routine



preventative m aintenance reduces o verall cos ts assoc iated with operating and maintaining a City's stree t inf rastructure. In addition to the Pavem ent Preservation Program, some Arterial Streets may receive a Grind and O verlay, or a total reconstruction. Su ch projects will likely be the result of Econom ic

Development funding, capacity improvements, or other funding opportunities.



#### **CLASSIFIED STREET RECOMMENDATIONS - 2025**

Based on the policies outlined in this chapter, the f ollowing table identifies the functional classification, num ber of travel lanes, anti cipated year 2025 traffic volumes, potential safety exposure, and likely improvements needed on each of the classified street corridors with in the City. Table 5-2 provides detail of the recommendations for classified streets.

Classification Street Improvement Recommendations											
Street Classification	Lanes in 2025	Street Standard Design ID	2025 ADT (+2% rate)	Safety Risk Index	Chip Seal Year	On 6-Yr STIP?	Improvements and Implementation Actions to be Taken				
PRINCIPAL ARTERIAL											
40th Ave (SR 12 to Washington Ave)	5 P1		31,000	5	2007	Yes	Capacity constrained. Corridor needs 5- lanes, access management and intersection safety improvements.				
Nob Hill Blvd (I-82 to 72nd Ave)	5 P2		27,800	4	2008	Yes	Capacity constrained. Corridor needs 5- lanes, access management and intersection safety improvements.				
Yakima Ave (I-82 to 16th Ave)	5	P2	26,700	5	2010	No	Corridor has 5-lanes. Requires access management and intersection safety improvements.				
16th Ave (US-12 to Washington Ave)	5 P2		26,300	6	2015	Yes	Capacity constrained. Corridor needs 5- lanes, access management and intersection safety improvements.				
1st St (I-82 to Union Gap)	5	P2	25,500	7	2009	Partial	Corridor has 5- lanes. Requires access management and intersection safety improvements.				
Summitview (16th Ave to 72nd Ave)	4	**	22,300	3	2012	No	Existing 4-lanes has capacity for term of plan. Some safety improvements at selected intersections.				
5th Ave (Fruitvale to Yakima Ave)	5, 3	PM1,MC1	18,200	6	2011	No	3-lanes acceptable where future volumes are less than 17,000 ADT. Access management or intersection safety improvements necessary.				
72nd Ave (Summitview to Nob Hill)	5 PM1		16,300	1	2016	No	Existing configuration generally acceptable for term of plan.				
Lincoln Ave (10th St to 16th Ave)	3	**	20,000	4	2017	No	Turn lanes at some intersections would reduce collisions.				
Fruitvale (5th Ave to 40th Ave)	5	P2	15,700	1	2011	No	Existing configuration adequate for the term of the plan. Need sidewalk or pathway additions.				
I St (5th Ave - 1st St)	2	MC2	14,000	1	2009	No	Existing 2-lanes is not adequate for future capacity, 3-lane section recommended. Sidewalks needed.				
MLK Jr Blvd (10th St to 7th Ave)	3	**	13,000	3	2011	No	Existing Configuration generally acceptable for term of plan. Renamed to Martin Luther King, Jr Blvd				
Washington Ave (16th Ave to 40th Ave)	5	PM1	6,000	1	2013	No	New 5-lane configuration from 24th Ave to 40th Ave has reserve capacity.				

 Table 5-2

 Classification Street Improvement Recommendations

Chapter 5 – Arterial and Collector Street System

		Street		Safety	Chip		
Street Classification	Lanes in 2025	Standard Design ID	2025 ADT (+2% rate)	Risk Index	Seal Year	On 6-Yr STIP?	Improvements and Implementation Actions to be Taken
MINOR ARTERIAL			-		-	-	
Tieton Dr (5th Ave to 96th Ave)	4	PM1	17,600	3	2007	No	Existing 4-lane configuration generally acceptable for capacity needs during term of plan. No existing bicycle facilities, east of 72nd Ave.
Walnut Ave (6th St to 7th Ave)	5	PM1	17,600	3	2011	No	Existing 5-lanes adequate for term of plan.
Ahtanum Rd (16th Ave – WCL)	3 MC1		16,500	1	2014	No	3-Lane design will accommodate future volumes
3rd Ave (Lincoln Ave to Washington)	5	PM1	16,200	6	2010	No	Consider removal of some on-street parking for safety improvements near street intersections to allow left turn lanes. Sidewalk repairs needed.
Lincoln (16th Ave to 40th Ave)	3, 5	MC1	15,900	2	2017	No	Consider 3-lane re-striping between 24th Ave and 40th Ave to provide bike corridor and reduce speeds through neighborhood. Missing sidewalk segments should be constructed.
Yakima Ave (7th Ave to 16th Ave)	4 PM1		15,800	2	2010	No	Existing configuration adequate for the term of the plan.
5th Ave (I St to Walnut St)	3, 4	PM1, MC1	15,400	4	2011	Partial	Safety improvements planned at certain signalized intersections.
Fair Ave (10th St to Mead Ave)	3	MC2	11,800	3	2014	No	Consider 3-lanes between Nob Hill Blvd and Mead Ave.
Nob Hill Blvd (72nd Ave - 64th Ave)	5	PM1	11,500	0	2008	Yes	May receive significant future traffic when adjacent vacant land is developed within the term of this plan. 5-Lane street section is planned.
72nd Ave (Nob Hill Blvd to Washington)	4 PM1		10,500	1	2016	No	Existing configuration adequate for the term of the plan.
Mead Ave (Rudkin Rd to 16th Ave)	3	MC2	10,409	2	2014	No	Entire section should be 3-lane design, with shared outside lanes for bicycle facility. No sidewalks exist between Rudkin Rd and Fair Ave.

 Table 5-2

 Classification Street Improvement Recommendations

·					1	1	-
Street Classification	Lanes in 2025	Street Standard Design ID	2025 ADT (+2% rate)	Safety Risk Index	Chip Seal Year	On 6-Yr STIP?	Improvements and Implementation Actions to be Taken
56th Ave (Lincoln Ave to Tieton Dr)	4 MC2		9,200	1	2017	No	Consider 3-lanes, with parking on one-side.
80th Ave (Tieton - Nob Hill Blvd)	2	MC3	7,280	0	2016	Yes	2-lanes with sidewalk or walking/bike path will be adequate for future capacity.
Division (5th Ave - 3 <sup>rd</sup> Ave)	2	MC3	6,600	1	2011	No	2-Lanes with sidewalks (or walking path) and on-street parking recommended.
6th St (I St - Nob Hill Blvd)	2	MC3	6,500	1	2009	No	2-Lane street will be adequate. Recommend sidewalk or walking path.
7th Ave (Yakima - Walnut)	2	MC3	6,000	1	2012	No	2-Lane street will be adequate. Recommend sidewalk or walking path.
64th Ave (Tieton Dr to Washington)	2 MC3		4,100	2	2016	No	2-Lane street will accommodate volume. When commercial development occurs, consider 3-lanes for turning movements.
8th St (G St to Walnut)	2	MC3	3,800	1	2009	No	2-Lane street will be adequate (3-lanes through commercial area). Recommend sidewalk repairs.
COLLECTOR ARTERIAL							
24th Ave (Nob Hill to Washington)	3 MC2		10,000	5	2015	No	Consider 3-lane section due to collision history.
Nob Hill Blvd (80th Ave - 72nd Ave)	3	MC2	8,800	1	2008	Yes	Consider 3-lane section because of commercial land use in vicinity.
18th St (Pacific to Mead)	3	MC2	8,600	1	2014	No	3-Lane street will be adequate. Safety improvement needed at intersection with Nob Hill Blvd.
W Powerhouse Rd (40th Ave to WCL)	3	MC2	6,800	1	2016	No	3-Lane street will be adequate. Sidewalk or walking path needed on south side.
Walnut (6th St - 8th St)	2	MC3	6,600	0	2011	No	2-Lane street will be adequate.
Mead Ave (24 <sup>th</sup> to 32 <sup>nd</sup> Ave)	2	MC3	3,000	0	2015	No	2-lanes will be adequate.
80th Ave (Nob Hill Blvd to Zier)	2	MC3	6,400	1	2016	Yes	2-Lane street will be adequate. Recommend sidewalk or walking path.

 Table 5-2

 Classification Street Improvement Recommendations

Street Classification	Lanes in 2025	Street Standard Design ID	2025 ADT (+2% rate)	Safety Risk Index	Chip Seal Year	On 6-Yr STIP?	Improvements and Implementation Actions to be Taken		
66th Ave (Scenic Dr to Summitview)	2	MC3	5,000	2	2016	Yes	2-Lane street will be adequate. Recommend sidewalk or walking path. Intersection of 66th Ave with Summitview should be improved due to collision history.		
48th Ave (Summitview to Washington)	2	MC3	4,500	1	2007	Yes	Consider 3-lane section because of commercial land use in vicinity. Need sidewalk or walking path.		
Lincoln Ave (40th to 66th Ave)	2	MC3	4,400	1	2017	No	2-Lane street will be adequate. Recommend sidewalk or walking path.		
Pacific (Fair Ave - 18th St)	3	MC2	4,300	1	2014	No	3-lane section is adequate for term of plan. Need sidewalk on north side.		
3rd St (Lincoln to Arlington)	2	MC3	3,900	2	2010	No	2-Lane street will be adequate.		
River Rd (16th Ave to Fruitvale)	3	MC2	3,700	1	2011	Yes	3-lane section is planned improvement due to industrial, mixed use land use in vicinity.		
Powerhouse Rd (40th Ave to Lincoln)	2	MC3	3,600	1	2016	No	2-Lanes will be adequate for term of plan. Sidewalk or pathway needed.		
Zier (80th Ave - 72nd Ave)	2	MC3	3,000	1	2016	Yes	2-Lane street will be adequate. Recommend sidewalk or walking path.		
Rudkin Rd (Mead – Viola)	2	MC3	1,300	1	2014	No	2-Lane street will be adequate with sidewalk or walking path.		
Peck's Cyn Rd (Powerhouse-Scenic)	2	MC3	2,400	1	2016	No	2-Lane street will be adequate. Recommend sidewalk or walking path.		
I St (1st St to 4th St)	2	MC3	2,400	1	2009	No	2-Lane street will be adequate.		

 Table 5-2

 Classification Street Improvement Recommendations

NEIGHBORHOOD COLLECT	NEIGHBORHOOD COLLECTOR ARTERIAL									
32nd Ave (Englewood to Mead Ave)	2	MC3	4,300	3	2012	No	2-Lanes with sidewalks (or walking path) and on-street parking recommended.			
Mead Ave (24 <sup>th</sup> Ave to 32 <sup>nd</sup> Ave)	2	MC3	4,600	1	2012	No	2-Lanes with sidewalks (or walking path) and on-street parking recommended.			
Englewood (16th Ave to 80th Ave)	2	MC3	5,100	1	2015	Yes	2-Lane street will be adequate. Recommend sidewalk or walking path.			
10th Ave (Mead – Washington)	2	MC3	2,900	1	2013	No	2-Lane street will be adequate. Recommend sidewalk or walking path.			
Scenic (52nd Ave to 66th Ave)	2	MC3	1,900	1	2016	No	2-Lane street will be adequate. Recommend sidewalk or walking path.			
Viola Ave (18th St to Rudkin)	2	MC3	1,700	1	2014	No	2-Lane street adequate with sidewalk or walking path.			
Castlevale Rd (Fruitvale to Powerhouse)	2	MC3	2,400	1	2013	No	2-Lane street adequate with sidewalk or walking path.			
96th Ave (Summitview - Tieton	2	MC3	1,200	0	2017	Yes	2-Lane street adequate with sidewalk or walking path.			

\*\* - No design changes are anticipated for these roadway facilities.

#### **IMPLEMENTATION TASKS**

To implement the arterial and collector streets element of the Transportation Plan, the City should implement the following measures:

- Provide a dedicated funding sour ce for street m aintenance and preservation.
- Modify the Yakim a Municipal Code to require the construction of half-street frontage improvements (including sidewalks, curb, gutter and street lighting) as part of all site developm ent/redevelopment activities in the City. Provisions should be included in the Code to address situations where sidewalk construction is inf easible due to topographic, wetland or other constraints.
- Modify the Yakim a Municipal Co de to adopt new street design standards that reflect multimodal user needs, neighborhood livability issues and promote a more efficient and environmentally-responsive transportation system.
- Modify the exis ting f unctional c lassification system to add a neighborhood collector classification.
- Amend the existing functional classification of the following streets:
  - Summitview Ave (west of 56th Ave), Fruitvale Blvd, and Washington Ave as Principal Arterials;
  - Nob Hill Blvd (west of 72nd Ave), 18 <sup>th</sup> Street (Mead to No b Hill Blvd), Fair Avenue (Spruce to 10 <sup>th</sup> Street), M artin Luthe r King Blvd (east no N 8 <sup>th</sup> Street) and L incoln Ave (east of N 8th Street) as Minor Arterials;
  - Zier Rd (west of 72nd Ave), N
     S6th Ave (north of Tieton), Castlevale Rd (east of 34th Ave), E G St, a
     nd Pacific Ave as Collector-Arterials;
  - Scenic Dr, Englewood Ave (west of 40th Ave), Castlevale Rd (west of 34th Ave), 32 <sup>nd</sup> Avenue, 2nd Ave, N 6th St ,Mead Avenue (24<sup>th</sup> Avenue to 32<sup>nd</sup> Avenue) and S 56th Ave (south of Tieton Dr) as Neighborhood Collectors;
  - S 10th Ave, N 25th Ave, N 48th Av e (north of Englewood as local streets.
- Update the Yakima Transportation Concurrency Program to include a revised definition of street capacity and mitigation program.

- Develop and im plement project-level traffic im pact study guidelines. These guidelines will include operational standards for arterial and collector intersections.
- Modify the Yakim a Municipal Code to include an arterial access management policy to improve sa fety and capacity along arterial streets.
- Develop corridor plans for 40 <sup>th</sup> Avenue, 16 <sup>th</sup> Avenue and Nob Hill Boulevard, at a m inimum, to addr ess future capacity, community and aesthetic needs. Prioritize funding for the im plementation of action items identified in the corridor plans.
- Prioritize the identified arterial and collector street im provements into near, m id and long-term improvements. Annually review the anticipated costs associated with each improvement project.
- Incorporate near-term arterial an d collector street im provement needs into the City's six-year Transportation Improvement Program.
- Modify the Yakim a M unicipal Code to allow for the funding of planned capacity and safety im provements through public-private partnerships (e.g., proportionate sh are contributions, fee-in-lieu of construction)
- Evaluate the feasibility of adopting a Transportation Im pact Fee or other form s of public-private part nerships to help fund future capacity improvements.
- Amend speed limit ordinance for various arterial streets.
- Work with Yakim a County to de velop Transportation E lement of the neighbo rhood plans for the Terrace Heights and W est Valley areas. Incorporate these neighbo rhood plans into the City's Transportation Plan.

# **Chapter 6**

Signalized and Other Major Intersections

### Chapter 6: Signalized and Other Major Intersections

The efficiency of major intersections plays a critical role in the movem ent of goods and people within Y akima. Motorists, freight and public transportation users expect certainties regarding the am ount of time that it will tak e to trav el f rom one place to an other throu ghout the city. The



amount of delay or uncertainty that is experienced in these travels is often due t o congestion experienced at m ajor intersections. The crossing opportunities provided at major intersections play an important role in the ability of pedestrians to move safely throughout the system . It is essential that the city continue to identify ways to improve the safety, convenience, comfort and congestion experienced at major intersections throughout Yakima.

# SIGNALIZED AND OTHER MAJOR INTERSECTIONS GOALS AND POLICIES -

# *Goal (T-6.1): Identify Street Intersection Capacity and Operation Deficiencies*

#### **Policies:**

- 1. Reduce unnecessary vehicle delay at si gnalized stree t intersections to improve traffic flow, improve air quality, and reduce congestion.
- 2. Seek funding to upgrade traffic signal systems to optimize efficiency and safety needs.
- *3.* Balance nee ds of pedestrians and cyclis ts with vehicula r mobility a t signalized intersections.

# *Goal (T-6.2): Promote Safety Impr ovements at Signalized Street Intersections*

#### **Policies:**

- 1. Continue a routine program of m onitoring and analyzing signalized intersections for vehicle collision patterns and severity of injuries.
- 2. Prioritize improvem ents based upon safety needs and ability to implement necessary changes.

# *Goal (T-6.3): Develop Maintena nce Strategi es that Maximize Efficiencies*

**Policies:** 

- 1. Provide funding to preserve, re-construct, and maintain the traffic signal infrastructure.
- 2. Continue to monitor stre et and inters ections for traffic hazards and seek funding to address improvements as necessary.

#### SIGNALIZED INTERSECTION POLICIES

Traffic signals provide orde rly flow of vehicle and pedestrian traffic though a street intersection. They are valuable tools in m anaging congestion. However, unwarranted or traffic signals that are installed for m arginal reasons m ay create more safety hazards th an other inters ection treatments such as roundabouts or STOP sign control.

In general, installations of new traffice c signals have been the result of new we development m itigation or been dreated version we were supported by collision and stafety warrants. Two examples of these policies in clude the traffic signal installed on 16th Avenue at Englewood Avenue in 2003 and the traffic signal to be constructed in 2006 at River Road and 16th Avenue.

The City of Yakim a has no t estab lished level of service standards for intersections. In the past, the n eed for intersection improvements has been identified through the annual monitoring of collision patterns, delays experienced by motorists, and actual equipment failures related to age or condition.

The city also has not estab lished acce ss m anagement policies to ad dress the creation of new driveways within the f unctional area of a signalized intersection. Policies regarding access management can help maximize the use of the existing infrastructure by reducing potential conflict points along congested arterials.

The standards and guidelines of the Fe deral Highway Administration's "Manual on Unifor m Traffic Control Devices (M UTCD)" are observed by the City of Yakima. In addition standards from the "Highway Capacity Manual" and from the American Association of State Highw ay and Transportation Officials' (AASHTO) "Policy on Geometric Design of Highways and Streets" are also u sed in establishing the need for specific desi gn features such as the length of turn pockets, protected or permissive left turn phases and other items.

#### **EXISTING CONDITIONS OVERVIEW**

The City of Yaki ma currently m aintains nearly 100 signalized intersections throughout the city. The age and condition of these sign als varies greatly. To improve system inefficiencies, the c ity implemented a program in 2001-2002 to upgrade 40 traffic signals in the Central Bu siness District (CBD). These upgrades changed the signals from operating in a "fixed time" mode wherein the sign al operates independently of who is waiting for the light to turn green to a system of pedestrian and vehicle "actuation" which, in simple term s, recogn izes waiting users and changes the light to green to service those waiting. Some of the primary advantages of an actuated system include reduced travel delays for pedestrians and motorists, improvements in air-quality due to the elim ination of unnecessary stops, and overall improvements in traffic flows and reduction in congestion. As a result of the program, the traffic signal system within the CBD now operates in a coordinated and actuated fashion on weekdays between 7:00 a.m. and 6:00 p.m.

To improve traffic flow outside the CBD, a signal optimization program was initiated in 1999. In general, this program investigated modifying the way in which individual signals operate today to help improve the overall efficiency of the system and reduce unnecessary vehicle delays. However, due to the age of the traffic signal infrastructure, right of way limitations, and the high cost of replacing existing signals with updated equipment, a number of signalized intersections are still in need of upgrades before any efficiency improvements can be realized to the traffic signal system as a whole.

#### Signalized Traffic Operations

To provide a baseline understanding about how m ajor intersections are functioning today, city staff compiled data about the condition and type of traffic control provided and the num ber of ve hicles traveling th rough key arterial intersections throughout the city. This analysis focused on the weekday p.m. peak hour (4:00 and 6:00 p.m.), which is th e time in which many people commute home from work and several people run errands and m ake other "discretionary" trips. Within Yakima, the p.m. peak hour is typically the time in which the highest traffic volumes occur on the roadways.

The am ount of congestion experienced at intersections can be quantified by a "level of service" rating, much like a sc hool report card. Level of Service (LOS) is an indicator of the average am ount of delay that m otorists experience when passing through the intersection. LOS is measured on an "A" (best) to "F" (worst) scale. At s ignalized intersections, LOS is based on the average am ount of delay experienced by all vehicles entering the intersection. Generally, signalized intersections operating at LOS "D" or be tter during the weekday p.m. peak hour are considered acceptable.

In addition to LOS, another useful intersection performance measure that can be used to evaluate the operational performance of a signalized intersection is its "volume to capacity" ratio. This ratio que antifies the percentage of the intersection's capacity that is being used. For example, a volume to capacity ratio of 0.50 during the weekday p.m. peak hour indicates that half of the intersection's capacity is being utiliz ed by existing tra ffic. Any interse ction that is operating near or over capacity is considered to be operating unaccep tably. In these cases, long delays are typically being experien ced by all m otorists who are trying to travel through the intersection.

Level-of-service and volum e to capacity an alyses were performed at each of the key arterial intersections in the city. These analyses were performed using procedures summarized in the 2000 Highway Capacity Manual. Map 6-1 shows the existing weekday p.m. p eak hour intersection operations at the key signalized intersections. As shown in the map, the following inter sections are currently experiencing high levels of congestion today:

- N 40th Avenue / Summitview Avenue
- N 40th Avenue / Fruitvale Boulevard / SR 12
- S 1st Street / Washington Avenue
- S 1st Street / Nob Hill Boulevard
- S 16th Avenue / Nob Hill Boulevard

In all cases, the intersections identified above currently experience heavy travel demand during the weekday p.m. peak period which leads to higher levels of intersection delay f or motorists. In tersections such as S 1<sup>st</sup> Street / Washington Avenue and S 16<sup>th</sup> Avenue / Nob Hill Boulev ard have geometric d efficiencies which lower the over all capacity of the in tersection even further. As Yakim a continues to grow and traffic volumes in crease, it will be important to address these deficiencies through various intersection capacity and improvement measures.

#### Traffic Safety Analysis

To identify any potential safety deficienci es at the key arterial in tersections, the most recent five years of crash data was reviewed. Collision rates for intersections are reported in collisions per Million Entering Vehicles (MEV). Patterns amongst the types of collisions at a particular intersection may be indicative of an existing geometric or operational deficiency.

The City of Yakim a produced a "Vehicle Collision Report" in August 2005 that summarized the collision history at several major intersections for the period from 1998 – 2004. As summarized in this report, the intersections listed in T able 6-1 and graphically illustrated in Map 6-2 had collision rates that may be indicative of a potential deficiency. Table 6-1 also su mmarizes the number of fatal/disabling collisions, the predom inant type of coll isions at each location, and other trends amongst the collisions. Collisions occurring near the intersection typically were related to access driveways within the intersection influence area.

## **Critical Signalized Intersection LOS**

taken to improve operations or reduce congestion. The intersections shown on this map are located on

capacity constrained corridors, as described in this plan. LOS "D" is considered acceptable. Intersection LOS

ST D ST Terrace RIVER RD 82 CD Heights FECHTER RD I"ST CD С AVF D CENIC ≥ LINCOLN AVE KING BLVD B ENGLEWOOD AVE В 5 A CC W LINCOLN AVE CD RD 99 YAKIMA AVE ΈS SUMMITVIEW AVEL D g DC E Y Т 5 <sup>₹</sup>C D TIETON DR B 2 ¥ 3RD Ś D С Е CD D C D W NOB HILL BLVD D AVE 24 Ú, AVE W MEAD AVE С ZIER RD WWASHINGTON AVE W WASHINGTON AVE В D Urban Reserve Union OCCIDENTAL RD N VALLEY MALL BLVC Gap AHTANUM RD WAHTANUM RD MAP LEGEND 1 inch equals 0.90 miles Intersection Level of Service Intersection Level of Service (LOS) measures average vehicle delay experienced at intersections. Much like a Urban Reserve LOS "A" or "B" report card, LOS "A" is the best, or least delay, while LOS "F" is the worst with significant delay. This map **.** . Urban Area Existing illustrates the existing (2005) LOS for signalized intersections and the projected (2025) LOS if no actions are Schools LOS "C" or "D"

of "E" or "F" does not meet standards.

YAKIMA URBAN AREA Transportation Plan 2025

LOS "E" or "F"

2005 LOS

**MAP 6-1:** 

Parks

Union Gap

Future

2025 LOS


City of Yakima Department of Public Works, 2301 Fruitvale Blvd, Yakima, WA 98902 Phone (509)575-6105 http://www.ci.yakima.wa.us/streets

			Collision Type				Sev	erity
Intersection	Total Crashes 1998-2004	MEV	Turning A		Rear End	Other	Property Damage Only	Personal Injury +Fatality
S 18th St / E Nob Hill Blvd	125	1.92	15	13	50	47	76	70
S 1st St / E Washington Ave	170	1.82	15	8	66	81	106	81
S 1st St / E Nob Hill Blvd	171	1.69	11	7	75	78	107	99
N 56th Ave / Summitview Ave	103	1.56	8	16	27	52	57	53
S Front St / E Yakima Ave	78	1.55	3	26	33	16	54	31
N 16th Ave / River Rd	74	1.46	19	5	23	27	45	46
S 40th Ave / W Nob Hill Blvd	105	1.33	13	13	33	46	64	54
S Fair Ave / E Nob Hill Blvd	71	1.20	12	16	26	17	41	45
N 1st St / E "I" St	78	1.19	11	12	31	24	43	42
S 3rd Ave / Washington Ave	89	1.16	24	13	14	38	41	72
S 3 <sup>rd</sup> Ave / W Nob Hill Blvd	113	1.15	14	18	34	47	52	67
S 1 <sup>st</sup> St / E Mead Ave	90	1.15	9	5	37	39	45	59
S 16 <sup>th</sup> Ave / W Nob Hill Blvd	117	1.07	7	11	72	27	76	60
N 40 <sup>th</sup> Ave / Summitview Ave	111	1.06	25	24	29	33	67	36
N 16 <sup>th</sup> Ave / Englewood Ave	63	1.05	26	8	17	12	36	37
S 16 <sup>th</sup> Avenue / Washington Ave	74	1.05	32	11	10	21	44	48
N 1 <sup>st</sup> Street / Lincoln Ave	69	0.95	17	21	9	22	53	19
S 24 <sup>th</sup> Ave / W Nob Hill Blvd	72	0.93	17	11	19	25	42	37
N 16 <sup>th</sup> Avenue / W Lincoln Ave	84	0.89	10	7	42	25	46	56
N 16 <sup>th</sup> Avenue / Fruitvale Blvd	67	0.83	11	16	21	19	41	33
N 1 <sup>st</sup> Street / Yakima Ave	70	0.81	12	9	27	22	48	28
S 40 <sup>th</sup> Avenue / Tieton Dr	72	0.78	10	6	31	25	42	37
S 1 <sup>st</sup> Street / Walnut St	56	0.73	15	6	22	13	25	42
S 16 <sup>th</sup> Avenue / Tieton Dr	70	0.70	2	10	31	27	40	43
N 1 <sup>st</sup> Street / MLK Jr Blvd	49	0.69	9	10	13	17	28	25
N 40 <sup>th</sup> Avenue / River Rd	45	0.65	7	1	13	24	29	13
N 40 <sup>th</sup> Avenue / Englewood Ave	53	0.65	13	4	16	20	27	34
N 40 <sup>th</sup> Avenue / W Lincoln Ave	53	0.64	20	16	4	13	35	28
N 40 <sup>th</sup> Avenue / Fruitvale Blvd	51	0.63	4	2	20	25	34	27
N 16 <sup>th</sup> Avenue / Summitview Ave	55	0.61	8	10	22	15	35	24
S 40 <sup>th</sup> Avenue / Washington Ave	21	0.47	8	5	1	7	11	15
N 16 <sup>th</sup> Avenue / W Yakima Ave	20	0.27	3	5	10	2	10	14

Table 6-1Vehicle Collision Report (1998-2004)

MEV = Million Entering Vehicles

#### **FUTURE CONDITIONS**

A plan for intersection improvem ents in the City of Yakim a is identified based on the evaluation of existing and future growth needs. The potential growth at each of the intersections was assessed based on inform ation obtained from the Yakima Valley Conference of Governments' (YVCOG) transportation model. This model is a tool that



forecasts future traffic growth based on assumptions about growth in land use in the city over the next twenty years.

Year 2025 weekday p.m . peak hour tra ffic volum es at each of the m ajor intersections were forecast based on the inform ation received from YVCOG. The future traffic patterns r eflect the maintenance of the existing street system plus new roadways that are f unded for construction in the next few years. Based on these traffic forecasts, Map 6-3 show s the future week day p.m. peak hour intersection operations at the study in tersections. As shown in the map, the following intersections are forecast to exceed the level of service and/or volum e to capacity ratio standards by the year 2025 without any improvements:

- N 40th Avenue / Summitview Avenue
- N 40th Avenue / Fruitvale Boulevard / SR 12
- N 40th Avenue / Englewood Avenue
- S 1st Street / Washington Avenue
- S 1st Street / Nob Hill Boulevard
- S 16th Avenue / Nob Hill Boulevard
- S Fair Avenue / Nob Hill Boulevard
- S 18th Street / Nob Hill Boulevard
- S 16th Avenue / Washington Avenue
- N 40th Avenue / River Road
- S 40th Avenue / Nob Hill Boulevard
- N 16th Avenue / Fruitvale Boulevard

The previous map identified signalized intersection deficiencies that are likely to develop in Yakima over the next twenty years if no improvements are made to the lized intersection network continues to street system. To ensure that the signa function acceptably over the next twenty years, the following sections describe various im provement strategies that th e City of Yakim a can use to m eet intersection capacity needs. These strate gies includ e transportatio n system management measures that aim to optimize the carrying capacity of roadways and intersections through physical capacity enhancing im provements. Re cognizing that the ability to m ake physical imp rovements is often lim ited by funding and right-of-way constraints, transportation demand management measures can also be implemented to encourage alternatives to single occupancy vehicle travel.

#### Intersection Improvement Strategies

Traffic congestion at street intersections can be im proved using several alternate or com bined approaches. The objective of all of these strateg ies is to reduce average vehicle delay. S election of the appropriate or be st action for a particular intersection requires site- specific review of the characteristics of the intersection. A combination of these strategies or a staged approach is often the most feasible solution to resolving travel delay within a confined m unicipal budget. Exam ples of these strategies are outlined in the table below.

In addition to capacity strategies, there are a number of intersection improvements that can also facilitate safer and m ore comfortable crossings for pedestrians and cyclists at intersections. These are also outlined in the Table 6-2 below.

Intersection Improvement Strategies					
	Intersection Improvement Strategies				
Geometric Improvements	Acquire or preserve right-of-way for the inclusion of through lanes     (consistent with YMC 12 requirements) and/or turn lanes to reduce     queuing and delays at major signalized intersections.				
Signal Optimization/ Enhancements	• Install protected, permissive, and/or flashing left-turn arrows to enhance safety and increase the efficiency of signalized intersections.				
	• Upgrade traffic signal equipment to allow for coordination between traffic signals along corridors and within designated districts, such as the CBD.				
	<ul> <li>Consider "lag" left turn operations at busy traffic signals and on congested arterial corridors to improve through movement flow.</li> </ul>				
Roundabouts	• Consider the use of modern roundabouts as an acceptable alternative for intersection traffic control. Appropriately installed, roundabouts have been shown to reduce roadway widening needs, reduce overall travel delay, be more flexible to changing traffic patterns over the course of the day and throughout the year, increase safety, and have lower maintenance costs than traditional signalized intersections.				
Turning Movement / Driveway Restrictions	<ul> <li>Incorporate the use of raised medians on arterial roadways that limit turning movements into and out of private driveways in order to enhance the safety and reduce conflict points within the influence area of intersections.</li> </ul>				
	Incorporate access management policies that, over time, reduce and				

 Table 6-2

 Intersection Improvement Strategies

	Intersection Improvement Strategies
	consolidate private driveways located within the influence area of signalized intersections, unsignalized intersections and roundabouts.
Non-Vehicular Treatments at Intersections	<ul> <li>Improve sidewalks, crosswalks, and walking paths to provide a clearl delineated area for pedestrians to travel through major intersections to bus stops, schools, neighborhoods, etc.</li> </ul>
	• Provide street furniture and other pedestrian amenities to facilitate the comfort of pedestrians along busy arterials.
	• Upgrade curb ramps at all intersections for ADA compliance and facilitate crossings for pedestrians with strollers.
	• Upgrade signalized intersections to include pedestrian phases and pedestrian actuation.
	<ul> <li>Preserve and/or acquire the right-of-way needed to provide appropriate bicycle treatments through major intersections</li> </ul>
	<ul> <li>Construct curb extensions to increase the visibility of pedestrians and reduce the crossing distances. Curb extensions can be provided at both signalized and unsignalized intersections.</li> </ul>
	<ul> <li>Construct raised medians, islands or pedestrian refuges to improve pedestrian visibility enhance pedestrian comfort and reduce crossing distances. Raised islands for pedestrians can also be provided at bus intersections where large radius corners have been constructed to accommodate truck movements. Pedestrian refuges can also be constructed at unsignalized intersections to provide a place for pedestrians to wait for safe gaps in the traffic stream while crossing busy roadways.</li> </ul>
	• Work with Yakima Transit to appropriately site bus stops at busy arterial intersections. Investigate the effectiveness of near-side and far-side bus stop placement.

#### Intersection Improvement Projects

Based on the capacity -based strategies outlined above, a series of near-term, m id-term, a nd long-term intersection i mprovements ha ve been ide ntified f or those intersections that are forecast to exceed level of serv ice standards or experience capacity deficiencies. These im provements are summarized in Table 6-3.



	Improvement Description							
Intersection	Geometric Improvement	Signal Modification	Access Management Improvement					
Near-Term Improvements								
N 40th Avenue / Fruitvale Boulevard	Add SB Left-Turn Lane; Modify NB Right-Turn Lane to Shared Through/Right-Turn Lane	Add NB & SB Protected Left-Turn Phasing; EB & WB Overlap Phasing						
S 6th Street / E Nob Hill Boulevard		Install Traffic Signal						
N 16th Avenue / River Road	Develop NB & SB Left-Turn Lanes	Install Traffic Signal						
	Mid-Term In	nprovements						
S 18 <sup>th</sup> Street / E Nob Hill Boulevard	Add Second WB Left-Turn Lane; Lengthen NB Right-Turn Lane; Add EB & WB Bike Lanes	Add NB Right-Turn Overlap Phase	Eliminate driveways within intersection influence area					
S 1 <sup>st</sup> Street / E Washington Avenue	Develop Full EB & WB Left, Through, & Right-Turn Lanes; Improve Bicycle and Pedestrian Facilities							
S Fair Avenue / E Nob Hill Boulevard	Add Separate EB & WB Left-Turn Lanes; Provide Pedestrian & Bicycle Facilities	Develop EB & WB Left-Turn Phasing	Eliminate driveways within intersection influence area					
N 16 <sup>th</sup> Avenue / Fruitvale Boulevard	Widen and Lengthen WB Right-Turn Lane	Upgrade Signal Equipment; Video detection	Eliminate driveways within intersection influence area					
S 16 <sup>th</sup> Avenue / W Washington Avenue	Add EB Right-Turn Lane	Add Protective Phasing to All Left- Turn Movements						
N 40 <sup>th</sup> Avenue / Englewood Avenue	Add SB & NB Right-Turn Lanes	Signal Equipment Upgrade; Video detection						
N 40 <sup>th</sup> Avenue / Summitview Avenue	Add 2 <sup>nd</sup> EB Left-Turn Lane; Lengthen SB Right-Turn Lane	Add SB Right-Turn Overlap Phase; Video detection	Eliminate driveways within intersection influence area					
	Long-Term I	mprovements						
S 1 <sup>st</sup> Street / E Nob Hill Boulevard	Add 2 <sup>nd</sup> NB Left-turn Lane	Add SB Overlap Phase	Eliminate driveways within intersection influence area					
S 16 <sup>th</sup> Avenue / W Nob Hill Boulevard	Add SB Right-Turn Lane	Add SB Overlap Phase						
N 40 <sup>th</sup> Avenue / River Road	Add EB Right-Turn Lane							
S 40 <sup>th</sup> Avenue / W Nob Hill Boulevard	Add NB and WB Right-Turn Lane		Eliminate driveways within intersection influence area					
S 3 <sup>rd</sup> Avenue / W Nob Hill Boulevard	Widen NB & SB Approaches to Provide Longer Left-Turn Lanes		Eliminate driveways within intersection influence area					
N 16 <sup>th</sup> Avenue / Summitview Avenue			Eliminate driveways within intersection influence area					
S 16 <sup>th</sup> Avenue / Tieton Drive	Extend WB Left-Turn Lane							

 Table 6-3

 Recommended Near-Term, Mid-Term, and Long-Term Intersection Improvements

#### Intersection Review Criteria

The Washington State Growth Managem ent Act (GMA) m andates that all local jurisdictions in the state establish a local definition of road way travel levels to ensure that transportation facilities and services are available concurrently with, or within a reasonable time (i.e., six years) after new development occurs. Currently, the City of Yakim a measures acceptable levels of service on its roadway network by examining street segment "level of service" through its Transportation Concurrency Review.

The Transportation Concurrency Program measures cap acity of arterial and collector ro adways ass uming a m aximum per lane capacity. The Yakim a Municipal Code further requires that level of service (LOS) "D" or better must be maintained on all roadways. According to the Code, the traffic volumes measured on the road must be a maxim um of 89 percent of the defined roadway capacity to achieve LOS "D" conditions. Under Conc urrency, if a new development adds vehicular trips to the arterial and collector system that results in LOS "E" or LOS "F" condition, then the developm ent can not be approved unless an ap propriate mitigation measure can be im plemented that would brin g the roadw ay back to LOS "D" or better. This is typicall y achieved by adding "through" vehicular travel lanes to specific roadway segments.

The existing Concurrency Program does not account for the im pact that new development has on intersection operations . Typically, the C ity has required that the intersection im pact be addressed th rough the safety and site design issues generally covered under the Washington State Environmental Policy Act (SEPA). Currently, the city does not have for mal guidelines regarding the appropriate scope of study nor the appropriate level of impact for intersection analyses as part of the SEPA process. The Transportation Plan Update recommends the adoption of project-level traffic impact study guide lines for SEPA and the incorporation of those s tandards in to the Yakim a Municip al Code. The f ollowing outlin es a recommended tiered m ethodology for proj ect-level traffic study guidelines. Detailed guidelines should be developed for incorporation into the Code.

#### **Overview of Traffic Impact Analysis Guidelines**

A Transportation Im pact Analysis (TIA) quantifies the exp ected effects that a proposed site develop ment will h ave on the transportation system . The TIA should provide adequate inform ation for City of Yaki ma staff to evaluate the development proposal and, when ap propriate, recommend conditions of approval based on transportation-related issues. Th is review is typically do ne in the context of the SEPA process. In som e cases, only a Transportation Concurrency Analysis is needed; in others a full traffic impact analysis should be required. The appropriate levels of analysis are described below.

#### 1. Study Scope

A Transportation Concurrency Analysis should be required for:

A) Any proposed site development that can be reasonably expected to generate a m inimum of 100 vehicle trip ends during a single day and/or more than 10 vehicle trip ends during a single hour.

A Transportation Concurrency Analysis may be required for:

A) Any development that generates less than 100 daily trip ends, if in the opinion of the Public W orks Director the developm ent adversely impacts an existing ro adway capacity problem and/or safety deficiency. The Public W orks Director shall determine the scope of this special analysis at his/her discretion.

A Transportation Im pact Analysis s hould be required (in addition to a Transportation Concurrency Analysis) for any proposed site development that can be reasonably expected to generate a m inimum of 250 vehicle trip ends during a single day and/or m ore than 25 vehicle trip ends during a single hour. The scope of the study should be defined as follows:

- A) 250 500 daily trips (or 25 50 hour ly trips): analysis of the site access points and the nearest arterial or collector-level intersection and arterial street segments.
- B) 500 2,500 daily trips (or 50 25 0 hourly trips): an alysis of the site access points *and* any collecto r or arterial intersection and arterial street segments that is loc ated within one mile of the site's boundaries that m ay experience an in crease in traffic volumes of ten percent or more as a result of the development. (Distance from the site is m easured as a radial distance rather than along subject roadways)
- C) More than 2,500 daily trips (or 25 0 hourly trips): analysis of the site access points *and* any collecto r or arte rial intersection and arterial street segments that is located within two miles of the site's boundaries that m ay experience an in crease in traffic volumes of ten percent or more as a result of the development. (Distance from the site is m easured as a straight-line dist ance rather than along subject roadways)
- D) Any other intersections identified by Public Works staff as having capacity, safety, neighborhood, and/or geometric concerns.

#### 2. Transportation Impact Analysis (TIA) Requirements

#### A. Trip Generation and Distribution

Regardless of the scope of study re quired, all TIAs should include an estim ation of the number of peak hour and daily trip s generated by the site as w ell as an estimate of trip distribution. T rip g eneration d ata p rovided in the m ost recent t edition of the Institute of Trans portation Engineers' (IT E) publication *Trip Generation Manual* should be used unless m ore a ppropriate data is available. Trip generation formulas (where applicable) or average rates should be used. Trip generation studies of comparable uses prepared by an engineer and approved by the Public Works Director may be used for those land uses where the ITE manual does not contain adequate data or if the proposed use is unique.

Directional trip distribution assumptions should be based on historical data for the proposed use and/or existing and future travel characteristics.

#### **B.** Analysis Periods

All TIAs should study the im pact on intersections and proposed accesses during the critical p.m. peak hour (typically defined between 4:00 and 6:00 p.m.). In certain circumstances, the Public Works staff may also require the analysis of the a.m. peak hour or the afternoon school peak hour.

The analysis should include the following study time frames: existing conditions (without developm ent of the site), "b ackground conditions" (those that are expected to occur in the year th at the s ite is fully b uilt out but t without consideration of the site traffic) and tota l traffic conditions (year of buildout with consideration of full site traffic). B ackground and total traffic condition s should include consideration of any pending and approved but not yet constructed developments and/or funded transportation improvements that would affect traffic volumes in the study area.

#### C. Analysis Methodologies

All intersection operations should be analyzed using the p rocedures outlined in the most recent edition of the Hig hway Capacity Manual. In instances where closely spaced signalized intersections exist, addition consideration of progression may be required.

Collision data for all intersections shall be reviewed for the most recent available three year period (as provided by the City of Yakima). Patterns or trends amongst collisions s hall be re viewed to id entify needed geom etric o r capacity improvements needed to address safety deficiencies.

Analyze r ight- a nd le ft-turn l ane wa rrants, queue lengths, acceleration lanes, throat lengths, sight distance, chan nelization, access spacin g requirements, and other characteristics of the site-access driveways as appropriate.

#### D. Mitigation Measures

Mitigation measures should address operational or safety deficiencies and should be described and analy zed in sufficient de tail to ensure compliance with the applicable standards.

E. Level of Service Standards for City Intersections

- 1) All signalized shall op erate at a le vel of serv ice "D" or bette r with a volume to capacity ratio of 0.95 or less.
  - 2) All unsignalized in tersections (inc luding unsig nalized priv ate accesses ) should operate with a volum e-to-capacity ratio of less than 0.95 for the major street left turns and side street approaches. Level of service "F" will be allowed for the side street a pproaches if the volu me-to-capacity standard is met and the installation of a traffic si gnal or roundabout is not warranted.
  - Driveway locations or new street intersections proposed with new development should be reviewed in conf ormance with Access Management policies to reduce congestion and safety-related impacts.

#### **IMPLEMENTATION TASKS**

To implement the m ajor street intersections element of the Transportation Plan, the city should implement the following measures:

- Provide a dedicated funding source for the construction, maintenance and upgrading of inters ection control devices, such as traffic signals and roundabouts.
- Establish a monitoring program for traffic operations and safety to identify the need and tim ing for intersection im provements. Investigate a num ber of capacity a nd safety-based s trategies for these improvements.
- Implement strategies that incr ease the comfort and safety of pedestrians and bicyclists at arterial intersections.
- Adopt traffic im pact study guidelines as part of project-level requirements related to SEPA. These guidelines should include a definition of acceptable level of service for signalized and unsignalized intersections.

- Modify the Yakim a Municipal Code to include an arterial access management policy to im prove s afety and capacity within the influence areas of intersections.
- Work with Yakim a Transit to appropriately site bus stops at busy arterial intersections. In vestigate the effectiveness of near-side and far-side bus stop placement.

# **Chapter 7**

Freight Transport and Economic Development

### Chapter 7: Freight Transport and Economic Development

Agricultural and other freight-dependent businesses are a vital com ponent of the Yakima Val ley econom y. The operation a nd maintenance of the transportation infrastructure required to serve thes e businesses in an efficient and eco nomical manner is paramount to the region today and in the future. It is essential that the City, County and State continue working t ogether to ensure these vital needs are met.

#### FREIGHT TRANSPORT GOALS AND POLICIES -

Goal (T-7.1): Identify critical freight routes and plan for necessary improvements to accommodate the efficie nt and economical transport of goods through the community

#### Policies:

1. Emphasize the priority of freight rou tes to the Yakim a Regional Airport and other significant industrial or activity centers and plan for s treet and intersection im provements to accommodate the m ovement of freight.



- 2. Encourage development of additional services and suppor t facilities of the Yakima Regional Airport and other alternate means of transportation in the Yakima Valley
- 3. Support regional street im provements that improve circulation to and around the airport and planned expansion efforts.
- 4. Support increased services at the Yakima Regional Airport.
- 5. Continue to work with rail interests to ensure future service needs are accommodated.
- 6. Implement grade separation of arterial street crossings with rail lines for traffic safety, improved traffic flow efficiency and improved air quality.
- 7. Priority is given to the grade se paration of Martin Luther King Jr Boulevard and Lincoln Avenue, with planned future projects of other rail crossings at Arterial Streets.

#### Goal (T-7.2): Su port infras tructure improvements that contribute to viable existing and future airport operations, facility needs or improve deficiencies.

#### Policies:

- 1. Promote inter-modal connections to the Yakima Airport and vicinity.
- 2. Coordinate street improvements in the airport vicinity with the needs of the complex including freight operations.
- 3. Support run way capacity needs of the airport, as necessary for growth and safety.

#### **FREIGHT TRANSPORT**

Strategically located in both the Pacific Northwest and Washington State, Yakima County is a natural distribution hub served by all m ajor modes of transportation. The region's central location is particularly beneficial for companies that rely on effective an d efficient access to k ey m arkets or suppliers. W ashington State exports to a global market, with agri cultural products a leading commodity. Produce raised and packed in the Yaki ma Valley are largely dependent on refrigerated truck or rail car s, of which 90 pe rcent is truck ed. Regional freight modes in the Yakima Valley are outlined below.

#### Highways

Interstate 8 2 (I-82) runs through the heart of Yaki ma County. The modern freeway links with Interstate 90 (I-90) at Ellensburg, just 35 miles north of Yakima. I-90 connects Seattle with Boston, Massachusetts. The County's close proximity to I-90 provides excellent accessibility to the Ports of Seattle and Tacoma, which are gateways to burgeoning trade with the Asia-Pa cific and Pacific Rim Countries.

Winter conditions and summ er congesti on on I-90 im pede efficient freight movement. Improvement of I-90 over Snoqualmie Pass is a priority project of the Washington State Department of Transportation and critical to the distribution of freight.

I-82 also links with Interstate 84 (I-84) in Oregon, providing an important linkage to an extensive network of interstate highways in all directions.

Finally, all thirteen communities within Yakima County are within 45 minutes of driving time from Yakim a via a system of well-m aintained federal, state and county highways, including U.S. Highway 12 and 97, and state highways 410, 241, 22 and 24.

#### Motor Freight Carriers

Within Yakima County there are 74 truc king firms registered for m otor freight trucking - 16 for heavy hau ling and 3 for local cartage. Due to the heavy volum e of fresh fruit and produce shipped fr om the Yakim a Valley, num erous independent truckers also serve the area on a consistent basis.

#### Railroads

Rail shipment to and from Yakima County is available via Burlington Northern Santa Fe railroad. There are over 200 active spurs lo cated throughout Yakim a County that serve numerous industrial sites.

#### Air Service

The 809-acre Yakim a Air Term inal serves Y akima County and portions of Kittitas, Klickitat and Lewis Counties. The airport is owned by the City an d County and is m anaged and operated by an independent Board of Directors and airport staff. Airport m aintenance a nd operations are funde d solely through revenues generated at the airport. The Yakim a Regional Airport has two runways, one approximately 7,603 feet in length and the other approxim ately 4,293 feet in length. There are plans to expand the runway in the future.

Passenger service is available at the airport via Horizon Air. Six flights per day are provided to and from the Seattle-Taco ma International Airport. In 2000 there were over 84,000 passenger boardings from Yakima, an average of 230 per day.

Casino Express/Xtra Airways also provides in termittent charter service to Elko and other destinations in Nevada. The airport also support s a general aviation community and the re are two f ull service Fixed Base Operators on the airfield, McCormick Air Center and Noland-Decoto Flying Service.

#### Water Transportation

Containerized goods m ay be shipped th rough the nearby Port of Pasco. From there, goods travel by barge on the Colum bia River to the Port of Portland for shipment overseas. Yakima County also has excellent freeway access to the Puget Sound ports of Seattle and Tacoma, only  $2\frac{1}{2}$  hours away.

#### FREIGHT TRANSPORTATION TODAY

Research by the Eastern W ashington Intermodal Transportation Study (EW ITS) of freight in the Yakima Valley (1998) found the following characteristics:

• An average of 500 freight trucks each day originate from the City of Yakima, consisting primarily of agricultural products.

- Incoming freight to Yakim a averages over 500 trucks daily, except in the summ er when truck traffi c falls to 400 trucks per day. Incoming freight is predominantly food products.
- Total truck traffic within Yaki ma (incom ing, outgoing and interregional) is slightly higher in the fall averaging 1,760 trucks per day and lowest in summ er, averaging 1,358 trucks per day. Freight consists mainly of agricultural, food and lum ber products. A verage payload weights range from 19 to 21 tons across the seasons.
- Truck weight is an issue for street maintenance. Over half the trucks hauling agricultural products have a payload of 20 to 25 tons, with 6% weighing 30 tons or more.
- More than 20 perc ent of all truck traffic begins and ends within Yakima on the average day.

#### PLANNING FOR FREIGHT MOBILITY IN YAKIMA

The accommodation of truck m ovements is an important component of Yakima's overall economy. Due to the dispersed nature of industrial and agricultural service land uses in the Yakim a Urban Area, truck traffic must travel the entire classified street system to reach packing facilities, warehouses, freeways, the airp ort or rail service. To-date, the City of Yakim a has not designated "Truck Routes" to try to limit truck traffic to certain streets. This can result in conflicts with neighborhood livability. S ome reside nts have expressed concerns about truck traffic on neighborhood streets and have indicated support for rest ricting large trucks on some streets. Today, a f ew streets w ithin Yakim a are posted for NO TRUC KS, which is advisory and not enforceable. Ch estnut Avenue is an exam ple that is signed "NO TRUCKS" and is a designated bicycle route.

The transportation system should be pl anned to accommodate the efficient and effective movem ent of freight wh ile still maintaining neighborhood livability. Three levels of freight r outes are proposed to be id entified within the Yakima Urban Area, including Through Routes, Primary Routes, and Secondary Routes.

The establishm ent of Through Truck rout es provides for th e m ost efficient movement of goods and services. The T hough Truck Routes include the State Highway System of I-82 and SR12. Prim ary Truck Routes should be designated on those roadways that link the City roadway system to the regional through truck routes, which are largely Principal Arteri al Streets. Secon dary truck routes can provide link the industrial centers of the City to the Prim ary and Through truck routes and represent those roadways that t ar e better su ited to a ccommodate frequent truck movements. A map of the three truck route designations within the City is shown in Map 7-1. This map was developed based on existing freight route origins and des tinations for trucks within the City and W SDOT's Freight Tonnage Street Class of the W ashington State "Interim Freight and Good Transportation System.



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Access to and from the State High way syst em is the most critical traf fic flow issue for the local freight sys tem. The Prim ary Arteria ls with f reeway interchanges are the most common Prim ary freight corridors. These include 1st Street between I-82 and Union Gap; 16th Avenue between US 12 and Washington Avenue; 40th Avenue between US 12 and Washington Avenue; Yakima Avenue, Fruitvale Boulevard, and Nob Hill Boulevard.

Additional Arterial streets that connect ag ricultural regions or industrial areas to the freeway system are also im portant Secondary Freight routes. Exam ples include Summitview Avenue, 5th Avenue, Meade Avenue, and Tieton Drive, which prov ide access to fruit orchar ds, warehouses, packing facilities and numerous industrial uses.

The Yakima Urban Area has a num ber of freight dependent industrial uses, such as Yakima Regional Wood Products (for merly Boise Cascade), Federal Express (located at the Yakim a Airport) and various other land uses that are located throughout the Yakima area. Connection to the Yakima Airport is a growing issue in the Yakima Valley as opportunities increase for freight movement by air.

#### Truck Restrictions

Since 1965, the City of Yakim a, under the authority of the Fire Codes Provisions of the Municipal Code, restricted gasolin e and other tank vehicles for carriage of flammable liquids from traveling on certain streets. No specific signs are in place to identify restricted routes.

Use of compression brakes with in the City lim its was prohibited by the City Council in 2005. The regulation was in response to a citizen request to elim inate excessive noise near neighborhoods from trucks.

#### **RAILROAD HISTORY IN YAKIMA**

The development of rail service to the Yakim a Valley dic tated much of the built environment of early Yakim a. On December 17, 1884, the tracks of the Northern Pacific (NP) Railroad's Cascade Bran ch began construction through "Yakim a City" (now Union Gap). However, the NP announced there would be no depot or stops in Yakim a City. Instead, a new to wnsite would be platted five m iles northwest with the railroad depot. The new townsite becam e known as North Yakima, (later shortened to just Yaki ma). The previous Y akima City becam e known as Union Gap in 1918.

The Northern Pacific Cascade Branch lin e connected rail service between Pasco to the Puget Sound, via Stam pede Pass. Inter-continental rail service on the Cascade Branch line between Pasco and Tacoma began in July of 1887, as did the Northern Pacific Railroad Telegraph Service.

#### RAILROAD ISSUES WITHIN THE YAKIMA URBAN AREA

Since the 1880's, the City of Yakim a developed around the railroad, with core commercial services and industrial uses clearly planned around rail access. Consequently, the city's railroad corridor still bisects the Yakima central business district (CBD). As frei ght and passenger dependence has moved away from the rail-centered model to the current truck and automobile mode of transportation, conflict has increased between city streets and freeways with rail service in urban areas. More frequent or extended rail service presents significant disruption of traffic flow and delay to the urban arterial streets that have at-grade crossings.

Projected rail use by the Burlington-Nor thern Santa Fe (BNSF) Railroad show significant growth in the tota 1 number, f requency and length of trains that will travel th rough Yakim a. The current aver age of 10 trains daily is ex pected to increase to an average of 25 daily trains by 2025. Rail service on the lines that bisect Yakim a are largely regional lines and do not stop in Ya kima to tran sfer goods from the Yakim a Valley. This freight movement is vital to the state and national economy.

The local impact of in creased train servi ce over Yakim a streets has safety and economic impacts. The disruption to traffic on the Principal Arterial Streets in the CBD compromises commerce, e mergency access and ground freight. Delay of vehicles at railroad crossings causes air pollution from idling vehicles.

To reduce these negative impacts, high priority has been given to providing grade separation at the ra ilroad crossing of Martin Luther King Jr. Boulevard and Lincoln Avenue. Additional grade separations of other at-grade railroad crossings will need to be evaluated for consideration of future needs. Future consideration will need to be given to the grade s eparation or other m easures to m itigate the impacts of rail crossing at "I" S treet, "D" Street, Yakima Avenue, Mead Avenue, and Washington Avenue.

#### **IMPLEMENTATION TASKS**

Actions should be taken to i mprove safe ty and traffic flow of freight in the Yakima Urban Area. Identification of hi gh priority freight routes with freeway access for trucks should be considered for some or all of these improvements.

- Support im plementation of grade se paration of the railroad with Lincoln Avenue and Martin Luther King, Jr Boulevard. Study additional grade separations as necessary.
- Pavement depth of adequate streng th to support heavy truck traffic on identified truck routes.
- Truck turning radius improvem ents at in tersections of Princ ipal Arterial streets on identified truck routes.
- Identify and sign Truck Routes to pl an for appropriate infrastructure needs.
- Provide sidewalks along all truck ro utes to remove pedestrians from travel path.
- Support planned efforts at the Yakim a Air Term inal for pr oviding improved freight and passenger services.

# **Chapter 8**

## **Public Transit**

### Chapter 8: Public Transit

Yakima Tr ansit provides public transportation services within the Yakim a Urban Growth Area. This service is performed prim arily through the scheduling and routing of regular fixed-route bus service that includes Yakim a, Selah and parts of Union Gap.



#### **PUBLIC TRANSIT GOALS AND POLICIES -**

#### *Goal (T-8.1): Promote Transit Ri dership to Help Reduce Future Street Capacity Constraints*

#### Policies:

- 1. Promote increased trans it usage by area re sidents to help offset street and traffic congestion occurring within our Urban Growth boundaries
- 2. Identify areas of future route expansion based on residential growth and destination generators.
- 3. Market our existing tran sit system to area merchants, employers, retirement homes and educational facilities with incentives/promotional activity that will encourage rider-ship as an alternat ive to m aking single occupied vehicle (SOV) trips,
- 4. Coordinate with new developm ent in or der to plan for the inclusion of new transit s tops in the ir design plan s. This cou ld inco rporate bus s ignage, benches, shelters, and bus pull-outs.

#### *Goal (T-8.2): Consider Sp ecial Population Needs with Transit Stop Improvement Projects*

#### Policies:

1. Determine the requirements for acc ommodating special population groups at our Transit Stop Improvement Project level such as accessibility to the transit system, meeting ADA regulations, the con centration of school age children, serving our elderly residents and resolving other unique land use issues. 2. Coordinate Transit Stops and other facilities at the Project level, including the need for additional or relocated Transit Stops, Bus Pull-outs, Shelters or other special improvements.

#### YAKIMA TRANSIT

Yakima Transit's bustling transit system has been on the go since Christm as of 1907. That's when the first public rides were given on the new Yakima Valley Transportation Company trolleys. By 1910, riders could go for a three-hour, forty-mile round-trip over all the tr olley routes (or st reetcars as they were called then) for just 50 cents.

In 1924, the first m otorbus service began and it was so instantly popular with the riders that three m ore "Mack" buses were purchased the following year. Both the buses and trolley sys tem continued to operate until Febru ary 1, 1947 when the streetcars were finally disc ontinued. Yakim a was the last city in the State of Washington to lose this service.

In March of 1957, the Yakim a Valley Transportation Company, a subsidiary of the Union Pacific Railroad, was sold off to a private individual. Years of financial struggles followed and in May of 1966, the private company went out of business. This trend was repeated all across the nation as private c ompanies were go ing bankrupt by the ever-increasing costs of operating a transit system.

After a few months without any bus service, the citizens of Yakima voted to pay a Household Tax to support a tran sit system and the Yakima City Lines began operation on October 3, 1966. In the wint er of 1978, the name was changed to Yakima Transit.



Yakima Tr ansit continued service through the support of the Household Tax until the end of 1980. At that time, operating e xpenses began exceeding income, so the citizens once again went to the polls and voted in a .03 percent sa les tax dedicated solely to transit operations. T his tax began on January 1, 1981 and replaced the Household tax th at w as no longer financially viable.

Yakima Transit continued to operate bus service

entirely within the city lim its of Yaki ma until the end of Ju ne 2005, when it was able to ex tend routes to the comm unities of Selah and Union Gap. The transit agency was able to utilize funds from a special Congestion Mitigation and Air Quality (C MAQ) grant to operate a two-year demonstration pilot pr ojection to those localities.

Transit ridership has exceeded on e million passenger boardings annually on the fixed route system over the past several years. In addition, Yakim a Transit also

provides paratransit service to eligible riders with the Dial-A-Ride program and their Vanpool program is also expanding with over twen ty vans either operating or available for service. Yakima Transit recently started a travel training program for those riders needing familiarization with the buses, routes and equipment.

#### **EXISTING ROUTES AND SERVICES**

The Yakima Transit sys tem consists of ten separate bus routes that operate from 6:00 a.m. to 7:00 p.m. Monday through Friday. Saturday and designated holiday schedules consist of eight bus routes the at run on an hourly schedule from 8:45 a.m. to 6:30 p.m. The established bus routes cover residential neighborhoods and commercial areas surrounding Summitview Avenue, Lincoln Avenue, Tieton Drive, Fruitvale Boulev ard, Mead Ave nue, East and W est Nob Hill Boulevard, Fair Avenue, North and South 1st St reet to the State Departm ent of Transportation campus in Union Gap, 16th Avenue, 40th Av enue, Washington Avenue including the Airport vicinity and Selah. Map 8-1 illustrates these transit routes and the locations of designated Park-N-Ride lots.

Transit service routes w ere modified in late 2003 to be more responsive to the needs of passengers getting to work a nd school. This schedule re-alignm ent offered more direct routings and maximized transfer point connections, as well as overall frequency of transit service w ithin the comm unity. In m id-2005, transit service was extended to Selah and Union Gap with funding provided by a CMAQ to relieve traffic congestion on the north-south arterial streets. Continuation of this service will be dependent upon evaluations by the partic ipating jurisdictions and their ability to fund these routes.

#### Special User Accommodations

Wheelchair Accessibility – All of Yaki ma Transit's buses accomm odate walkers and those who have difficulty climbing stairs. Some of our buses are classified as 'low floor' which allow for a ramp like in gress/egress from the vehicle. Yaki ma Transit routes are now all designated as being "Accessible" because they have liftequipped buses in order to accomm odate passengers using mobility devices, such as wheelchairs.

Transit Accommodations for Bicycles- Each Yakima Transit bus is equipped with bike racks. Citizens m ay make biking part of their regular comm ute to work or use it for recreational purposes by utilizi ng Yakima Transit connections. There is no extra charge for loading a bicycle on the transit bus beyond the regular fare.

#### **DIAL-A-RIDE TRANSIT SERVICE**

Dial-A-Ride is a way for people with mobility impairments to travel in Yakima. It provides door-to-door transportation to pre-qualified riders. Dial-A-Ride was established to provide transportation for r those not capable of using the regular Yakima Transit bus system. Two independent contractors provide these services: Access Para-Transit and People for People. Each reports directly to the Yakima Transit Adm inistration on a m onthly basis and is paid on a reim bursement formula for its obligations.

People certified as elig ible according to the standards of the Am ericans with Disabilities Act (ADA) m ay use Di al-A-Ride to travel to any destination within the city limits of Yakima for \$1 per ri de. Persons with a disability or m edical condition that prevents them from using a lift or ramp equipped bus some or all of the time, may be eligible for Yakima Transit's Dial-A-Ride Transit Service.

Disabilities which could qualify someone to use Dial-A-R ide include mobility, vision, respiration or cardia c impairment, m ental or de velopmental disabilities. These cond itions m ust prevent the rid er from being able to use the regular Yakima Transit bus es and the ag e of the person or their inability to dr ive is not considered a qualifying factor.

Each perso n m ust complete and subm it an application f orm that include s a medical verification of their related disability. Dial-A-Ride ridership has remained fairly constant over the past few years with an annual budget allocation for these services costing approximately one million dollars.

#### VANPOOL PROGRAM

Yakima Transit's Vanpool program is rapidly expanding in ri dership and in the number of vans on the road. Transit staff provides assist ance to o rganize commuting groups and get them to partic ipate in the program . Transit provides the vehicle, insurance and all m aintenance to keep the van running. Fuel is also included in the program, as well a s the other expenses of owning and operating the vehicle. Vanpool drivers are fellow commuters from the van itself, responsible for collecting the fees and keeping the rig fueled. In return, the driver may ride for free or at a reduced ra te. All of the Yakim a Transit Vanpools m ust have one end of the trip in the Yakima Urban Growth Area.

Monthly vanpool fares do vary according to the distance traveled. For example, a vanpool on a five-day workweek schedule, with ten paying passengers traveling twenty-two m iles from Yakim a to a T oppenish site, (forty -four m iles per day round-trip) costs just under \$50. per month for each passenger (2005 rates). Since the monthly charges are shared, the more riders in the van reduce the paym ent or vice versa, the fewer riders in the van increase the shared cost of commuting.

In 2005, Yakim a Transit purchased add itional vans from the State Vanpool Program and now has a total of 20 individual vans in or available for service.

#### SPECIAL EVENT AND COMMUNITY ENHANCEMENT PROGRAMS

Yakima Transit offers several program s annually that promote bus ridership in our community on its f ixed routes. Throughout the summer m onths each year, Yakima Transit provid es free rides on each Wednesday and Saturday. In 2005, this promotion was used by more than 71,000 passengers. Additionally, during

In 2005, Yaki ma Transit sp onsored over 20 i ndividual vanpools daily. **MAP 8-1** 

## Yakima Transit Routes



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special community eve nts like the Fourth of July Celeb ration and the Centra 1 Washington State Fair in the fall, the Yakima City Council deem s it appropriate for Yakima Transit to provide "extra" trans portation services such as a series of shuttle buses. These are used to trans- port attendees from designated Park and Ride loc ations in Yak ima directly to the event's main entrance, thus saving parking charges, wait times and relieving traffic congestion in the area.

#### Yakima Electric Trolley

The City of Yakima now owns the Yakima Electric Trolley system including four streetcars, the car barn, powerhouse and several m iles of track on 6 <sup>th</sup> Avenue e and the trolley bridge to Selah, Pine Street and  $2^{nd}$  Avenue (partially buried). Yakim a is unique in owing and m aintaining the original electric tro lley-style street car system that has op erated in Yakim a for nearly 100 years (since 1907). The City of



Yakima received Federal Enhancem ent funds to begin restoration of the tro lley barn and powerhouse com plex as a m useum. Currently the system is used on summer weekends and other spec ial events. Addition al use of the trolle y system will be exp lored in the future. The City of Yakim a also retains the orig inal Yakima Va lley T ransit (Trolley) right of way that extends several m iles throughout the urban area.

#### CITIZEN PARTICIPATION AND PUBLIC PRIORITIZATION

There is a Citizen 's Advisory Panel that has been meeting quarterly for the past several years. It all started when a group of riders requested more input on transit operations and that f ormat still continues. The eight m ember panel consists of two representatives from DSHS and the Horizon-Provident Group; heavy users of the transit system, two m embers from Transit and four from the community at large. These positions are voluntary, non-expiring unless requested and have no enforcing authority. However, this gr oup's suggestion does im pact and are a focal point for new or im proved service and schedule changes. They were a major contributor towards the expansi on of the downtown transit center and incorporated m any new trends and ADA i mprovements into its design and construction.

# OTHER TRANSPORTATION MODES - CONNECTING TRANSIT SERVICES

There are a num ber of other pub lic transportation services available within the Yakima Valley. These are highlighted below.

- Yakima Air Terminal: The Yakima airport se rves all of Yakima • County and portions of Kittitas, K lickitat and L ewis Counties. The airport is jointly owned by both the City and County. It is managed and operated by an independent Board of Directors and airport staff. Airport m aintenance and the daily operations are funded solely through revenues generated at the airport by landing fees and facility leases. Passenger service is available at the airport via Horizon Air. Six flights per day ar e provided to and from the Seattle-Tacom a International Airport (S EA-TAC). Casino Express/Xtra Airways also provid es inte rmittent char ter service to Elko and other destinations in Nevada. The airpor t also supports a general aviation community with three Fixed Base Operators (FBO's) located on the airfield, the McAllis ter Museum, McCorm ick Air Center and Noland-Decoto Fly-ing Service.
- Ben Franklin Transit: This is the fixed route bus system serving the Tri Cities which also connects to the community of Prosser via Intercity Route 170 (serving the Tri Cities, P rosser and Benton City). The bus stops in Prosser on two-hour headways during the week and on Saturdays from approximately 6:00 a.m. to 8:00 p.m.. There are n o direct con nections between Yakim a Transit and Ben Franklin Transit's Route 170. (But see the Community Connector)
- *Central Washington Airporter*: This shuttle service provides four round trips daily between Centra 1 W ashington and the Seattle-Tacoma International (SEATAC) Airport and the Seattle AMTRAK station. W ithin Yakima, the shuttle stops at the Yakim a Ai r Terminal and at the Howard Johnson Hotel. The cost of a roundtrip fare is comparable to driving over and parking your vehicle for several days.
- *Greyhound Bus Service*: intercity bus service is available via Greyhound. Generally, the station, which is located on East Yakima Avenue, is open between 8:30 a.m. and 5:30 p.m. seven days a week, including holidays. Three tr ips per day are provided to both Seattle and Pasco. Other interstate destinations can be reached via transfers at Ellensburg, Pasco and Seattle
- *The Community Connector*: Peop le f or Peop le prov ides service between Yakim a, W apato, Toppenis h, Zillah, Granger, Sunnyside, Grandview, and Prosser. This se rvice is intended to transport residents to their job sites. The service is funded by Intercity and Rural Mobility Gran ts f rom the W ashington S tate Depa rtment of Transportation. Service is provide d four tim es a day from the downtown Yakim a Tra nsit center w ith direct con-nections to the Ben Franklin Transit system (In ter-City Route 170) in Prosser.

Yakima departure times are 6:15 and 10:00 a.m. and 4:15 and 8:40 p.m. Monday through Friday.

#### **IMPLEMENTATION TASKS**

Yakima Tr ansit has several planned projects for near-term and m id-term operations:

- Replace six older coac hes with ne w low floor units. All will be ADA compliant.
- Expand the Yakim a Transit operati ng hours to start earlier in the day, add to the evening routes and provide additional bus service on Saturday and Sunday.
- Secure permanent funding for bus service to the Se lah and Union Gap operations.
- Build a new Westside transfer location in the annexed areas around 72nd Avenue.
- Link the n earby communities in the Urban Growth Area together with Trans it Service (includes Terrace Heights, Moxee, Yakima Training Center, Gleed, Tieton, Cowiche and Naches).
- Offer regio nal tran sit service connection s to Kittitas County (Ellensburg/CWU Campus).
- Continue to incorporate/maintain/improve ADA requirements within our transit system.
# **Chapter 9**

## State and Regional Street System

#### Chapter 9: State and Regional Street System

The Yakima Urban Area includes two State–owned highw ay facilities (Interstate 82 and State Route 12) that provide regional passenger and freight mobility throughout eastern and central W ashington. These highways provide access to the city via five grade sep arated freeway interchang es with Yakima Princ ipal Arterial streets and the surrounding area.

Within the Urban Area, State Route 24 is also owned by the State of



Washington. Yakim a County m aintains numerous adjoining Arterial streets including Ahtanum Road, Terrace Height s Drive, Tieton Drive, Summitview Avenue, W ide Hollow Road and others. The City of Union Gap and Yakim a County m aintain extensions of the Yakim a Arterial Street System outs ide the boundary of the urban area. Drivers within the Yaki ma Ur ban area often cross regional jurisdictional boundaries when using the street system for activities such as work commutes, recreational trips, shopping, and goods/freight movement.

#### STATE AND REGIONAL STREET SYSTEM GOALS AND POLICIES -

## *Goal (T-9.1): Su pport re gionally important transpo rtation projects*

#### **Policies:**

- 1. Plan and support the Arterial Street System in collaboration with Yakima County, the City of Union Gap, the Washington State Departm ent of Transportation, and other neighboring jurisdictions.
- 2. Support projects that benefit the entire region and do not have negative impacts on the State Highway System.
- 3. Support projects identified in the WSDOT TRANS-Action Plan.

## *Goal (T9. 2): Consider impacts of development upon State and regional facilities*

#### Policies:

1. Coordinate with WSDOT and neighbor ing jurisdictions regarding level of service definitions, concurrency requirements, and other impacts.

#### **EXISTING STATE AND REGIONAL SYSTEM FACILITIES**

Two limited access state highways traverse the Yakima Urban Area: Interstate 82 and State Route 12.

- Interstate 82 : a four-1 ane freeway t hat forms t he east ernmost boundary of the City of Yakim a. I-82 is the main regional highway connecting Yakim a to I-90, the Tri- Cities region and the State of Oregon. Four grade-separated interchanges on I-82 serve Yakim a: Valley Mall Boulevard, Nob Hill Boulevard, E ast Yakima Avenue, and Highway 12/North First Street . This portion of I-82 is also known as State Route 97.
- State Route (SR) 12 : a four-lane facility forming the northernm ost boundary of the City of Yakim a. This highway connects I-82 to the east and the City of Naches, Chino ok Pass, and White Pass to the west. Interchanges to S R 12 are lo cated at North 40th Avenue and North 16th Avenue.

In addition, several other regional facilities serve the urban area.

- State Route 24 : a two-lane, WSDOT- maintained facility that connects the residential and industrial areas of Moxee to the Yakima Urban Area. SR 24 also provides acc ess to the Vernita Bridge (over the Columbia River), Hanford, and other eastern W ashington regions.
- Ahtanum Road: a tw o-lane Minor Arterial connecting Union Gap to the West Valley area. The street s pans the jurisdictions of Union Gap, City of Yaki ma, and Yakim a County. This roadway provides access to the communities of Wiley City and Ahtanum.
- **Terrace Heights Driv** e: a four-lane Yakim a County maintained street, classified as a Principal Arte rial and a Collector Arterial, that provides primary access to the State Highway System and the City of Yakima via the Terrace Heights Neighborhood.

- **Summitview Avenue**: a two-lane Yakima County maintained Rural Collector Arterial street that provides access to the communities of Cowiche, Tieton, and other reside ntial areas northwest of the Yakima Urban Area.
- **Tieton Drive** : a two-lane Yakim a County-m aintained Rural Collector Arterial street that provi des access to residential and rural areas west of the Yakima Urban Area.
- Wide Hollow Road: a two-lane Yakim a County-maintained Rural Collector Arterial street that provi des access to rural and residential areas west of Yakima.

## LEVEL OF SERVICE FOR STATE FACILITIES AND ADJOINING JURISDICTIONS

Washington State Department of Transportation has esta blished Level of Service (LOS) "D" as the minimum acceptable level of service for State Owned facilities within Urban Areas. Th is LOS definition is consistent with the City of Yakima Transportation Concurrency Program. The City of Yakima circulates a request for public comment f rom the W SDOT Sout h Central P lanning office when considering development projects in the vicinity of a State-owned interchange. Mitigation payments or right of way to W SDOT from private development have been obtained under the authority of the Washington State Environmental Policy Act (SEPA).

Regional coordination of projects is a responsibility of the Yakim a Valle y Conference of Government (YVCOG) which serves as the Metropolitan Planning Organization (MPO) for the Yakima Urban Area. Union Gap and Yakima County have also established LOS D as the minimum standard for streets.

#### **REGIONALLY SIGNIFICANT PROJECTS**

The WSDOT South Central Region organized an effort among Yakima and other local jurisdictions to prioritize projects of regional significance, especially related to state hig hway facilities. The process became known locally as "TRANS-Action" and is facilitated by a group of local business leaders, elected officials, local jurisdiction representatives and other community members. The goal of TRANS-Action is to encourage economic vitality by developing a list of prioritized transportation strategies to meet the long-range needs of the greater Yakima area and explore funding opportunities.

Accomplishments to date in clude the State Route 24 co rridor, the I-82/SR-24 interchange, beautification of the I-82 co rridor, Union Gap interchange projects, and the study of a Westside Connect or road. Other projects are under consideration for updating the TRANS-Acti on Priority List, such as the 40th Avenue Corridor, the 16th Avenue Corri dor, and Nob Hill B oulevard. Each of

these pro jects inc ludes high-volu me Princip al Arter ial stree ts with f ree-way interchanges.

Following is a description a nd map of the Regionally S ignificant Projects within the Yakima Urban Area proposed by the WSDOT South Central Region, Yakima County, Union Gap, and the City of Yakima.

#### STATE SYSTEM PROJECTS

A series of im provement projects are planned for the State Highway System within the Yakima Urban Area. These projects are fully the responsibility of the Washington State Department of Transportation, and will be completed in cooperation with the local agencies. These priority projects were identified using the TRANS-Action committee process.

#### State Route 24 (SR 24) at Interstate 82 (I-82); SR 24 to Keys Road:

This road is characterized as a bottle-neck at the interchange with I-82, and experiences daily cong estion as w ell as s afety concerns. This project includ es improving SR 24 to four lanes, two in each d irection, from Keys Road (Yakim a County) through the interchange with I-82. A new bridge over the Yakim a River and a new bridge over I-82 are included in the project. Cost of the project is estimated at \$50.5 million. Construction is scheduled to be complete in 2007.

#### State Route 12 (SR 12) and North 40th Avenue Interchange:

This project site experiences consider able congestion and delay. The planned improvement would add capacity to the interchange and relieve congestion occurring o n the adjoining Prin cipal Ar terial. The project will add a secon d eastbound on-ramp, a second westbound off -ramp, and modify the signal system at 40th Avenue. Project cost is \$2 m illion and the construction is scheduled to be complete by 2007.

#### State Route 12 (SR 12) and Naches River Floodplain Work:

The project site is located west of the 16th Avenue interchange with SR 12. The planned im provement includes slope stab ilization to correct ero sion of the westbound lane of SR 12. The project cost is estimated at \$2.1 m illion and is scheduled for construction in 2008.

#### Interstate 82 (I-82) and Valley Mall Boulevard Interchange:

This interchange is a bottleneck area, characterized by congestion, delay and poor alignment. The improvement project will add additional trav el lanes through the interchange on Valley Mall Boulevard and correct alignment deficien cies. The project cost is estimated at \$36 million and is scheduled for construction in 2009.

**MAP 9-1** 

### **Regional TRANS-Action Projects**



#### Interstate 82 (I-82) and South Union Gap Interchange:

This project will enhance the efficiency and functionality of the grade-separated interchange to improve traffic flow and access to regional facilities, su chas the airport. The project includes ad ding a northbound on-connection and a southbound off-connection. Cost estim ates are \$24.9 m illion and the project is scheduled for construction in 2010.

#### State Route 12 (SR 12) and Old Naches Highway Interchange:

The project site is located just northwest of the Yakim a Urban Area and is an atgrade intersection controlled by a traffic signal. There have been a number of vehicular c ollisions a t this location which has led to s afety conce rns by the jurisdictions. The project in cludes a grade separated interchange. Project cost is estimated at \$38.3 million and is scheduled for construction in 2013.

#### **REGIONALLY SIGNIFICANT PROJECTS BY JURISDICTION**

Local jurisdictions are planning a num ber of significant Arterial Street projects within or adjacent to the Yakim a Urban Area. These projects are either listed in the TRANS-Action Projects or within the Regional Trans portation Planning Organization (RTPO) Plan.

#### Ahtanum Road: 26th Avenue to 104th Ave (Yakima County):

This street would provide the foundation for the southern leg of the "Western Bypass." At this point, a 5-lane street with curbs, gutters, and sidewalks is planned. The cost and timing of project is not known at this time.

#### Wide Hollow Road: 80th Avenue to 96th Avenue (Yakima County):

Planned improvem ent to this street in cludes 3-lanes, w ith curb, gutter and sidewalk. The cost estimate of project is \$1.7 million and the project is scheduled for construction in 2009.

#### 64th Avenue: Occidental to Ahtanum Road (Yakima County):

Preliminary concept f or this stre et in cludes 4-lanes, with curb, gutter and sidewalk. The preliminary cost estimate is \$1 million and the project is scheduled for construction in 2011.

## *I-82 Frontage Road, Terrace Heights Connector: and Greenway Path Connector (City of Yakima, Yakima County):*

This project includes a new bridge over the Yakima River and a new street under I-82 to connect Terrace Heights to Yaki ma, in the v icinity of "H" Stree t. Additionally, a frontage street would be built in the City of Yakima to connecting 9<sup>th</sup> Street to R Street, intersecting with the Terrace Heights Extension and provide pedestrian and bicycle access to the Yaki ma Greenway. Project cost and tim ing are not known at this time.

## Valley Mall Boulevard: Phase III, 3rd Avenue to 16th Avenue (Union Gap):

The planned im provement is for a four-lane road with divided m edian, curb, gutter, sidewalk, and bike-lane. A connect or street aligned with 10th Avenue is planned to connect to A htanum Road. Project cost es timate is \$18.7 million and construction is scheduled to begin in 2007.Valley Mall Boulevard: Phase IV, I-82 to Main Street.

#### Valley Mall Boulevard: Phase IV, I-82 to Main Street (Union Gap):

The planned improvement is for a five-lan e road with curb, gutter, sidewalk, and bike-lane. The project is dire ctly related to the Interstate 82 (I-82) and Valley Mall Boulevard Interch ange project. Project co st estimate is \$18.7 m illion and construction is scheduled to begin in 2010.

## South 1<sup>st</sup> Street/Main Street: Nob Hill Blvd to Barker Mill Bridge (City of Yakima and Union Gap):

This project includes the reconstruction of curb, gutter, sidewalk, and storm drainage system . Intersection im provements and signal upgrades along the corridor are an im portant part of the project. Project cost and tim ing are not known at this time.

#### *Goodman Road Extension: Washington Avenue to Valley Mall Blvd (Union Gap):*

This project includes construction of a ne w 3-lane street, with curb, gutter, and sidewalk. Project cost and timing are not known at this time.

#### East Nob Hill Blvd Corridor: 16<sup>th</sup> Avenue to 18<sup>th</sup> Street (City of Yakima):

The project includes improvem ent of N ob Hill Boulevard to 5- lanes, with sidewalks, street lighting and a separate bike lane. The corridor may require some access m anagement treatm ents at congest ed intersections. Project cost is estimated at \$7 Million. Preliminary engineering should begin by 2010.

#### 40<sup>th</sup> Avenue Corridor – US 12 to Washington Avenue (City of Yakima):

The project includes improvem ent of 40 <sup>th</sup> Avenue to 5- lane s, with s idewalks, street lighting and a separate bike lane . The corridor m ay require som e access management treatments at congested intersections. Project cost is estimated at \$9 Million. Preliminary engineering should begin by 2010.

#### 16<sup>th</sup> Avenue Corridor – US 12 to Washington Avenue (City of Yakima):

The project includes improvem ent of 40 <sup>th</sup> Avenue to 5- lane s, with s idewalks, street lighting and a separate bike la ne. The corridor m ay require som e access management treatments at congested intersections. Project cost is estimated at \$11 Million. Preliminary engineering should begin by 2010.

#### **IMPLEMENTATION TASKS**

To implement the state and regional syst em element of the Transportation Plan, the city should implement the following measures:

- Continue coordination efforts with the City of Union Gap, Yakim a County, the W ashington State Depa rtment of Transportation and other neighboring jurisdictions to fund, prioritize and im plement projects that provide regional transportation and economic benefits.
- Continue coordination with WSDOT and other neighboring jurisdictions regard ing concurrency requirem ents and project-level impacts.

# Chapter 10

## **Finance Element**

#### Chapter 10: Finance Element

Whether driving, walking, bicycling, or riding the bus, each of us needs the transportation system to be convenient and efficient in our travels to work, school, shopping a nd recreation. The efficient functionin g of the



transportation system is also vital for the transportation of products to m arket, mail to the post office and em ergency vehicles access to n eighborhoods. This chapter evaluates how future im provements to the transportation system can be funded to ensure that the city continues to support driving, transit, biking, walking and freight movement.

Even though functions of the roadway network and the transit system are closely entwined, they are also very distinct. Due to funding source opportunities and constraints, this Plan identifies future improvements as one of the following categories: 'capacity constrained projects', 'system improvement projects', 'multi-modal: sidewalks, transit and paths', and 'annual projects and operation'.

#### PLAN FINANCE GOALS AND POLICIES -

## *Goal (T-10.1): Address street segments that are projected to have future capacity constraints.*

#### Policies:

- 1. Evaluate a variety of funding solu tions to address future capacity constraints to minimize overall economic impact to the community while providing opportunity for growth.
- 2. Develop a dedicated funding source to provide local m atch funds in order to secure state or federal funding for capacity constraint projects.
- 3. Seek dedicated funding for intersection projects to address capacity constraints and optimize efficiency. Local dedicated funds m ay be used as local m atch or supply funds for annual programm ed improvements that address capacity issues.

## *Goal (T1 0:2) Provide a balanc ed funding source for all infrastructure components of street maintenance and ope rations program.*

#### **Policies:**

- 1. Provide funding to preserve, re-construct and maintain the existing street system, including street surfaces, drai nage, sidewalk rep airs, s treet lighting, traffic signals and bridges.
- 2. Require developers to repair/recons truct street frontage improvem ents such as sid ewalks that are in poor or failed con dition as a condition of their approval.

#### Goal (T10:3) Provide for a multi-modal transportation syste m that includes trans it, bicycles, pedestrians and individua ls with special needs.

#### **Policies:**

- 1. Seek funding sources to expand Yakima Transit service into neighboring communities.
- 2. Maintain a dedicated funding s ource for capital, operation and maintenance of the City's Transit System.
- 3. Provide a dedicated funding source for system improvements that assist individuals with special needs, such as audible signals, ramps, and infill of missing sidewalk linkages.

#### STREET SYSTEM NEEDS

The transportation plan identifies street system needs for the next twenty years. These needs are based on traffic growth estimates generated by the City's land use forecasts, employment and population growth. The projects identified to meet the future needs include capacity, system improvements, multi-modal and annual maintenance and operations program s. The Growth Managem ent Act states "A multiyear financing plan based on the needs identified in the comprehensive plan, the appropriate parts of which shall serve as the basis for the six-year street, road or transit program required by RCW 35.773.010" (RCW 36.70.070.6a). Over the 20-year life of this P lan, over \$10 3.9 m illion will be needed for tran sportation system im provements and m aintenance. Add itionally, c urrent pro jects with funding secured exceed \$36.7 m illion with the majority of those costs consistin g of the railroad grade separation of Linc oln Avenue and Martin Luther King, Jr

Boulevard. The program costs are divided evenly between projects n eeded to address existing deficiencies in the tran sportation system and those deficiencies that are forecast over the nex t twenty years. This level of expend iture for transportation will require an investment equivalent to \$5.19 million annually.

A description of each of the types o f projects that are anticipated over the next twenty years is provided below.

#### Annual Maintenance and Operations

System and annual transportation projects include short-range annual maintenance and operation program s such as signal upgrades, surface preserv ation of both arterial and local streets through street maintenance programs and ADA ramp and sidewalk repairs. Funding for short-range programs is typically secured through the City's annual Budget approval process. The availability of matching funds to assist with the co sts of thes e prog rams from state or federa 1 sources is very restricted and limited. The majority of the program costs must be funded through local sources. The City of Yaki ma currently uses revenues fr om property taxes, gas taxes and real estate excis e taxes. Direct allo cation from the Surface Transportation Program fund could be dire cted toward som e of the short-range and annual projects. Mainten ance costs are es timated at \$1.5 m illion annually, which is 29.7 percent of the annual transportation program costs. Over the 20-year term of the plan m ore than \$30 m illion is proposed to be spent on m aintenance and operation programs.

#### System Improvements

Long-range system projects are large-scale improvements that may be eligible for state or federal com petitive funding sources. The City of Yakim a is required to match competitive funds with a minimum of 10 to 20 percent local funds. Higher match levels typically receive higher placement in state/federal rating s due to the commitment shown by local government to address transportation needs. Using a conservative 15% m atch level for \$20.8 m illion of total s ystem i mprovement costs requires a local match equivalent to \$3.2 million over the life of the plan.

Annualized over twenty years, this e quates to approxim ately \$160,000 in local match funds per year. Long range system improvements over the 20-year term of the Plan are estimated to cost over \$20.7 million, which is 19.9 percent of the total transportation program costs.

#### Capacity Improvements

Capacity projects are also large-s cale im provement that m ay be eligible for competitive state/federal funding sour ces. The lo cal m atch requirem ent anticipated for the \$38.1 million program needed over the life of the plan is \$5.7 million (ass uming a 15 percent m atch). Ann ualized over twenty ye ars, th is equates to approxim ately \$285,750 in local m atching funds for capacity improvements per year.

One potential source of local m atch funds for capacity improvem ents over the plan's life is the development of a public -private partnership programs such as a fee-in lieu program, transportation benefit districts or traffic i mpact fees. The Growth Managem ent Act provides the opportunity for local ag encies to development such program s to assist in financing those projects necessary to address growth. Fees are typically assessed based on trips generated by new development. Other public-private programs may be explored.

Capacity projects over the 20-year term of the Plan are estimated to cost over \$38 million, which is 36.6 percent of the total transportation system cost.

#### Multi-Modal and Transit Programs

Development of new sidewalks, pathwa ys and support of the Yakim a Transit System are financed largely through gran ts, A rterial Street Funds and Federal Transit entitlements. For exam ple, the entire 75-mile William O. Dougl as Trail (which spans 3 counties) received f unding from the Federal Transportation Enhancement Program. School sidewalks have been constructed using State and Federal grant funds.

Over the 20-year term of the Plan, a total of over \$14.2 m illion are planned for Transit operations and trail, sidewalk or pathway construction, which represents 13.7 percent of the total transportation program.

#### Other Needs

Paying for Yakim a's transportation system capital projects is one of the larg est expenditures facing the city. Yet capital investment only constitutes a portion of transportation expenditures. Non-c apital costs like m aintenance and o perations functions for the existing system , administration, and debt services and police enforcement of traffic laws require dedicated annual funding sources.

#### **PROJECT LISTING**

For the purpose of funding and Growth Managem ent Ac t requirem ents, the projects identified in this Transportation Plan that are necessary to provide Future Arterial Street Capacity for projected Level of Service Defi ciencies are grouped together. Future funding may include partnership of public and private sources, as authorized in the Revised Code of Washington 82.02.12.

#### Preliminary Project Lists

The projects identified in this Transportation Plan have been prioritized by type of improvement and short-term or long term i mplementation. The Transportation Plan contains detail on each of the see projects (approx imately 2 pages each ), including projected cost , priority/tim e-line and funding sources. Table 10-1 provides a summary of each of the Plan projects with approximate cost estimates and targeted year of implementation.



Table 10-1
Transportation Plan Improvement Projects, 2006-2026

FUND	ED PROJECTS - CONSTRUCT BY 2008	Length	BEGIN	COST ESTIMATE
1	SR-12& N 40th Ave Interchange	Intersection	2006	\$2,820,000
2	Nob Hill Blvd & S 6th St Signal	Intersection	2006	\$537,000
3	N 16th Ave & River Rd Signal	Intersection	2006	\$344,000
4	RR Grade Separation of B St, Lincoln	Intersection	2007	\$31,000,000
5	River Rd: 16th Ave to Fruitvale Blvd	1.2 Miles	2007	\$2,020,000
	Total Estimate			\$36,721,000
САРА	CITY CONSTRAINED PROJECTS	Length	BEGIN	COST ESTIMATE
1	40th Ave Corridor: Fruitvale to Washington	3.3 Miles	2010	\$9,000,000
2	40th Ave & Summitview Signal	Intersection	2009	\$450,000
3	40th Ave & Englewood Signal	Intersection	2010	\$273,000
4	Nob Hill Blvd Corridor: 16th Ave to 18th St	2.5 Miles	2008	\$7,000,000
5	Nob Hill Blvd & 18th St Signal	Intersection	2008	\$750,000
6	Nob Hill Blvd & Fair Ave Signal	Intersection	2008	\$1,200,000
7	16th Ave Corridor: US-12 to Washington	3.6 Miles	2013	\$11,000,000
8	16th Ave & Fruitvale Signal	Intersection	2012	\$445,000
9	16th Ave & Washington Signal	Intersection	2008	\$455,000
10	1st St & Washington Signal	Intersection	2009	\$900,000
11	S 3rd Ave & Washington Ave Signal	Intersection	2009	\$295,000
12	S 1st St Corridor: Nob Hill Blvd to Union Gap	1.5 Miles	2015	\$2,755,000
13	W Nob Hill Blvd Corridor: 52nd to 72nd Ave	1.3 Miles	2008	\$3,555,000
	Total Estimate			\$38,078,000
SYST	EM IMPROVEMENT PROJECTS	Length	BEGIN	COST ESTIMATE
1	Frontage Road, Terrace Hgt Connector, Path	2.5 Miles	2007	\$2,427,000
2	48th Ave Corridor: Summitview to Washington	1.6 Miles	2012	\$2,050,000
3	Englewood Ave Corridor: 16th Ave to 66th Ave	3.2 Miles	2014	\$5,550,000
4	Englewood Ave & Powerhouse Rd Intersection	Intersection	2012	\$822,000
5	66th Ave Corridor: Scenic to Summitview Ave	.75 Miles	2015	\$1,120,000
6	Mead Ave: Rudkin Rd to Fair Ave	.75 Miles	2015	\$1,212,000
7	80th Ave: Tieton Dr to Zier Rd	1.3 Miles	2011	\$2,000,000
8	Zier Rd: 72nd to 80th Ave	.50 Miles	2015	\$950,000
9	Lincoln Ave/B St Couplet Re-alignment	Intersection	2012	\$3,002,000
10	5th Ave & Tieton Dr	Intersection	2011	\$400,000
11	Rudkin Rd: Viola to Rainier PI (UG)	1.0 Miles	2015	\$1,193,000
	Total Estimate			\$20,726,000
MULT	'I-MODAL: SIDEWALKS, TRANSIT & PATHS	Length	BEGIN	COST ESTIMATE
1	W.O. Douglas Trail	75 Miles	2007	\$4,870,000
2	W Lincoln Ave Sidewalk (29th to 56th Ave)	1.8 Miles	2010	\$644,000
3	Yakima Ave/ Front St Pedestrian Project	2.5 Miles	2006	\$4,870,000
4	Beech St Ped Connector	.50 Miles	2009	\$875,000
5	Transit Operations	Operations	Yrly	\$2,988,000
	Total			\$14,247,000
	IAL PROJECTS AND OPERATIONS	Length	BEGIN	COST ESTIMATE
1	Arterial Maintenance	5 Miles	Yrly	\$625,000
2	Unclassified Street Maintenance	20 Miles	Yrly	\$250,000
3	School Safety Projects	Spot	Yrly	\$100,000
4	Signal Upgrades	Intersection	Yrly	\$200,000
5	Paved Shoulders	.5 Miles	Yrly	\$100,000
6	Bridge Maintenance	Spot	Yrly	\$200,000
7	Sidewalk & ADA Ramp Repair	Spot	Yrly	\$70,000
	Total			\$1,545,000

#### **CURRENT FUNDING OPTIONS UTILIZED BY CITY**

Annual revenue sources utilized for trans portation programs and projects include property tax, gas tax, local real estate excise tax (REET) 1 and (REET) 2, a projection of direct allocation of Surface Transportation Program (STP) revenues, and National Highway System (NHS) fund s. Table 10-2 summ arizes fund revenues for 2006 with a projection of tota 1 fund potential over the 20-year ter m of the Transportation Plan.

Existing and Projected Fund Revenue Potential 2006-2026					
2006	Revenue	Potential 20-Year Estimate (2007-2026)			
Property Tax	\$3,441,000	\$68,820,000			
Gas Tax	\$1,684,000	\$33,680,000			
REET1 \$750,000		\$15,000,000			
REET2 \$750,000		\$15,000,000			
STP \$2,406,239		\$48,124,780			
NHS \$702,000		\$14,040,000			
Other \$250,000		\$5,000,000			
Total \$9,	983,239	\$199,664,780			
(Transit Operations)	\$2,988,000	\$69,760,000			

 Table 10-2

 Existing and Projected Fund Revenue Potential 2006-2026

Expenditures the City of Yaki ma has dedicated revenues for debt service on project debt. Payoff dat es noted in Ta ble 10-3 below range from 2006 to 2015. The table details annual debt service payments. The payoff year is noted for each project in parenthesis. In addition, in 2006, \$508,000 of National Highway System funds are pledged to Union Gap's Valley Mall Project and \$2,006,000 Surface Transportation Program funds are currently pledged toward to projects on Nob Hill Blvd, Washington Avenue and signalizing 72nd Avenue and Mead. The Railroad Grade Separation Project funding de tailed in the 2006 Budget states that 86.5% of the project is f unded by a Federal Grant with matching grand funds coming from TIB and Freight Mobility Funds. \$8.6 Million dollars is also pledged to the Railroad Grade Separation from the City's Cumulative Reserve for Capital Im provements Fund 392 (City of Ya kima Prelim inary Budget 2006, Section E, page 75).

Description	Annual Amount
Fruitvale Phase 2 (2011)	\$16,875
1994 I-82 Bond (2013)	\$46,667
1998 Street Bond (2008)	\$122,000
Public Works Trust Fund Loan Yakima Ave (2011)	\$20,000
Tieton Drive/5th Avenue (2006)	\$37,472
North First Street (2011)	\$53,469
Fair Avenue (2015)	\$59,109
Public Works Trust Fund Loan Yakima Avenue (2011)	\$133,128
SEID Loan County - Yakima Avenue (2011)	\$5,476
Nob Hill Over Pass (2007)	\$10,637
Fruitvale Canal and Lighting (2009)	\$51,592
Fruitvale Canal (2011)	\$73,409
1998 Street Bond (2008)	\$60,000
Sun Dome County Bond (2007-2009)	\$40,000
TOTAL	\$729,834

Table 10-3Annual Debt Service Payments

#### **OPTIONS AVAILABLE FOR FINANCING**

It is readily apparent that future system funding will require additional revenue in order to address system needs. Possi ble funding sources and estim ated annual revenues that are available to the City of Yakima are outlined below. No specific funding options have been selected for consideration at this time.

<u>Private Utility Tax less than or equal to 6.0%</u> - An ordinance by the City Council could rem ove the existing \$4,000 m aximum a ssessment per custom er for each month. An assessm ent of up to six per cent with no m aximums would im pact primarily large m anufacturing businesses and has the potential to generate an additional \$550,000 annually.

<u>Private Utility Tax greater that 6%</u> - An increase in utility taxes above six percent would require an approved ballot m ajor by a simple majority of voters. Each one percent increase beyond six percent could generate an estim ated \$900,000 annually.

<u>Local Business and O</u> <u>ccupation Tax</u> – New revenue source? Assum ing 0.2 percent? Used by other comm unities in eastern W ashington? This potential revenue source requires an ordinance by the City Council an d is subject to referendum. Estimated annual revenue is 2.7 million annually. (1,350,000 per 0.1%).

<u>Voter Approved Street Bond</u> – Voters may approve a property tax levy to pay for bonds issues to fund ca pital projects. Any proposed voter approved bond levy requires 60 percent voter approval.

<u>Non-voted Debt</u> - The City Council m ay approve an ordinance to allow debt on a project for up to 1.5% of the assessed valu e. A dedicated revenue source m ust be identified and obligated to pay the debt service.

<u>Development Contributions</u> - Developers m ay be required through the State Environmental Policy Act to m itigate transp ortation im pacts th rough cash contributions toward specified im provements. Contributions are calculated on a pro rata share, relative to the proportion of traffic the new development creates to the over-all traffic. This revenue source is currently being used by the city. The potential revenue stream varies depending on the extent of economic development that is occurring within the city during a given year.

Transportation Benefit Districts - Transportation Benef it Districts (T BDs) are governed by the legislative authority of the jurisdiction proposing to create a TBD. When m ultiple jurisd ictions are involved in establishing a T BD the structure is controlled by interlocal agreement. TBDs have independent taxing authority to implement the following revenue measures: 1) excess property taxes; 2) general obligation bonds; 3) transpor tation impact fees; and 4) border area motor vehicle fuel taxes. In addition, TBDs may form local improvement districts with author ity to im pose special a ssessments on property benefited by the improvement and to issue special assessm ent bonds. TBDs m ay implement the following revenue sources by a revenue m easure approved by the local voters: 1) local option sale s and use tax es; 2) lo cal option vehicle license fees; and 3) vehicle tolls. TBDs may fund projects th at are of a stat ewide or regional significance contained in a state or regional transportation plan. A T BD m ay spend up to 40% of its generated revenue on local street road and highway improvements. Revenue projection unknown.

<u>Motor Fuel Tax</u> – Local County Option – This re venue source requires approval by Yakima County Commissioners and sim ple majority of the registered voters. No revenue estimates.

<u>Impact Fees</u> – State law allow the City to collect fees from owners or developers, as development occurs to fund transportation capital projects. The fee amount is determined by estim ating the appropriate private sector cost of the capital facilities that are require d to m eet expected demand and a chieve the established service level standard. The appropriate pr ivate sector cost is allocated to new development based in its estimated impact on demand. These impact fees must be expended on projects within six years from the date they were collected and must be m atched by the appropriate amount of public funding. Fo r example, it is typical to have a combina tion of i mpact fees, Stat e grants and other City contribution used to fund City transportation capital projects.

<u>Federal and State Grants</u> - The City is very active in applying for grants from various federal and state agencies to f und capital facilities. These grants are typically available for a specific purpose. The City has had success in obtaining

grants for transportation and trails. Both state and federal grants typically require the commitment of local funding as a m atch to the grant. In addition to grants from state or federal agencies, the City may allocate a portion of its Community Development Block Grand funding to selected capital projects.

<u>Other Agencies</u> - The City actively seeks out part nerships with state, county and local agencies to help fund capital facilities. These partnerships have been used in projects such as Fruitvale Boulevard/SR 24/40th Avenue improvements.

<u>Restricted Donations</u> - Individual residents, local businesses and other organizations may also provide funding for specific capital projects.

<u>Property Tax Levy</u> - Requires a simple majority election and must be used for stated purpose. Each \$0.10/thousand raises \$400,000 annually. R ate cannot exceed Statutory Maximum Levy currently \$3.60/thousand.

# Chapter 11

Plan Implementation and Updating

#### Chapter 11: Plan Implementation and Updating

The Yaki ma Urban Area Transportati on Plan Update, 2006 - 2025 provides an over-view of a variety of policies and actions that require implementation. Greater detail of the plans and program s will be developed as City ordinances, budget policies and other program s are a mended to im plement the intent of this Transportation Plan.

#### **IMPLEMENTATION GOALS AND POLICIES -**

Goal (T- 11.1): Provide for broad public participation in the development and i mplementation of the tasks identified in the Transportation Plan Update.

Policies:

1. Conduct infor mation m eetings and workshops to receive comments and educate the public on the implementation m easures of the Transportation Plan. Involve the Regional Planning Comm ission in Urban Area coordination.



- 2. Coordinate with Yakim a County, Washington State Departm ent of Transportation, the City of Union Gap and other communities within the Yakima Valley in achieving the goal s programs of the T ransportation Plan Update and broad regional goals.
- 3. Consider future am endments to the Transportation Plan as additional regions are added to the Urban Area or as necessary as policy or directions are modified

#### Goal (T-11.2): Promote internal consistency through the updating and amending of development regulations, funding programs and policy documents to implement t he recommendations of the Transportation Plan.

**Policies:** 

1. Update street standards for the Yakima Urban Area to reflect the policies and projects recommended in the Transportation Plan.

- 2. Update the Transportation Concurrency Program to include project level coordination with SEPA m itigation and other off-site improvements, as identified in the 6-Year Transportation Improvement Program.
- 3. Require developers to repair/recons truct street frontage improvem ents such as sid ewalks that are in poor or failed con dition as a condition of their approval.
- 4. Develop a cost-sharing program for property owners and City to systematically repair/replace hazardous sidewalk sections.
- 5. Include multi-modal transportation facilities such as s idewalks/paths in future capacity and system projects.
- 6. Require development to review their frontages to establish that obstacles do not exist for multi-modal or individuals covered under the Americans with Disabilities Act.

## RELATIONSHIP OF THE TRANSPORTATION PLAN TO OTHER POLICIES

Implementing the Yakim a Urban Area Tr ansportation Plan begins with the establishment of its legal standing thr ough adoption. The Transportation Plan is adopted by City Council as an element of the Yakima Urban Area Comprehensive Plan. The Plan is considered a detailed com ponent of the Com prehensive Plan; and, therefore, has the sam e legal st anding, as the Com prehensive Plan. The goals, objectives, policies, m aps and projects contained in both the Comprehensive Plan and Transportation Plan are legally adopted and binding.

When new studies, neighborhood plans, or private developm ent plans m ake recommendations that would significantly change or im prove upon the Yakim a Urban Area Transportation Plan, the Pl an can be am ended to reflect those changes. Amendments to the Plan r equire a public hearing and ultimately a vote of approval by City Council.

#### POLICY FOUNDATION FOR DECISION-MAKING

The Transportation Plan provides the policy foundation for City decision-makers, staff, advisory bodies, and citizens. The goals, objectives, and policies of the Plan are to be considered in all decision-making processes that impact the transportation system. Specifically, the Plan is in tended to guide decisions involving the following actions.

#### LAND USE ACTIONS AND DEVELOPMENT REVIEW

In accordance with requirements contained in the Yakim a Municipal Code, the adopted go als, objectives, policies, projects and m aps of the Plan will be considered and applied in the review and approval of land use actions and development applications.

#### **CAPITAL INVESTMENTS**

The project and program recomm endations contained within the Plan form the basis from which projects are placed in to the Six -Year Tran sportation Improvement Program (TIP), The Metr opolitan Transportation Im provement Program (MTIP), The State of W ashington TIP, and annual City Capital program and budget.

#### FUNDING PRIORITIES

The projects and programs recommended in the Plan are prioritized based on need and general tim eframe. These priorities should be considered when preparing funding scenarios and m easures. It is under stood that priorities m ay change over time, and other factors need to be c onsidered when preparing funding and construction priorities.

#### **TRANSPORTATION PROGRAMS**

This Plan identifies measures and programs to be undertaken to in crease mobility for all travel m odes. Developm ent of the p rograms and initia tives must be consistent with the policies and recommendations of this Plan.

#### **RELATIONSHIP TO YAKIMA URBAN AREA COMPREHENSIVE PLAN**

The Transportation Plan represents the "T ransportation Elem ent" of the Comprehensive Plan, as required by RCW 36.70A.120, the W ashington State Growth Ma nagement Act. The p olicies, objectives, program s and projects identified in the Transportation Plan ar e to be incorporated directly or by reference in the Com prehensive Plan in supporting accommodation of future growth and development of the City as directed by the Comprehensive Plan.

#### **RELATIONSHIP TO 20 - YEAR CAPITAL FACILITIES PLAN (20-YEAR CFP)**

The Transportation Plan project recommenda tions comprise a core foundation of the 20-year Capital Facilities Plan (CFP). The City's 20-year CFP is the listing of capital improvements that are needed to be constructed to support the build-out of the community according to the Comprehensive Plan.

#### **RELATIONSHIP TO 6-YEAR TRANSPORTATION IMPROVEMENT PROGRAM (6-YEAR TIP)**

The City's 6-year TIP is a program implementation plan for the City's new capital projects and yearly programs. The major transportation-related projects contained in future TIPs will be derived, in p art, from the projects and needs id entified in the Plan. All transportation projects contained in the TIP, whether major or minor, must be consistent with the goals, objectives, policies, and needs identified in the Plan.

#### **RELATIONSHIP WITH REGIONAL TRANSPORTATION PLAN**

The Metro politan Tra nsportation Plan, m aintained by the Yakim a Valley Conference of Government (YVCOG) is Yakima County's regional blueprint for transportation improvements and initiatives. Yakima, as the largest city within the region participates in the annual process of coordinating review and m aintains a variety of projects, policie s and initiative es within the e M etropolitan Plan that support an integrated transportation system.

#### **IMPLEMENTATION MEASURES**

Several major tasks must be completed following adoption of the Tran sportation Plan in order to carry out the goals, policies and actions identified in the document. This is a summary of the m ajor policy or ordinance im plementation changes as outlined in the chapters of the Transportation Plan..

Street Developm ent Standard Modifications: The Transportation Plan recommends revisions to the existing st reet standards cont ained in Y MC 12.06. The Municipal Code will requ ire m odification throug h a public process cumulating with adoption by the City C ouncil. The new street standards will provide direction to the City Engineer 's Division for capital project design. Coordination with Yakima County is underway for the developm ent of common street standards within the Yakima Urban Area. Revisions to the YMC should be completed by December 2007.

Functional Classification Map Revisions:The City of Yakima will work with theYakima Va lley Conference of Governments to implement changes to theFunctional Classification Map as part of the Regional TransportationOrganization, the W ashington Department of Transportation policy and FederalHighway Adm inistration process. The revisions should be also be adopted byCouncil's approval of a revised YMC12.06, Street Types and FunctionalClassification. The City should begin to file the necessary documentation in early2007.

<u>Future Lane Map</u>: Based upon the inform ation provided in Chapter 5, Arterial and Collector Streets and the implementation of revised street standards, City staff will finalize and post a Future Lane Map that reflects the recommendations of the Transportation Plan. This m ap will be used by the Engin eering Div ision f or determining future project designs. The Planning Division will also be able to access this map to provide inform ation to developers regard ing roadway sections and require d improvements for frontages. The map will also be posted on the City of Yakima's web site so that individuals may assess future road improvement impacts on existing properties. The Map will be available in early 2007.

<u>Priority L isting of Stre et Capac ity Projec ts:</u> T his list is c ontained within the Transportation Plan and should be inco rporated into the City's Six Year Transportation Improvement Program. Priority should be given to funding these projects in order to provide for continued for economic stability and growth of the community. The list should be complete at the time of the adoption of this plan in 2006.

<u>Transportation Concurrency Ordinance Am endments:</u> The existing Concurrency Ordinance and procedure will require m odification if any r evisions are made to the existing definitions, assum ptions, e quations, or procedur es. Revisions m ay include collection of Impact Fees, revision of num ber of vehicles per lane in the capacity formula, and inclusion of inters ection analysis. D evelopment of a new concurrency program would be completed by the end of 2007.

<u>Access Managem</u> ent Policies/Ordinances: Recommendations of the Transportation Plan may include invest igation, presentation and adoption of access m anagement strategies in the form of policies or ordin ances. The transportation committee of the city council would preside over development and presentation of access m anagement strate gies with staff and m embers of the community. Final approval and adoption by the full Council would be in late 2008.

<u>Street System Preservation Plan:</u> The 2006 Budget and the Transportation Plan begin the process of identifying system needs and funding alternatives for the program. Ultimately, the breadth of this program will be a council policy issue. Staff will continue to prepare materials to educate the public of the infrastructure maintenance needs and provide alternative funding options for council and public consideration. This will be an ongoing program that is already underway.

<u>Neighborhood Traffic Program:</u> An annual budget and programmatic approach to address neighborhood concerns about sp eeding and cut-through traffic needs review and policy direction by City Council. Estim ated date of com pletion is 2008.

Zoning Ordinance Am endments: There m ay be zoning ordinance amendm ents necessary to m aintain com patibility be tween standards dealing with streets , access, neig hborhoods, clear views, sidewalk s, etc. Traffic Engineering will review current YMC and Zoning Language and recommend revisions as needed. This work should be com plete in ear ly 2008, with com pletion of the access management review and implementation.

<u>Capital Fac ilities Plan Update:</u> The Transportation Plan Update and Capital Facilities Plan Update have been developed concurrently. Final recommendations included in the adoption of the Transportation Plan will be reflected in the Capital Facilities Plan. Staff recommends that the City consider an annual program of review and update of the tr ansportation plan, six-year transportation plan, capital facilities plan and budget. This will ensure that the documents remain consistent.

<u>Corridor Plans:</u> The Transportation Plan ind icates that corridor plans will be developed for 40th Avenue, 16th Avenue, Nob Hill Boulev ard and a portion of South First Street. These plans will pr ovide the f ootprint f or f uture capita l projects to address cap acity and safety improvements. Staff recommends that serious consider be given to hiring consultants to wo rk with the community to arrive at a plan for each corridor that not only addresses the transportation issues but develop s a "sen se of place" for each of these corridors. In this way improvements that are bot h functional and aestheti cally pleasing m ay be developed.

<u>Speed Limits</u>: A comprehensive study and public review of speed limits on urban arterial streets will be presented for consideration. Project will begin in late 2007.

#### **IMPLEMENTATION SUMMARY**

This por tion of the Tr ansportation Plan conso lidates the implem entation task s described in detail in each chapter of the Plan

#### IMPLEMENTATION TASKS – Chapter 2, Local Streets

To implement the local streets element of the Transportation Plan, the city should implement the following measures:

- Provide a dedicated funding source for local street maintenance
- Consider the adoption of a traffic calm ing pr ogram to e valuate, prioritize, and fund the construction of improvement measures that reduce traffic speeds and cut-through traffic in neighborhoods.
- Modify the Yakim a Municipal Code to require the construction of half-street frontage im provements (including sidewalks, curb, and gutter) as part of all site development/redevelopment activities in the city. Provisions should be included in the Code to address situations where sidewalk construction is in feasible due to topographic, wetland or other constraints.
- Modify the Yakim a Municipal Co de to adopt new street design standards that preserve neighborhood safety and livability. Recommended standards are provided in Chapter 5.
- Modify the Yaki ma Municipal Code to encourage shorter block lengths and increased local str eet circulation to preserv e neighborhood livability.
- Create a program (including a designated funding source) for the ongoing maintenance of alleyways.
- Investigate alternative treatm ents (such as County Lanes, pervious concrete, Gravelpave2) to addres s the system of unpaved alleyways within the city.

#### IMPLEMENTATION TASKS – Chapter 3, Pedestrians and the Walking Environment

To implement the pedestrian elem ent of the Transportation Plan, the city should implement the following measures:

• Provide a dedicated funding sour ce for sidewalk and pathway construction and maintenance

- Modify the Yakim a Municipal Code to require the construction of sidewalks along property frontag es as part of all site development/redevelopment activities in the city. Provisions should be inc luded in the Co de to add ress situa tions where s idewalk construction is infeasible due to topographic, wetland or other constraints.
- Continue collaboration with the School Distri ct on the "Walk to School" program to prioritize and implement needed sidewalk, curbramp and other pedestrian-related improvements, especially in the vicinity of elementary schools.
- Pursue state and federal grants to construct/upgrade ADA-compliant curb ram ps at key intersections throughout the city. Provide a guaranteed local match for these improvements.

#### IMPLEMENTATION TASKS – Chapter 4, Bicycles and other Wheeled Access

To implement the bicycle elem ent of the Transportation Plan, the city should implement the following measures:

- Provide a dedicated funding source for the construction of bicycle lanes and trails at prioritized locations throughout the city.
- Modify the Yakim a Municipal Co de to adopt new street design standards that reflect the needs of different types of cyclists (e.g., recreational, commuter, children, etc.). Recommended standards are provided in Chapter 5.
- Modify the Yakim a Municipal Code to requ ire the ins tallation of bicycle racks and other supportive facilities as part of new commercial development.
- Provide a dedicated funding source to install bicycle racks on all Yakima Transit buses.

#### IMPLEMENTATION TASKS – Chapter 5, Arterial and Collector Street System

To implement the arterial and collector streets element of the Transportation Plan, the city should implement the following measures:

• Provide a dedicated funding sour ce for street m aintenance and preservation.
- Modify the Yakim a Municipal Code to require the construction of half-street frontage improvements (including sidewalks, curb, gutter and street lighting) as part of all site developm ent/redevelopment activities in the c ity. Provisions should be included in the Code to address situations where sidewalk construction is inf easible due to topographic, wetland or other constraints.
- Modify the Yakim a Municipal Co de to adopt new street design standards that reflect multimodal user needs, neighborhood livability issues and promote a more efficient and environmentally-responsive transportation system.
- Modify the exis ting f unctional c lassification system to add a neighborhood collector classification.
- Amend the existing functional classification of the following streets:
  - Summitview Ave (west of 56th Ave), Fruitvale Blvd, and Washington Ave as Principal Arterials;
  - Nob Hill Blvd (west of 72nd Ave) and Lincoln Ave (east of N 8th Ave) as Minor Arterials;
  - 32nd Ave, Zier Rd (west of 72nd Ave), N 56th Ave (north of Tieton), Castlevale Rd (east of 34th Ave), E G St, and Pacific Ave as Collector-Arterials;
  - Scenic Dr, Englewood Ave (west of 40th Ave), Castlevale Rd (west of 34th Ave), 32nd Ave, and N 6th St, Mead Ave (24 <sup>th</sup> to 32<sup>nd</sup> Ave), and S 56 <sup>th</sup> Ave (south of Tieton Dr) as Neighborhood Collectors;
  - S 10th Ave, N 25th Ave, and N 48 th Ave (north of Englewood),) as local streets.
- Update the Yakima Transportation Concurrency Program to include a revised definition of street capacity.
- Develop and im plement project-level traffic im pact study guidelines. These guidelines will include operational standards for arterial and collector intersections.
- Modify the Yakim a Municipal Code to include an arterial access management policy to improve sa fety and capacity along arterial streets.
- Develop corridor plans for Nort h 40th Avenue and Nob Hill Boulevard, at a m inimum, to addr ess future capacity, community

and aesthetic needs. Prioritize funding for the im plementation of action items identified in the corridor plans.

- Prioritize the identified arterial and collector street im provements into near, m id and long-term improvements. Annually review the anticipated costs associated with each improvement project.
- Incorporate near-term arterial an d collector street im provement needs into the city's six-year Transportation Improvement Program.
- Modify the Yakim a Municipal Code to allow for the funding of planned capacity and safety im provements through public-private partnerships (e.g., proportionate sh are contributions, fee-in-lieu of construction)
- Evaluate the feasibility of adopting a Transportation Im pact Fee or other form s of public-private part nerships to help fund future capacity improvements.
- Amend speed limit ordinance for various arterial streets.
- Develop neighborhood plans for the Terrace Heights and West Valley areas. Incorporate these neighborhood plans into the city's Transportation Plan.

## IMPLEMENTATION TASKS – Chapter 6, Signalized and Other Major Intersections

To implement the m ajor street intersections element of the Transportation Plan, the city should implement the following measures:

- Provide a dedicated funding source for the construction, maintenance and upgrading of inters ection control devices, such as traffic signals and roundabouts.
- Establish a monitoring program for traffic operations and safety to identify the need and tim ing for intersection im provements. Investigate a num ber of capacity a nd safety-based s trategies for these improvements.
- Implement strategies that incr ease the comfort and safety of pedestrians and bicyclists at arterial intersections.
- Adopt traffic im pact study guidelines as part of project-level requirements related to SEPA. These guidelines should include a

definition of acceptable level of service for signalized and unsignalized intersections.

- Modify the Yakim a Municipal Code to include an arterial access management policy to im prove s afety and capacity within the influence areas of intersections.
- Work with Yakim a Transit to appr opriately site bus stops at busy arterial intersections. In vestigate the effectiveness of near-side and far-side bus stop placement.

# *IMPLEMENTATION TASKS – Chapter 7, Freight and Economic Development*

Actions should be taken to i mprove safe ty and traffic flow of freight in the Yakima Urban Area. Identification of hi gh priority freight routes with freeway access for trucks should be considered for some or all of these improvements.

- Pavement depth of adequate strength to support heavy truck traffic;
- Truck turning radius improvem ents at in tersections of Princ ipal Arterial streets;
- Identify and sign Truck Routes to pl an for appropriate infrastructure needs;
- Provision of sidewalks along all truc k routes to rem ove pedestrians from travel path.

## IMPLEMENTATION TASKS – Chapter 8, Public Transit

Yakima Tr ansit has several planned projects for near-term and m id-term operations:

- Replace six older coac hes with ne w low floor units. All will be ADA compliant.
- Expand the Yakim a Transit operati ng hours to start earlier in the day, add to the evening routes and provide additional bus service on Saturday and Sunday.
- Secure p ermanent funding for bus service to the Se lah and Union Gap operations.
- Build a new Westside transfer location in the annexed areas around 72nd Avenue.

- Link the n earby communities in the Urban Growth Area together with Trans it Service (includes Terrace Heights, Moxee, Yakima Training Center, Gleed, Tieton, Cowicheand Naches).
- Offer regio nal tran sit service connection s to Kittitas County (Ellensburg/CWU Campus).
- Continue to incorporate/maintain/improve ADA requirements within our transit system.

## IMPLEMENTATION TASKS – Chapter 9, State and Regional System

To implement the state and regional syst em element of the Transportation Plan, the city should implement the following measures:

- Continue coordination efforts with the City of Union Gap, Yakim a County, the W ashington State Depa rtment of Transportation and other neighboring jurisdictions to fund, prioritize and im plement projects that provide regional transportation and economic benefits.
- Continue coordination with WSDOT and other neighboring jurisdictions regard ing concurrency requirem ents and project-level impacts.

## IMPLEMENTATION TASKS – Chapter 10, Finance

To implement the finance elem ent of the Transportation Pla n, the city should implement the following measures:

- Identify and evaluate a variety of funding solutions to address future capacity constraints, p reserve sys tem integrity, address safety concerns and promote responsible economic development.
- Prioritize transportation related f unding based on the priorities and programs identified in the Transportation Plan.

# Yakima Urban Area Transportation Plan Update 2025 TECHNICAL APPENDIX I: Transportation Plan Improvement Project Detail

# **Transportation Plan Improvement Projects, 2007-2025**

			IUJECI	5, 2007-2025
FUN	DED PROJECTS - CONSTRUCT BY 2008	Length	BEGIN	COST ESTIMATE
1	SR-12& N 40th Ave Interchange	Intersection	2006	\$2,820,000
2	Nob Hill Blvd & S 6th St Signal	Intersection	2006	\$537,000
3	N 16th Ave & River Rd Signal	Intersection	2006	\$344,000
4	RR Grade Separation of B St, Lincoln	Intersection	2007	\$31,000,000
5	River Rd: 16th Ave to Fruitvale Blvd	1.2 Miles	2007	\$2,020,000
	Total Estimate			\$36,721,000
CAP	ACITY CONSTRAINED PROJECTS	Length	BEGIN	COST ESTIMATE
1	Nob Hill Blvd Corridor: 16th Ave to 18th St	2.5 Miles	2008	\$7,000,000
2	Nob Hill Blvd & 18th St Signal	Intersection	2008	\$750,000
3	Nob Hill Blvd & Fair Ave Signal	Intersection	2008	\$1,200,000
4	16th Ave & Washington Signal	Intersection	2008	\$455,000
5	W Nob Hill Blvd Corridor: 52nd to 72nd Ave	1.3 Miles	2008	\$3,555,000
6	40th Ave & Summitview Signal	Intersection	2009	\$450,000
7	1st St & Washington Signal	Intersection	2009	\$900,000
8	S 3rd Ave & Washington Ave Signal	Intersection	2009	\$295,000
9	40th Ave Corridor: Fruitvale to Washington	3.3 Miles	2010	\$9,000,000
10	40th Ave & Englewood Signal	Intersection	2010	\$273,000
11	16th Ave & Fruitvale Signal	Intersection	2012	\$445,000
12	16th Ave Corridor: US-12 to Washington	3.6 Miles	2013	\$11,000,000
13	S 1st St Corridor: Nob Hill Blvd to Union Gap	1.5 Miles	2015	\$2,755,000
	Total Estimate			\$38,078,000
SYS	TEM IMPROVEMENT PROJECTS	Length	BEGIN	COST ESTIMATE
1	Frontage Road, Terrace Hgt Connector, Path	2.5 Miles	2007	\$2,427,000
2	80th Ave: Tieton Dr to Zier Rd	1.3 Miles	2011	\$2,000,000
3	5th Ave & Tieton Dr	Intersection	2011	\$400,000
4	48th Ave Corridor: Summitview to Washington	1.6 Miles	2012	\$2,050,000
5	Englewood Ave & Powerhouse Rd Intersection	Intersection	2012	\$822,000
6	Lincoln Ave/B St Couplet Re-alignment	Intersection	2012	\$3,002,000
7	Englewood Ave Corridor: 16th Ave to 66th Ave	3.2 Miles	2014	\$5,550,000
8	66th Ave Corridor: Scenic to Summitview Ave	.75 Miles	2015	\$1,120,000
9	Mead Ave: Rudkin Rd to Fair Ave	.75 Miles	2015	\$1,212,000
10	Zier Rd: 72nd to 80th Ave	.50 Miles	2015	\$950,000
11	Rudkin Rd: Viola to Rainier PI (UG)	1.0 Miles	2015	\$1,193,000
	Total Estimate			\$20,726,000
MUL	TI-MODAL: SIDEWALKS, TRANSIT & PATHS	Length	BEGIN	COST ESTIMATE
1	Yakima Ave/ Front St Pedestrian Project	2.5 Miles	2006	\$4,870,000
2	W.O. Douglas Trail	75 Miles	2007	\$4,870,000
3	Beech St Ped Connector	.50 Miles	2009	\$875,000
4	W Lincoln Ave Sidewalk (29th to 56th Ave)	1.8 Miles	2010	\$644,000
5	Transit Operations	Operations	Yrly	\$2,988,000
	Total	·		\$14,247,000
ANN	UAL PROJECTS AND OPERATIONS	Length	BEGIN	COST ESTIMATE
1	Arterial Maintenance	5 Miles	Yrly	\$625,000
2	Unclassified Street Maintenance	20 Miles	Yrly	\$250,000
3	School Safety Projects	Spot	Yrly	\$100,000
4	Signal Upgrades	Intersection	Yrly	\$200,000
5	Paved Shoulders	.5 Miles	Yrly	\$100,000
6	Bridge Maintenance	Spot	Yrly	\$200,000
7	Sidewalk & ADA Ramp Repair	Spot	Yrly	\$70,000
	Total	•		\$1,545,000

# FUNDED PROJECTS – UNDER CONSTRUCTION BY 2008

## Project: SR 12 & N 40<sup>th</sup> Ave Intersection

**Project Number**:

**Project Summary:** The proposed project includes adding a new lane to the Northbound On-Ramp of US 12 from N 40th Avenue, adding a left turn lane to the southbound Off-ramp of US 12 to Fruitvale Blvd, adding missing sidewalk/pathway links and modifications to the southeast quadrant of the intersection to separate the right turn lane and through lane. The intent of the project is to reduce congestion, improve the efficiency and improve pedestrian, bicycle and transit access. The capacity improvements provided at this interchange will help reduce peak hour congestion, as well as construction impacts from routing detours of other nearby planned projects, such as the Suntides/US 12 interchange project, located 2 miles west.

**Justification:** Drivers in this interchange experience significant peak hour delay due to the restricted configuration which creates a bottleneck When the On-ramp to US 12 is improved to a 2-lane section, and a left turn lane is added from the Off-ramp, the City of Yakima North 40th Avenue can be modified to convert a RIGHT TURN ONLY lane to a through lane. Capacity of the street will significantly improve with this action, improving the Volume-to-Capacity Ratio from 0.87 (LOS D) to 0.65 LOS B).

Capacity improvements will allow for protected left turn lanes and an 8-phase signal operation.

**Status:** Preliminary engineering and design is being conducted by WSDOT and will be complete in 2006, with construction in 2007

Links to Other Projects: Related projects include the following:

- Yakima Water Division facility adjustments, relocation and /or replacements. No irrigation impact.
- Yakima Wastewater
- Private Franchised Utilities, including possible power pole relocation
- 40<sup>th</sup> Ave Corridor Capacity Improvement Project
- Greenway Path Linkage Project
- US 12 Interchange Project at Suntides Intersection (WSDOT)

**Project Description:** Improvements include additional outbound through and left turn lanes, sidewalk connectors, and stormwater improvements..

• Bicycle Facilities: Shared 14-foot curb lanes to accommodate bicycling, consistent with Bike Plan Map.

- Signal Improvements: This project will necessitate moving the controller cabinet, and relocation/replacement of two of the mast arm signal poles. Pedestrian actuation and displays will be enhanced.
- Illumination: Install standard levels at the intersection consistent with development standards.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Walk to School Route: Not part of walk to school route
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and ADA access ramps.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$400,000						
ROW		\$400,000						
Construction		\$2,020,000						
TOTAL EXPENSES		\$2,820,000						
SOURCES OF FUNDS								
Development Mitigation		\$33,000						
Surface Transportation Funds (Urban)		\$0						
State Funds - Other		\$2,500,000						
Arterial Improvement Project Funds		\$0						
Local Funds		\$320,000						
TOTAL FUNDS		\$2,820,000						

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes -

Safety Project: Yes. Intersection safety improvement project with bicycle and pedestrian

component, as well as vehicular safety

Preservation: NA.

Economic Development: Yes. North 40<sup>th</sup> Avenue is a Principal Arterial that provides access to the Yakima Regional Airport, residential, industrial and retail areas.

# Project: Nob Hill Blvd & 6<sup>th</sup> St Signalized Intersection

#### **Project Number:**

**Project Summary:** This project includes installation of a traffic signal and associated street improvements at the intersection of Nob Hill Boulevard and South 6<sup>th</sup> Street. The traffic signal will be interconnected to the signal operation at the intersection of South 1<sup>st</sup> Street and Nob Hill Boulevard.

**Justification:** Intersection meets warrants for traffic signal based on broadside type collisions and volume. The severity of injuries at this unsignalized intersection is high with multiple injuries. Traffic volumes in 2005 entering this intersection were 20,750 average daily vehicles. A total of 41 vehicle collisions were reported between 1998 and 2004 at this intersection, with a high percentage of broadside and approach turn accidents.

Status: Final signal design and construction to be complete in 2006

Links to Other Projects: Related projects include the following:

- Yakima Water Division facility adjustments, relocation and /or replacements.
- Irrigation replacement of wood main on 6<sup>th</sup> Street will likely be necessary.
- Yakima Wastewater
- Private Franchised Utilities, including power pole relocation
- Nob Hill Boulevard improvement project, including sidewalks needed

**Project Description:** Installation of traffic signal and related improvements including left turn lanes, sidewalks, curbs, gutter, and street lighting. Signal will use video detection and pedestrian actuation. Special population service groups have requested audible signals. Protected left turn phasing is planned.

- Illumination: Install standard levels at the intersection consistent with development standards.
- Audible and Accessible Traffic Signal planned
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Walk to School Route: Not part of walk to school route, but significant pedestrian use
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and ADA access ramps.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$0						
ROW		\$75,000						
Construction		\$462,000						
TOTAL EXPENSES		\$537,000						
SOURCES OF FUNDS								
Development Mitigation		\$0						
Surface Transportation Funds (Urban)		\$0						
State Funds - Other		\$465,000						
Arterial Improvement Project Funds		\$0						
Local Funds		\$72,000						
TOTAL FUNDS		\$537,000						

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Preservation: No Economic Development: No Safety Project: Yes. Intersection meets warrants for collisions and volumes

# Project: 16<sup>th</sup> Ave & River Road Signalized Intersection

#### **Project Number:**

**Project Summary:** This project includes installation of a traffic signal and associated street improvements at the intersection of North 16<sup>th</sup> Avenue and River Road.

**Justification:** Intersection meets warrants for traffic signal based on broadside type collisions and volume. The severity of injuries at this unsignalized intersection is high with multiple injuries. Traffic volumes entering this intersection in 2005 were 19,900 average daily vehicles. A total of 74 vehicle collisions were reported at this intersection between 1998 and 2004, with approach turn collisions consisting of 25% of the accidents. The severity of injuries has been also been significant.

Status: Final signal design to be complete in 2006, with construction in 2006

Links to Other Projects: Related projects include the following:

- Yakima Water Division City to replace existing 20" valves.
- No city irrigation impacts, but private irrigation companies impacted.
- Yakima Wastewater
- Private Franchised Utilities, including power pole relocation
- River Road Improvement project, North 16<sup>th</sup> Avenue to Fruitvale Blvd

**Description:** Installation of traffic signal and related improvements including left turn lanes, sidewalks, curbs, gutter, and street lighting. Signal will use vehicle detection and pedestrian actuation. Protected left turn phasing is planned.

- Bicycle Facilities: Shared 14-foot curb lanes to accommodate bicycling, consistent with Bike Plan Map.
- Illumination: Install standard levels at the intersection consistent with development standards.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Walk to School Route: Not part of walk to school route
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and ADA access ramps.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$30,000						
ROW		\$46,000						
Construction		\$268,000						
TOTAL EXPENSES		\$344,000						
SOURCES OF FUNDS								
Development Mitigation		\$75,000						
Surface Transportation Funds (Urban)		\$299,000						
Arterial Improvement Project Funds		\$0						
Local Funds		\$45,000						
TOTAL FUNDS		\$344,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No.

Safety Project: Yes. Intersection safety improvement project.

Preservation: 2005 Pavement Condition Index of 39.

Economic Development: Yes. River Road is a significant industrial corridor that has access to SR 12 at both the North  $16^{th}$  Avenue and North  $40^{th}$  Avenue interchanges.

# **Project: River Road Corridor- 16<sup>th</sup> Avenue to Fruitvale Blvd Project Number:**

**Project Summary:** This project includes widening of River Road from the existing two-lane facility to three-lane Minor Arterial standard. The entire road improvement will include 14-foot wide through-lanes for shared use with bicycles, sidewalks and 11-foot center left turn-lane, as well as street-light and storm-water drainage improvements. An average of 3,100 vehicles traveled on River Road in 2005. Truck traffic is estimated at 8% of the total volume.

**Justification:** Safety and System deficiencies of River Road exist due to the deteriorated condition of the pavement surface, lack of shoulders, sidewalks and street lighting. River Road is a significant industrial corridor, with high density residential located on the north side. The project is 1.2 miles in length.

Status: Final Engineering Plans will be complete in 2006, with construction scheduled in 2007

Links to Other Projects: Related projects include the following:

- Yakima Water Division facility adjustments, relocations and replacements.
- No city irrigation impacts, but private irrigation companies impacted (Old Union)
- Yakima Wastewater
- Private Franchised Utilities
- N 16<sup>th</sup> Ave & River Road Signalization Improvement Project
- Intersection of Fruitvale, 34<sup>th</sup> Avenue and River Road not part of this project

**Description:** Widening of River Road from the existing two-lanes to three-lanes, including continuous left turn lane. A Wastewater trunk line, stormwater and irrigation improvements are also part of the project, but not included in the list of project components. Costs of the project include right of way, design, construction and inspection components. Transportation project components include:

- Bicycle Facilities: Shared 14-foot curb lanes to accommodate bicycling, consistent with Bike Plan Map.
- Illumination: Install standard levels along River Road consistent with development standards.
- Intersections at Grade: Continuous left turn at all street intersections will reduce delay for turning vehicles. Traffic signal is planned at 16<sup>th</sup> Avenue intersection. Future alignment and intersection improvement to Fruitvale, 34<sup>th</sup> Avenue and River Road intersection is not part of this project.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Walk to School Route: Not part of walk to school route
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and ADA access ramps.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE								
ROW		\$340,000						
Construction		\$1,680,000						
TOTAL EXPENSES		\$2,020,000						
SOURCES OF FUNDS								
Development Mitigation		\$150,000						
Surface Transportation Funds (Urban)		\$200,000						
Arterial Improvement Project Funds		\$1,456,000						
Local Funds		\$364,000						
TOTAL FUNDS		\$2,020,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No.

Safety Project: Yes. Provides pedestrian, bicycle components, as well as improves deficient lane width and center turn lane at intersections.

Preservation: 2005 Pavement Condition Index of 39.

Economic Development: Yes. River Road is a significant industrial corridor that has access to SR 12 at both the North 16<sup>th</sup> Avenue and North 40<sup>th</sup> Avenue interchanges.

# **CAPACITY CONSTRAINTED PROJECTS**

# Project: 40<sup>th</sup> Avenue Corridor – Fruitvale Boulevard to Washington Avenue

#### **Project Number:**

**Project Summary:** This project includes widening of 40<sup>th</sup> Avenue from the existing four-lane facility to five-lane Principal Arterial standard. Segments with traffic volumes greater than 25,000 ADT will include access management or raised median separation. The entire road improvement will include with dedicated-lanes for bicycles, sidewalks and 11-foot center left turn-lane. Capacity improvements to signalized intersections are planned to maintain Level of Service standards. The project is 3.3 miles in length and will require phasing to implement. In addition to other projects listed specifically in the Transportation Plan, the corridor project includes several key intersections of 40<sup>th</sup> Avenue, especially those with River Road and Nob Hill Boulevard.

**Justification:** Future level of service for 40<sup>th</sup> Avenue will be deficient and not meet Concurrency standards as adopted in the Transportation Plan. Signalized intersections are a particular concern for congestion. Current traffic on the 40<sup>th</sup> Avenue corridor averages nearly 23,000 vehicles daily, with segments in the northern area exceeding 27,000 average daily trips. Future traffic estimates for 2025 will approach 32,000 daily vehicles, with the northern segments exceeding 38,000 daily trips. The 40<sup>th</sup> Avenue Corridor is a primary route for regional freight and truck use.

**Status:** Conceptual planning and preliminary engineering and design in process. May begin in 2010 and take several years to complete.

Links to Other Projects: Related projects include the following:

- Yakima Water Division facility adjustments, relocations and replacements. Portion of project in Nob Hill Water Company.
- No city irrigation impacts, but private irrigation companies impacted
- Yakima Wastewater
- Private Franchised Utilities
- US 12\N 40<sup>th</sup> Ave Interchange Improvement Project
- Airport access and Washington Avenue improvements

**Description:** Widening of 40<sup>th</sup> Avenue from the existing four-lanes to five lanes, including continuous left turn lane or access management. The project is 3.3 miles in length and will likely be implemented in phases. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include right of way, design, construction and inspection components. Transportation project components include:

- Bicycle Facilities: Dedicated 5-foot bike lane to accommodate bicycling, consistent with Bike Plan Map.
- Illumination: Continue standard levels along 40<sup>th</sup> Avenue consistent with development standards.

- Intersections at Grade: Left turn channelization at all classified street intersections. Level of service improvements for signalized intersections to maintain acceptable traffic flow.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Walk to School Route: Existing school zone flashers to be relocated with durable plastic pavement markings.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.

Expenses and Sources								
ltem	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$1,800,000						
ROW		\$2,000,000						
Construction		\$5,200,000						
TOTAL EXPENSES		\$9,000,000						
SOURCES OF FUNDS								
Development Mitigation		\$500,000						
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$8,000,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$500,000						
TOTAL FUNDS		\$9,000,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes. Corridor and intersections will be deficient without improvements.

Safety Project: Yes. Provides pedestrian, bicycle components for Walk-to-School Route, as well as channelization at intersections.

Preservation: 2005 Average Pavement Condition Index of 50.

Economic Development: Yes. Provides maintains level of service standards. Critical corridor connection between US 12 and airport. Major north-south connector street.

# **Project: 40<sup>th</sup> Avenue and Summitview – Signal and Intersection Upgrade**

**Project Number**:

**Project Summary:** This project includes upgrading the existing signal system at 40<sup>th</sup> Avenue and Summitview and providing adequate facilities for turning movements.

**Justification:** This is an intersection of two high volume Principal Arterial streets with heavy turning movements. Existing signal system is at capacity – improvements for right turn lanes and additional left-turn lanes to be made. Access restrictions or limitations may be necessary to provide for capacity and safety. The intersection is a Primary trucking route and existing radius are not adequate for freight movement. Traffic entering this intersection in 2005 was approximately 40,800 daily trips. A total of 111 vehicle collisions were reported at this intersection between 1998 and 2004. The 2005 Level of Service (LOS) for this intersection is LOS "F" based upon vehicle delay.

Status: Preliminary engineering. May begin project in 2009.

Links to Other Projects: Related projects include the following:

• 40<sup>th</sup> Avenue Corridor

**Project Description:** This project includes additional right-turn only storage, the addition of a second left-turn lane. Minor radius improvements to include ADA facilities. Transportation project components include:

- Sidewalks: Sidewalks exist on all sides of roadway at the intersection and include curbs, gutters, and access ramps. ADA improvements will be made as necessary.
- Traffic Control Signals: Signal and video detection installation
- Roadway: Widening to accommodate right-turn lane storage (Southbound to Westbound movement) and additional left-turn/through lane for Eastbound to Northbound movement.
- Walk-to-School Route: This intersection is not a Walk-to-School Route. However, significant pedestrian traffic uses this intersection, including a high proportionate share of Senior citizens, due in part to the surrounding retirement and related facilities and the commercial nature of the land uses in the vicinity.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$113,000			\$113,000		
ROW		\$57,000			\$57,000		
Construction		\$280,000				\$280,000	
TOTAL EXPENSES		\$450,000					
SOURCES OF FUNDS							
Development Mitigation							
Surface Transportation Funds (Urban)		\$400,000			\$150,000	\$250,000	
Arterial Improvement Project Funds							
Other							
Local Funds		\$50,000			\$20,000	\$30,000	
TOTAL FUNDS		\$450,000					

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes Safety Project: Yes. Preservation: Yes. Economic Development: Yes.

# Project: 40<sup>th</sup> Avenue and Englewood – Signal and Intersection Upgrade

**Project Number**:

**Project Summary:** This project includes upgrading the existing signal system at 40<sup>th</sup> Avenue and Englewood and providing adequate facilities for turning movements.

**Justification:** Existing signal system is in need of replacement due to multiple collisions with signal poles. Mast arm length and capacity is not adequate for additional signal heads. Sight distance at the intersection is limited due to topography. Improvements for left turn phases to be made. Traffic entering this intersection in 2005 was 32,675 vehicles daily. A total of 53 vehicle collisions were reported at this intersection between 1998 and 2004.

Status: Preliminary engineering. May begin project in 2010.

Links to Other Projects: Related projects include the following:

- 40<sup>th</sup> Avenue Corridor
- Englewood Corridor Project

**Project Description**: This project includes replacing existing signal poles and mast arms and minor radius improvements to include ADA facilities. Transportation project components include:

- Sidewalks: Sidewalks exist on all sides of roadway at the intersection and include curbs, gutters, and access ramps. ADA improvements will be made as necessary.
- Traffic Control Signals: Signal and video detection replacement, as well as radio interconnect from existing facilities
- Roadway: Widening to accommodate turning radius.
- Walk-to-School Route: this intersection is not a Walk-to-School Route. However, pedestrian use is high in this area.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$85,000			\$85,000		
ROW		\$57,000			\$57,000		
Construction		\$131,000				\$131,000	
TOTAL EXPENSES		\$273,000					
SOURCES OF FUNDS							
Development Mitigation							
Surface Transportation Funds (Urban)		\$240,000			\$125,000	\$115,000	
Arterial Improvement Project Funds							
Other							
Local Funds		\$33,000			\$17,000	\$16,000	
TOTAL FUNDS		\$273,000					

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes Safety Project: Yes. Preservation: Yes. Economic Development: Yes.

# Project: Nob Hill Boulevard Corridor- 16<sup>th</sup> Avenue to 18<sup>th</sup> Street

#### **Project Number:**

**Project Summary:** This project includes widening of an existing four-lane facility to five-lane Principle Arterial standard with median/boulevard to prevent left turns in some areas, longer channelized left turn lanes at major intersections, separate bicycle lanes, street lights and sidewalks. In addition to the projects listed specifically in the Transportation Plan, the Nob Hill Boulevard Corridor Project includes the upgrade of several key intersections, especially the intersections of Nob Hill Boulevard with South 1<sup>st</sup> Street, South 16<sup>th</sup> Avenue and South 3<sup>rd</sup> Avenue.

**Justification:** Reconstruction of existing street for safety and future capacity needs. Average traffic volumes on this corridor in 2005 were nearly 21,000 vehicles. Future volumes in 2025 are expected to exceed 29,000 vehicles daily. The street is currently narrow, with an average of only 60 feet of right of way and many sections lack sidewalks or any ADA accessible facilities.

**Status:** Preliminary Engineering. May begin project in 2008 and take several years to implement. Intersection projects may be scheduled separately.

Links to Other Projects: Related projects include the following:

- I-82 and SR 24 projects
- Yakima Water Division Facility adjustments, replacements or relocation. Possible main replacement. Irrigation impact include service replacements.
- Yakima Wastewater
- Private Franchised Utilities
- Nob Hill Sidewalk project

**Project Description**: Widening of Nob Hill Boulevard from the existing four-lane to a 4 lane with boulevard and left turn lanes at major intersections. Access Management techniques may be necessary at some locations to control turning movements. The project is 2.5 miles in length and may need to be implemented in phases. Includes street lighting, sidewalks and bike lanes. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Five-foot lanes consistent with Bike Plan Map.
- Illumination: Continue standard levels along Principle arterial consistent with development standards.
- Intersections at Grade: Left turn channelization and signals at classified intersections.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.

- Walk-to-School Route: Two elementary schools have patrolled school crossings on the 16<sup>th</sup> Avenue corridor. Other schools are within close proximity. This corridor is a major pedestrian network.
- Traffic Control Signals: Major to minor radius return work at intersections.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$500,000						
ROW		\$1,300,000						
Construction		\$5,200,000						
TOTAL EXPENSES		\$7,000,000						
SOURCES OF FUNDS								
Development Mitigation		\$500,000						
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$6,000,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$500,000						
TOTAL FUNDS		\$7,000,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes Safety Project: Yes. Preservation: 2005 Average Pavement Condition Index of 66. Economic Development: Yes.

## **Project: Nob Hill Blvd & 18<sup>th</sup> Street Intersection Project Number:**

**Project Summary:** This project includes improvement of the signalized intersection of Nob Hill Boulevard with 18<sup>th</sup> Street to reduce congestion and delay.

**Justification:** Reconstruction of existing street intersection for safety and future capacity needs. Daily traffic entering this intersection in 2005 was 25,525 vehicles. The rate of collisions and severity of injuries were among the highest in the Urban Area. A total of 125 vehicle collisions were reported at this intersection between 1998 and 2004.

Status: Preliminary Engineering. May begin project in 2008.

Links to Other Projects: Related projects include the following:

- Yakima Water Division Facility adjustment, relocation and/or replacements. No city irrigation.
- Yakima Wastewater
- Private Franchised Utilities
- Fiber Optic line
- I-82/SR 24 Project
- Nob Hill Blvd Corridor Upgrade

**Project Description:** Improvement of the intersection of 18<sup>th</sup> Street and Nob Hill Blvd is important because it creates a choke-point for traffic flow. Increased demand for Westbound Left turns support a double left lane and Northbound right turns do not have adequate stacking for vehicles. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Dedicated Bike lane of 5-feet width
- Intersections at Grade: Improvement includes double- Left turn for Westbound to Southbound; lengthen receiving area to allow two southbound lanes on 18<sup>th</sup> Street; Widen South leg for longer Right turn only lane.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: signal displays will need upgrading. Controller cabinet is adequate.
- Walk-to-School Route: This intersection is not on a Walk-to-School Route. However, the intersection has had four bicycle or pedestrian related injuries since 1998.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$45,000						
ROW		\$300,000						
Construction		\$405,000						
TOTAL EXPENSES		\$750,000						
SOURCES OF FUNDS								
Development Mitigation		\$50,000						
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$600,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$100,000						
TOTAL FUNDS		\$750,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes

Safety Project: Yes. This intersection has a history of severe injuries and high rate of collisions, including 4 bicycle or pedestrian collisions since 1998.

Preservation: The Nob Hill Corridor project is a preservation issue, closely related to this intersection.

Economic Development: Yes. This is a critical gateway into the City of Yakima, Union Gap and the growing East Valley area. This intersection provides access to a vital freight corridor as well as retail centers.

# Project: Nob Hill Blvd & Fair Ave Intersection

### **Project Number:**

**Project Summary:** This project includes the improvement of the signalized intersection of Fair Avenue with Nob Hill Boulevard. Currently, the intersection lacks right of way and left turn lanes on the Nob Hill Blvd approaches. Consequently, the signal must be operated as a split phase operation that increases delay. The controller and all related equipment is in need of replacement. Visibility of the signal heads is poor due to span wire mount and out-dated equipment. The intersection lacks sidewalks, ADA ramps and pedestrian actuation facilities. Stormwater is a significant problem at this intersection.

**Justification:** Reconstruction of existing street intersection for safety and future capacity needs. This intersection is a key location for access to the Central Washington State Fair Park, site of multiple on-going community and regional events, as well as provides access from the I-82 area to the Central Business District and south to the South First Street and Union Gap retail centers. Traffic entering this intersection in 2005 was estimated at 23,150 vehicles daily. Approach turn and broadside collisions constitute a significant share of the collision types at this intersection. A total of 71 vehicle collisions between 1998 and 2004 with 40 percent of the collisions attributed to broadside or approach turn accidents.

**Status:** Preliminary engineering and coordination with property owners. May begin project in 2008.

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- Yakima Water Division Facility adjustment, relocation and /or replacement. No city irrigation.
- Private Franchised Utilities
- Mitigation measures as required with various developments in the vicinity, including the Washington State Fair Park

**Project Description:** Improvement of the intersection approaches and traffic signal will improve traffic flow in the vicinity. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, or installation of a 5-foot bike
- Illumination: Lighting level at intersection will likely be improved as a result of this project.
- Traffic Control Signal: Left turn channelization at all street approaches to the intersections.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.

• Walk-to-School Route: This intersection is not part of a Walk-to-School Route, but is a heavily used pedestrian corridor, due in part to the location of the State Fair Park and the proximity of the residential neighborhood. Two pedestrian collisions have occurred at this intersection since 1998.

#### **Funding Sources:**

Expenses and Sources								
ltem	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$65,000						
ROW		\$505,000						
Construction		\$630,000						
TOTAL EXPENSES		\$1,200,000						
SOURCES OF FUNDS								
Development Mitigation		\$50,000						
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$1,050,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$100,000						
TOTAL FUNDS		\$1,200,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes

Safety Project: Yes. Provides pedestrian, bicycle components, as well as left turn protection Preservation: This project is closely related to the Nob Hill Corridor project Economic Development: Yes. The intersection provides primary access to the Washington State Fair Park, the Yakima CBD and the commercial areas of South First Street and the Union Gap area.

# Project: 16<sup>th</sup> Ave Corridor– US-12 to Washington Avenue

#### **Project Number**:

**Project Summary:** This project includes widening of an existing four-lane facility to five-lane Principal Arterial standard with bike lanes for bicycles, sidewalks and 11-foot center left turn-lane. Due to the length of the project, it will likely be implemented in phases and may include access management strategies. In addition to the projects listed specifically in the Transportation Plan, the 16<sup>th</sup> Avenue Corridor Project includes the upgrade of several key intersections, especially the intersections of 16<sup>th</sup> Avenue with Summitview and Tieton Drive.

**Justification:** Reconstruction of existing street for safety and future capacity needs. The corridor includes two Elementary school patrolled crossings as well as Yakima Valley Community College. Average daily traffic on the 16<sup>th</sup> Avenue Corridor was nearly 21,000 vehicles, with the highest volumes between Lincoln Avenue and Nob Hill Boulevard. Future volumes for the 16<sup>th</sup> Avenue corridor will average over 30,000 daily vehicles, with peak volumes exceeding 33,000 vehicles daily.

**Status:** Preliminary engineering and design in process. May begin project in 2013 and take several years to implement. Intersection upgrade projects may be scheduled independently of the 16<sup>th</sup> Avenue Corridor project.

Links to Other Projects: Related projects include the following:

- Yakima City Water Division facility adjustment, relocation and/or replacement. Portion of project within Nob Hill Water Company. Possible replacement of some irrigation services.
- Yakima Wastewater
- Private Franchised Utilities
- Improvement projects for intersections along corridor

**Project Description:** Widening of 16<sup>th</sup> Avenue from the existing four-lanes to five lanes, including continuous left turn lane, sidewalks, ADA ramps, curb, gutter and street lighting. Access Management techniques may be necessary in some locations to control turning movements. Stormwater improvements are also part of the project, but not included in the list of project components. The project is 3.6 miles in length and may need to be implemented in phases. Costs of the project include right of way, design, construction and inspection components. Transportation project components include:

- Bicycle Facilities: Bike lane of 5 feet in width, consistent with Bike Plan Map.
- Illumination: Continue standard levels along 16<sup>th</sup> Avenue consistent with development standards.
- Signalized Intersections: Left turn channelization at all street intersections.
- Access Management: The 16<sup>th</sup> Avenue corridor north of Nob Hill Boulevard is projected to exceed 28,000 Average Daily Trips by 2025. Therefore, controlling access and turning movements will be included in the design of this project to facilitate safe and efficient traffic flow.

- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Walk to School Route: Existing school zone flashers to be relocated with durable plastic pavement markings.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$350,000						
ROW		\$2,500,000						
Construction		\$8,150,000						
TOTAL EXPENSES		\$11,000,000						
SOURCES OF FUNDS								
Development Mitigation		\$500,000						
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$10,400,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$100,000						
TOTAL FUNDS		\$11,000,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No

Safety Project: Yes. Provides pedestrian, bicycle components for Walk-to-School Route, as well as channelization at intersections.

Preservation: 2005 Average Pavement Condition Index of 85.

Economic Development: Yes. The 16<sup>th</sup> Avenue corridor is an important freight route. It also provides access to many significant community land uses, such as the Yakima Valley Community College, the Airport, vacant parcels and industrial zoned area.

# Project: 16<sup>th</sup> Avenue & Fruitvale Blvd – Signal Upgrade

**Project Number:** 

**Project Summary:** This project includes replacing and upgrading the existing span-wire signal system at 16<sup>th</sup> Avenue and Fruitvale. Also included in the project are sidewalks with ADA ramps, as well as increased radius returns for freight movement.

**Justification:** Existing span-wire signal system is failing and requires replacement. There are no ADA facilities at this intersection. Large tract of vacant industrial and commercial zoned properties on both Fruitvale Blvd and 16<sup>th</sup> Ave will increase traffic at this intersection. Daily traffic entering this intersection in 2005 was 31,500 vehicles. Between 1998 and 2004 a total of 67 vehicle collisions were reported at this intersection.

Status: Preliminary Engineering. May begin project in 2012.

Links to Other Projects: Related projects include the following:

• 16<sup>th</sup> Avenue Corridor Project

**Project Description**: This project includes installation of poles, mast arms, video detection and signal components at the intersection of 16<sup>th</sup> Avenue and Fruitvale Blvd. Improved turning radii and right-turn storage lanes. Transportation project components include:

- Sidewalks: Sidewalks exist on all sides of roadway at the intersection and include curbs, gutters, and access ramps. ADA improvements are necessary.
- Traffic Control Signals: Signal poles, mast arms, signals and video detection installation, improved right turn lane storage for Westbound to Northbound Right turn.
- Walk-to-School Route: This intersection is not on a Walk-to-School Route. However, pedestrian use is high in this area. Since 1998, the intersection has had two pedestrian accidents.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$114,000			\$114,000		
ROW		\$57,000			\$57,000		
Construction		\$284,000			\$284,000		
TOTAL EXPENSES		\$455,000					
SOURCES OF FUNDS							
Development Mitigation							
Surface Transportation Funds (Urban)		\$400,000			\$400,000		
Arterial Improvement Project Funds							
Other							
Local Funds		\$55,000			\$55,000		
TOTAL FUNDS		\$455,000					

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Preservation: Yes. Economic Development: No.

# Project: S. 16<sup>th</sup> Avenue & Washington Avenue Signal Upgrade

#### **Project Number**:

**Project Summary:** This project includes upgrading the signalized intersection at 16<sup>th</sup> Avenue and Washington to provide protected left-turns, free right-turns, minor widening to lengthen left-turn storage and improve alignment, and improved intersection radius returns. Included is ADA ramps and pedestrian activated signals.

**Justification:** Reconstruction of existing intersection for safety and future capacity needs. Traffic entering this intersection in 2005 was 27,500 vehicles. The intersection was characterized by a high severity of injuries and rate of collisions. Between 1998 and 2004, a total of 74 vehicle collisions were reported at this intersection. Broadside and approach turn collisions were 58% of the total collisions.

Status: Preliminary Engineering. Project may begin in 2008.

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- Private Franchised Utilities
- Yakima Water and Irrigation
- The location is directly related to the Valley Mall Boulevard Phase 3 project. Increased traffic from the improvement and extension of valley Mall Boulevard will create safety and congestion concerns without the upgrade to this intersection.

**Project Description:** Upgrading the signal at 16<sup>th</sup> Avenue and Washington to provide protected left-turns, minor widening to lengthen left and right-turn storage and improve alignment, and improved intersection radius returns. This intersection is currently a major freight route and with the Valley Mall Blvd extension, increased freight will use this area. The project also includes ADA ramps and pedestrian activated signals. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Illumination: Continue standard levels along arterial consistent with development standards.
- Traffic Control Signals: Signal upgrade for left turn phasing and protection, as well as improved lane storage for turn pockets.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Walk-to-School: This intersection is not on a Walk-to-School Route.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$114,000			\$114,000		
ROW		\$57,000			\$57,000		
Construction		\$284,000			\$284,000		
TOTAL EXPENSES		\$455,000					
SOURCES OF FUNDS							
Development Mitigation							
Surface Transportation Funds (Urban)		\$400,000			\$400,000		
Arterial Improvement Project Funds							
Other							
Local Funds		\$55,000			\$55,000		
TOTAL FUNDS		\$455,000					

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes

Safety Project: Yes. Provides signal phasing for left turn phasing. The intersection has been a location for high rate of broadside and approach turn collisions.

Preservation: The Valley Mall Blvd project stops just short of this intersection. Improvement to the safety and flow of traffic at this intersection will be impeded without this project.

Economic Development: Yes – Airport related development is directly influenced by the operation of this intersection, as well as the traffic flow from the Valley Mall Blvd project .

# Project: 1<sup>st</sup> Street & Washington Avenue Intersection Improvement

#### **Project Number:**

**Project Summary:** This project includes intersection realignment, additional lanes and signal reconstruction.

**Justification:** Reconstruction of existing intersection for safety and future capacity needs. Traffic entering this intersection in 2005 was 36,550 vehicles. The intersection is among the highest in rate of collisions and severity of injuries in the Yakima Urban Area. Between 1998 and 2004 a total of 170 vehicle collisions were reported at this intersection. The Level of Service (LOS) for this intersection was LOS "D" in 2005 due to vehicle delay.

Status: Preliminary Engineering. Project may begin in 2009.

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- Private Franchised Utilities
- Yakima Water Division Facility adjustments, relocation and /or replacements. No city irrigation system
- South 1<sup>st</sup> Street/Main Street (Union Gap) Projects
- Valley Mall Blvd projects, including the I-82 Interchange

**Project Description**: This project includes intersection improvement to realign intersection approaches, additional lanes and storage length for dedicated turn lanes and signal reconstruction. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use or a 5-foot dedicated bike lane..
- Illumination: The intersection will require an upgrade in illumination.
- Traffic Signal: Reconstruction of the intersection including realignment, widening and channelization.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Walk-to-School: This intersection is not on a Walk-to-School Route. However, it has been the site of 5 pedestrian or bicycle related collisions since 1998.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$150,000						
ROW		\$300,000						
Construction		\$450,000						
TOTAL EXPENSES		\$900,000						
SOURCES OF FUNDS								
Development Mitigation		\$50,000						
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$750,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$100,000						
TOTAL FUNDS		\$900,000						

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes Safety Project: Yes. Preservation: N/A. Economic Development: Yes.

# Project: S. 3<sup>rd</sup> Avenue & Washington Signal Upgrade

**Project Number:** 

**Project Summary:** This project includes upgrading the signal at 3<sup>rd</sup> Avenue and Washington to provide protected left-turns, minor widening to lengthen left-turn storage and improve alignment, and improved intersection radius returns. Included is ADA ramps and pedestrian activated signals.

**Justification:** Reconstruction of existing intersection for safety and future capacity needs. Traffic entering this intersection in 2005 was estimated at 30,050 vehicles daily. The rate of collisions and injury severity may be reduced with safety measures. Between 1998 and 2004 a total of 89 vehicle collisions were reported. Broadside and approach turn collisions were 42 percent of the total accidents. Left turn protection was added in 2002, but the traffic signal still operates with only a 4-phase controller, thereby limiting flexibility and traffic flow responsiveness.

Status: Preliminary Engineering. Project may begin in 2009.

Links to Other Projects: Related projects include the following:

- Yakima Water Division Facility adjustments, relocation and /or replacements. No city irrigation system. Nob Hill Water system.
- Yakima Wastewater
- Private Franchised Utilities
- Yakima Water and Irrigation

**Project Description**: Upgrading the signal at 3<sup>rd</sup> Avenue and Washington to provide protected left-turns, minor widening to lengthen left-turn storage and improve alignment, and improved intersection radius returns. Included is ADA ramps and pedestrian activated signals. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Illumination: Continue standard levels along arterial consistent with development standards.
- Intersections at Grade: Turn channelization and signal upgrade.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Fully actuated signal.
- Walk-to-School Route: This intersection is not on a Walk-to-School Route. However, pedestrian use is high.
| Expenses and Sources                 |                  |              |      |      |      |      |      |      |
|--------------------------------------|------------------|--------------|------|------|------|------|------|------|
| Item                                 | Prior to<br>2006 | Period Total | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 |
| EXPENSES                             |                  |              |      |      |      |      |      |      |
| PE                                   |                  | \$15,000     |      |      |      |      |      |      |
| ROW                                  |                  | \$30,000     |      |      |      |      |      |      |
| Construction                         |                  | \$250,000    |      |      |      |      |      |      |
| TOTAL EXPENSES                       |                  | \$295,000    |      |      |      |      |      |      |
| SOURCES OF FUNDS                     |                  |              |      |      |      |      |      |      |
| Development Mitigation               |                  | \$0          |      |      |      |      |      |      |
| Federal Funds - other                |                  | \$0          |      |      |      |      |      |      |
| Surface Transportation Funds (Urban) |                  | \$270,000    |      |      |      |      |      |      |
| State Funds - TTP                    |                  | \$0          |      |      |      |      |      |      |
| Arterial Improvement Project Funds   |                  | \$0          |      |      |      |      |      |      |
| Local Funds                          |                  | \$25,000     |      |      |      |      |      |      |
| TOTAL FUNDS                          |                  | \$295,000    |      |      |      |      |      |      |

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides signal phasing for pedestrian crossings.

Preservation: 2005 Pavement Condition Index of 40.

Economic Development: No.

# Project: W. Nob Hill Blvd Corridor- 52<sup>nd</sup> Ave to 80<sup>th</sup> Ave

**Project Number**:

**Project Summary:** This project includes widening of an existing two-lane facility to five-lane to 72<sup>nd</sup> Avenue and 3-lanes from 72<sup>nd</sup> Avenue to 80<sup>th</sup> Avenue. The street will be improved to a Principal Arterial standard with shared curb-lanes for bicycles, sidewalks and 11-foot center left turn-lane. The project is 1.8 miles in length and may be implemented in phases. The intersections of West Nob Hill Boulevard with 64<sup>th</sup> Avenue and 72<sup>nd</sup> Avenue may require upgrade projects.

**Justification:** Reconstruction of existing street for future capacity and safety needs. A significant amount of vacant land exists in the corridor, zoned for commercial and various densities of residential use. Existing traffic on this section of Nob Hill Boulevard was approximately 8,500 average daily vehicles in 2005. Future traffic on this street corridor is expected to reach nearly 12,000 vehicles by 2025, <u>without</u> major new development. As development occurs in the vicinity, traffic volumes on this segment of Nob Hill Boulevard may exceed 21,000 daily vehicles by 2025.

**Status:** Design plans not yet available. Project may begin in 2008, depending upon adjacent private, commercial development. Intersection upgrade projects may be scheduled independently of the Corridor improvement project.

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Wastewater and stormwater
- Private Franchised Utilities
- Mitigation measures as may be required with proposed retail center at 64<sup>th</sup> Avenue and Nob Hill Blvd, especially for 64<sup>th</sup> Avenue. Additional mitigation will likely be available as other vacant parcels develop.

**Project Description:** Widening of Nob Hill Boulevard from the existing two-lanes to five-lanes, including continuous left turn lane. The corridor is 1.8 miles and may be improved in phases. All intersections are planned to be two-way stop control following construction. The intersections of 64<sup>th</sup> Avenue and 72<sup>nd</sup> Avenues are currently signalized. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width or separate bike lane of 5-feet to accommodate share use, consistent with Bike Plan Map.
- Illumination: Continue standard levels along Nob Hill Boulevard to urban standard.
- Intersections at Grade: Left turn channelization at all street intersections.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Upgrade to traffic signal at 64<sup>th</sup> Ave & Nob Hill Blvd from 2-phase operation to 8 phase operation for left turn protection.

• Walk-to-School Route: This section of Nob Hill Boulevard is on a Walk-to-School Route and has two patrolled school crossings for Wide Hollow School..

#### **Funding Sources:**

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$549,000						
ROW		\$700,000						
Construction		\$2,301,000						
TOTAL EXPENSES		\$3,550,000						
SOURCES OF FUNDS								
Development Mitigation		\$0						
Federal Funds - other								
Surface Transportation Funds (Urban)		\$921,000						
State Funds - TTP		\$1,183,000						
Arterial Improvement Project Funds		\$826,000						
Local Funds		\$620,000						
TOTAL FUNDS		\$3,550,000						

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes, with proposed retail development Safety Project: Yes. Provides pedestrian, bicycle components, as well as channelization at Preservation: 2005 Pavement Condition Index of 71. Economic Development: Yes. Retail development in vicinity of 64<sup>th</sup> Ave & Nob Hill Blvd.

# SYSTEM IMPROVEMENT PROJECTS

# Project: Railroad Grade Separation of "B" Street and Lincoln Avenue

## **Project Number:**

**Project Summary:** This project includes the construction elevated grade separated railroad track facilities and an underpass for both B Street and Lincoln Avenues between 1<sup>st</sup> Street and 1<sup>st</sup> Avenue. In the vicinity of the project Front Street will also be elevated and grade separated from B Street and Lincoln Avenue, due to the proximity to the railroad.

**Justification:** Projected rail use by the Burlington-Northern Santa Fe (BNSF) Railroad show significant growth in the total number, frequency and length of trains that will travel through Yakima. The current average of 10 trains daily is expected to increase to an average of 25 daily trains by 2025. Rail service on the lines that bisect Yakima are largely regional lines and do not stop in Yakima to transfer goods from the Yakima Valley. This freight movement is vital to the state and national economy. Traffic on Lincoln Avenue (Westbound) and B Street (Eastbound) average a total of nearly 22,000 vehicles daily. Future traffic on these Principal Arterial Streets will exceed 31,000 vehicles by 2025.

The local impact of increased train service over Yakima streets has safety and economic impacts.

Status: Final engineering and design in process. Construction scheduled to begin in 2007.

Links to Other Projects: Related projects include the following:

- City of Yakima Water water-main abandonment, new water-main install. Facility adjustments, relocation and replacements. No city irrigation.
- Yakima Wastewater
- Private Franchised Utilities
- Front Street Historic District Improvement Project

**Project Description:** Construction of the bridge and underpass facilities is a major construction project that requires phasing and traffic detours during construction. Transportation project components include:

- Bicycle Facilities: A separate bike lane will be included along both Lincoln Ave and B Street.
- Illumination: Street lighting will be replaced along both Lincoln and B Street as a result of the grade separation construction.
- Intersections at Grade: There are no at grade intersections for the length of the project. Some driveway and property access is integrated into the design.
- Transit: Both Lincoln and B Street are core Yakima Transit Routes.
- Walk to School Route: No school routes are impacted by the grade separation project.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$7,000,000						
ROW		\$3,000,000						
Construction		\$21,000,000						
TOTAL EXPENSES		\$31,000,000						
SOURCES OF FUNDS								
Development Mitigation		\$0						
Federal Funds - other		\$15,125,000						
Surface Transportation Funds (Urban)		\$15,125,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$1,250,000						
TOTAL FUNDS		\$31,000,000						

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No

Safety Project: Yes. Emergency access and arterial street access is impeded when a train blocks the existing at-grade railroad track crossing of Lincoln and B Street.

Preservation: 2005 Pavement Condition Index of 70.

Economic Development: Yes. Improves access to the Yakima downtown core and freight mobility

# Project: I-82 Frontage Road, Terrace Heights Connector and Pedestrian Access - Fair Avenue to R Street

## **Project Number**:

**Project Summary:** This project construction of a new 3-lane urban Collector Arterial Street (curb, gutter, sidewalks, bike lanes and street lighting) from Fair Avenue Extended along the frontage of I-82 to R Street. The Frontage Road would provide access to redevelopment acreage in the Yakima Regional Wood Products site (formerly Boise Cascade). In addition, the new street will provide a connection to the proposed Yakima County Terrace Heights Connector street which is intended to provide an alternate route into the Yakima Urban Area from the Terrace Heights neighborhood. The Terrace Heights Connector Street would utilize the existing I-82 Underpass to provide a surface road and pedestrian access between Yakima and the residential areas of the Terrace Height neighborhood.

**Justification:** The I-82 Frontage Road opens redevelopment opportunities for the former Boise Cascade site, while creating excellent connections to the Yakima Greenway trail. The Terrace Heights connector will provide east-west pedestrian/bicycle facility across I-82.

**Status:** Preliminary Engineering. Project may begin in 2008 and take several years to implement in phases.

Links to Other Projects: Related projects include the following:

- WSDOT
- Yakima Wastewater
- Yakima Water Division no existing water service. Possible new waterlines and facilities.
- Private Franchised Utilities
- Yakima Greenway
- Private Development may contribute mitigation
- Yakima County will take lead on Terrace Heights Connector street

**Project Description:** Construction of a two new streets as well as pedestrian/bicycle facility under I-82 to provide east-west connectivity from the visitor's center and east Yakima to the Yakima Greenway.

Transportation project components include:

- Bicycle and Pedestrian Facility: New street connection at the I-82/ Railroad underpass will accommodate shared use for vehicles, pedestrians, and bicyclists.
- Illumination: Install standard pedestrian lighting level standards.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$227,000			\$227,000		
ROW							
Construction		\$2,270,000			\$2,270,000		
TOTAL EXPENSES		\$2,497,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
Surface Transportation Funds (Urban)		\$2,200,000			\$200,000	\$2,000,000	
Arterial Improvement Project Funds							
Local Funds		\$227,000			\$27,000	\$200,000	
TOTAL FUNDS		\$2,427,000					

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: The Terrace Heights Connector street would provide relief to congestion on Yakima Avenue

Safety Project: Yes. Provides pedestrian, bicycle components.

Preservation: N/A.

Economic Development: Yes. Tourism.

# Project: 48<sup>th</sup> Avenue Corridor – Summitview Ave to Washington Ave

#### **Project Number**:

**Project Summary:** This project includes minor widening of an existing two-lane facility to twolane Collector Arterial standard with shared curb-lanes for bicycles, and sidewalks. In addition to the projects listed in the Transportation Plan, several key intersections may require upgrading, especially the intersections of 48<sup>th</sup> Avenue with Summitview Avenue and Tieton Drive.

**Justification:** Reconstruction of existing street for safety and future capacity needs. Traffic on 48<sup>th</sup> Avenue averaged nearly 5,000 vehicles in 2005. Projected traffic volumes will exceed 8,000 vehicles daily by 2025.

**Status:** Preliminary Engineering. Project may begin in 2012 and take several years to implement. Intersection upgrade projects may be scheduled independently of the corridor improvement project.

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Wastewater
- Private Franchised Utilities

**Project Description**: Widening of 48<sup>th</sup> Avenue from the existing two-lanes to two wide lanes, including sidewalks, curb, gutter and shared bike-lanes. The project corridor is 1.6 miles in length Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate shared use, consistent with Bike Plan Map.
- Illumination: Continue standard levels along Collector arterial consistent with development standards.
- Intersections at Grade: Left turn channelization and signal at intersections with Summitview, Tieton and Nob Hill
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Existing signals at Tieton and Nob Hill may need to be upgraded with minor radius return work, consider left turn protection and pedestrian detection
- Walk-to-School Route: The 48<sup>th</sup> Avenue Corridor is not part of a Walk-to-School Route. However, there is a well-used student crossing at the intersection of 48<sup>th</sup> Avenue and Arlington Street that is no longer patrolled, but still used to access a pathway leading to Wilson Middle School, Whitney Elementary School and Eisenhower High School.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
ALL		\$2,043,000	\$1,800,000				
PE							
ROW							
Construction							
TOTAL EXPENSES		\$2,043,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
Surface Transportation Funds Urban		\$1,800,000	\$1,800,000				
Arterial Improvement Project Funds							
WSDOT							
Local Funds		\$243,000	\$243,000				
TOTAL FUNDS		\$2,043,000					

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides pedestrian and bicycle components. Preservation: 2005 Average Pavement Condition Index of 35. Economic Development: No.

# Project: Englewood Ave Corridor– North 16<sup>th</sup> Avenue to North 66<sup>th</sup> Avenue

## **Project Number**:

**Project Summary:** This project includes minor widening of an existing two-lane facility to two-lane Collector Arterial standard with shared curb-lanes for bicycles, and sidewalks. Due to the length of the project, it will likely be phased. In addition to the projects specifically listed in the Transportation Plan, several key intersections may require upgrading, especially the intersections of Englewood Avenue with 16<sup>th</sup> Avenue, 20<sup>th</sup> Avenue and others.

**Justification:** Reconstruction of existing street for safety and future capacity needs. Traffic on Englewood Avenue averaged nearly 4,000 daily vehicles in 2005, with the segments near 40<sup>th</sup> Avenue exceeding 7,000 daily vehicles. Future traffic on Englewood Avenue will exceed 6,000 daily vehicles by 2025, with the most heavily segments exceeding 10,000 average daily vehicle trips.

**Status:** Preliminary Engineering. Project may begin in 2014 and take several years to implement. Intersection improvement projects may be scheduled independently of the corridor improvement project.

Links to Other Projects: Related projects include the following:

- Yakima Water Division facility adjustments, relocations and replacements. Possible new water main between 40<sup>th</sup> and 44<sup>th</sup> Avenues. No city irrigation.
- Yakima Wastewater
- Private Franchised Utilities
- 40<sup>th</sup> Avenue and Englewood Signal Project

**Project Description**: Widening of Englewood from the existing two-lanes to two wide lanes, including sidewalks. The corridor is 3.2 miles in length and will likely need to be implemented in phases. The entire corridor is primarily residential, with access to churches, schools and some commercial/industrial use in the vicinity of 20<sup>th</sup> Avenue. In the commercial land use locations, a center left turn lane may be appropriate. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, consistent with Bike Plan Map.
- Illumination: Continue standard levels along Collector arterial consistent with development standards.
- Intersections at Grade: Left turn channelization and signal at intersection with 40<sup>th</sup> Avenue.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Existing signal at 40<sup>th</sup> Avenue should be upgraded to replace existing poles and mast arms. Minor radius return work.
- Walk-to-School Route: Englewood Avenue is a Walk-to-School for Robertson Elementary near Powerhouse Road and for Gilbert Elementary near 44<sup>th</sup> Avenue

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$150,000						
ROW		\$400,000						
Construction		\$5,000,000						
TOTAL EXPENSES		\$5,550,000						
SOURCES OF FUNDS								
Development Mitigation		\$50,000						
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$5,300,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$200,000						
TOTAL FUNDS		\$5,550,000						

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides pedestrian and bicycle components. Preservation: 2005 Pavement Condition Index of 62 to 100. Economic Development: No.

# Project: Powerhouse Road & Englewood Road Intersection

**Project Number:** 

**Project Summary:** This project includes realignment of the intersection, minor widening of an existing two-lane facility to two-lane Collector Arterial standard with shared curb-lanes for bicycles, sidewalks and a safety flasher or roundabout.

**Justification:** Reconstruction of existing intersection for school safety and future capacity needs. The current alignment of the intersection of these two Collector Arterials is poorly suited to an all-way stop and intersection sight distance is poor. Traffic volumes are evenly split between the approaches. For school safety reasons, this intersection has been considered for upgrading to allow better traffic control and improve pedestrian safety. Current entering volume in 2005 of the intersection is approximately 6,800 vehicles. A total of 12 reported vehicle collisions occurred between 1998 and 2004.

Status: Preliminary Engineering. Project may begin in 2012.

Links to Other Projects: Related projects include the following:

- Yakima Water Division Facility adjustment, relocation and/or replacements. No city irrigation.
- Yakima Wastewater
- Private Franchised Utilities
- Englewood 24<sup>th</sup> Avenue to 40<sup>th</sup> Avenue Project

**Project Description**: Widening and realignment of existing intersection of Powerhouse and Englewood to include two wide lanes, sidewalks, safety flasher or roundabout. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, consistent with Bike Plan Map.
- Illumination: Continue standard levels along Collector arterial consistent with development standards.
- Intersections at Grade: Left turn channelization and safety flasher or roundabout.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Safety Flasher or roundabout.
- Walk-to-School Route: The intersection of Powerhouse Road and Englewood Avenue is a patrolled school crossing.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$23,000	\$23,000				
ROW		\$454,000	\$454,000				
Construction		\$345,000	\$345,000				
TOTAL EXPENSES		\$822,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
Surface Transportation Funds (Urban)		\$720,000	\$720,000				
Arterial Improvement Project Funds							
Local Funds		\$102,000	\$102,000				
TOTAL FUNDS		\$822,000					

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides pedestrian and bicycle components. Preservation: 2005 Pavement Condition Index of 40. Economic Development: No.

# Project: 66<sup>th</sup> Avenue Corridor – Scenic Drive to Summitview Avenue

#### **Project Number**:

**Project Summary:** This project includes minor widening of an existing two-lane facility to twolane Collector Arterial standard with shared curb-lanes for bicycles, and sidewalks. In addition to the projects listed specifically in the Transportation Plan, key intersections on the 66<sup>th</sup> Avenue Corridor may also require upgrading, specifically the intersections of 66<sup>th</sup> Avenue with Summitview Avenue and Englewood Avenue.

**Justification:** Reconstruction of existing street for safety and future capacity needs. The Corridor is 0.75 miles in length. Existing traffic volumes on 66<sup>th</sup> Avenue in 2005 averaged approximately 4,000 vehicles. Future traffic will be approximately 6,500 by 2025.

**Status:** Preliminary Engineering. Project may begin in 2015. Intersection improvement projects may be scheduled independently of the corridor improvement project.

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Wastewater
- Private Franchised Utilities

**Project Description**: Widening of 66<sup>th</sup> Avenue from the existing two-lanes to two wide lanes, including sidewalks, curb, gutter and shared bike-lanes. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, consistent with Bike Plan Map.
- Illumination: Continue standard levels along Collector arterial consistent with development standards.
- Intersections at Grade: Left turn channelization and signal at intersection with Summitview and roundabout at 66<sup>th</sup> Avenue and Englewood.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Possible installation of signal at 66<sup>th</sup> Avenue and Summitview.
- Walk-to-School Route: The 66<sup>th</sup> Avenue corridor is not on a Walk-to-School Route.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$160,000			\$160,000		
ROW		\$60,000			\$60,000		
Construction		\$900,000			\$900,000		
TOTAL EXPENSES		\$1,120,000					
SOURCES OF FUNDS							
Development Mitigation							
Surface Transportation Funds (Urban)		\$1,000,000			\$1,000,000		
Arterial Improvement Project Funds							
Other							
Local Funds		\$120,000			\$120,000		
TOTAL FUNDS		\$1,120,000					

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No

Safety Project: Yes. Provides pedestrian and bicycle components.

Preservation: 2005 Pavement Condition Index of 70.

Economic Development: Vacant residential land west of 66<sup>th</sup> Avenue will continue to add traffic to this Collector Arterial.

# Project: Mead Ave Corridor - Rudkin Ave to Fair Ave

#### **Project Number:**

**Project Summary:** This project includes widening of an existing two-lane facility to three-lane Minor Arterial standard with shared curb-lanes for bicycles, sidewalks and 11-foot center left turn-lane.

**Justification:** Reconstruction of existing street for safety and future capacity needs. Existing traffic on Mead Avenue in 2005 was approximately 5,800 vehicles near Fair Avenue. Future volumes may exceed 9,000 by 2025.

Status: No engineering plans available at this time. Project may begin in 2015.

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- City of Yakima Water and Irrigation Facility adjustments, relocation or replacements. No city irrigation.
- Union Gap Water System
- Private Franchised Utilities
- Rudkin Road improvement project
- •

**Project Description:** Widening of Mead Avenue from the existing two-lanes to three lanes, including continuous left turn lane. The corridor is 0.75 miles in length. Stormwater improvements would need to be included as part of the project. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, consistent with Bike Plan Map.
- Illumination: Urban Standard lighting level would be installed.
- Intersections at Grade: Continuous left turn lane would provide storage for turning vehicles at intersections.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: No signals are anticipated as part of this project. The intersection of Mead Avenue and 18<sup>th</sup> Street may need roundabout or traffic signal in the future.
- Walk-to-School Route: Mead Avenue is not a Walk-to-School Route. However, Martin Luther King Jr. Elementary School is located just south of Mead Avenue on 18<sup>th</sup> Street, where a patrolled school crossing is located.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$121,000						
ROW		\$0						
Construction		\$1,091,000						
TOTAL EXPENSES		\$1,212,000						
SOURCES OF FUNDS								
Development Mitigation		\$0						
Federal Funds - other								
Surface Transportation Funds (Urban)		\$970,000						
State Funds - TTP		\$181,000						
Arterial Improvement Project Funds		\$0						
Local Funds		\$61,000						
TOTAL FUNDS		\$1,212,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No

Safety Project: Yes. Provides pedestrian, bicycle components.

Preservation: 2005 Pavement Condition Index of 55

Economic Development: Yes. Mead Avenue provides access to residential, commercial and industrial land uses and is classified as a Minor Arterial Street. It also a shared border with Union Gap.

# Project: 80<sup>th</sup> Ave Corridor– Tieton Drive to Zier Rd

## **Project Number:**

**Project Summary:** This project includes widening of an existing two-lane facility to three-lane Minor Arterial standard with shared curb-lanes for bicycles, sidewalks and 11-foot center left turn-lane. The project length is 1.2 miles and may be improved in phases.

**Justification:** Reconstruction of existing street for safety and future capacity needs. Traffic volumes on 80<sup>th</sup> Avenue in 2005 were approximately 6,500 in the vicinity of Nob Hill Boulevard. Future volumes may exceed 9,800 by 2025.

**Status:** The approach of 80<sup>th</sup> Avenue to Tieton Drive from the south has been re-constructed (by Yakima County, prior to annexation). The remainder of the project is in preliminary design and may begin in2011.

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Wastewater
- Private Franchised Utilities

**Description:** Widening of 80th Avenue from the existing two-lanes to three lanes, including continuous left turn lane. All intersections are planned to be two-way stop control following construction. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, consistent with Bike Plan Map.
- Illumination: Continue standard levels consistent with development standards.
- Intersections at Grade: Left turn channelization at major street intersections. No traffic signals are planned along the corridor.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$120,000						
ROW		\$350,000						
Construction		\$1,530,000						
TOTAL EXPENSES		\$2,000,000						
SOURCES OF FUNDS								
Development Mitigation		\$50,000						
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$1,730,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$220,000						
TOTAL FUNDS		\$2,000,000						

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No

Safety Project: Yes. Provides pedestrian, bicycle components.

Preservation: 2005 Pavement Condition Index was not available for 80<sup>th</sup> Avenue. Economic Development: Yes.

# Project: Zier Rd- 72<sup>nd</sup> Ave to 80<sup>th</sup> Ave

#### **Project Number**:

**Project Summary:** This project includes minor widening of an existing two-lane facility to two-lane Collector Arterial standard with shared curb-lanes for bicycles, and sidewalks.

**Justification:** Reconstruction of existing street for safety and future capacity needs. Traffic volumes on Zier Road in 2005 were 2,500 average daily vehicle trips. Volumes by 2025 may exceed 4,000 vehicles.

Status: Preliminary Engineering. Project may begin in 2015.

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Wastewater
- Private Franchised Utilities

**Project Description:** Widening of Zier Road from the existing two-lanes to two wide lanes, including sidewalks. All intersections are planned to be two-way stop control following construction. The project is 0.50 miles in length. The intersections of 72<sup>nd</sup> and 75<sup>th</sup> and Zier have existing traffic signals. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, consistent with Bike Plan Map.
- Illumination: Continue standard levels along Collector arterial consistent with development standards.
- Intersections at Grade: Left turn channelization at major street intersections. The intersections of 72<sup>nd</sup> Avenue and Zier and 75<sup>th</sup> and Zier are signalized.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Existing traffic signal at 72<sup>nd</sup> Avenue and Zier Road.
- Walk-to-School Route: West Valley Middle School and Junior High School are located along this portion of Zier Road and are within the required walk to school radius of the West Valley School District.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$50,000						
ROW		\$150,000						
Construction		\$750,000						
TOTAL EXPENSES		\$950,000						
SOURCES OF FUNDS								
Development Mitigation		\$0						
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$850,000						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$100,000						
TOTAL FUNDS		\$950,000						

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides pedestrian and bicycle components. Preservation: 2005 Pavement Condition Index of 77. Economic Development: No.

# Project: Lincoln and 'B' Street Realignment – 5<sup>th</sup> Avenue to Custer

**Project Number:** 

**Project Summary:** This project includes realignment of the two principle arterial street segments and associated intersections. Project may include roundabouts and/or signal installations at major intersections.

**Justification:** Reconstruction of existing street segments and intersection for safety and future capacity needs, as well as improve traffic flow. Average traffic on Lincoln Avenue in the vicinity of the one-way couplet was nearly 15,000 vehicles in 2005, and is expected to exceed 20,000 vehicles by 2025. B Street in the vicinity of the couplet carried nearly 10,000 vehicles in 2005, and is expected to exceed 14,000 vehicles by 2025. Vehicle collisions have been especially problematic at the intersections of North 6<sup>th</sup> Avenue with both B Street and Lincoln Avenue(both with entering volumes of 14,800 vehicles in 2005 with 36 and 33 collisions respectively between 1998 and 2004).

Status: Preliminary Engineering. Project may begin in 2012.

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- Private Franchised Utilities
- Yakima Water and Irrigation Facility adjustments, relocations and /or replacements. No city irrigation impacts.
- Railroad grade separation

**Project Description**: Widening and realignment of Lincoln and 'B' Street with associated intersections to wide lanes, sidewalks, safety flashers, roundabouts and/or signals. Improvement would also address safety problems at the intersections of North 6<sup>th</sup> Avenue with B Street and Lincoln Avenue Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Dedicated 5-foot wide bike lanes consistent with Bike Plan Map.
- Illumination: Continue standard levels along Principal Arterial streets consistent with development standards.
- Intersections at Grade: Turn channelization, safety flasher, roundabout and/or signals.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Safety Flasher, signal and/or roundabout.
- Walk-to-School Routes: Neither B Street nor Lincoln Avenue are located on Walk-to-School Routes in this location.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$390,000			\$390,000		
ROW		\$960,000				\$960,000	
Construction		\$1,652,000					\$1,652,000
TOTAL EXPENSES		\$3,002,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
Surface Transportation Funds (E??)		\$2,597,000			\$337,000	\$831,000	\$1,429,000
Arterial Improvement Project Funds							
Local Funds		\$405,000			\$53,000	\$129,000	\$223,000
TOTAL FUNDS		\$3,002,000					

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides motorist, pedestrian and bicycle components. Preservation: 2005 Pavement Condition Index of 40 to 70. Economic Development: No.

# Project: 5<sup>th</sup> Avenue & Tieton Drive - Intersection

## **Project Number**:

**Project Summary:** This project includes replacing a traffic signal with a roundabout and surface street repairs for all four approaches.

**Justification:** Reconstruction of existing intersection for safety and future capacity needs. In 2005, this intersection had an entering volume of 24,100 vehicles with 23 vehicle collisions occurring between 1998 and 2004. The signal controller and existing detection are in very poor condition and functionally obsolete. The intersection is characterized by heavy Eastbound left and Southbound right turning movements.

Status: Preliminary Engineering. Project may begin in 2011.

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- Private Franchised Utilities
- Yakima Water and Irrigation- Facility adjustments, relocation and /or replacements. Existing pump station at SE corner may be impacted.

**Project Description:** This project includes intersection improvement to replace existing signal with roundabout and surface street repairs for all four approaches. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Illumination: Continue standard levels along arterial consistent with development standards.
- Intersections at Grade: Remove signal and install roundabout.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Remove existing signal
- Walk-to-School Route: This intersection is adjacent to Davis High School and within the Walk to school radius required by the Yakima School District.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
ALL		\$400,000	\$400,000				
PE							
ROW							
Construction							
TOTAL EXPENSES		\$400,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
Surface Transportation Funds Urban		\$200,000	\$200,000				
Arterial Improvement Project Funds							
WSDOT		\$200,000	\$200,000				
Local Funds							
TOTAL FUNDS		\$400,000					

# TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Preservation: Yes, existing signal system in need of replacement. Economic Development: No.

# Project: Rudkin Road- Viola Ave to Rainier Place

Project Number:

**Project Summary:** This project includes widening of an existing two-lane facility to three-lane Minor Arterial standard with shared curb-lanes for bicycles, sidewalks and 11-foot center left turn-lane.

**Justification:** Reconstruction of existing street for safety and future capacity needs. The City of Yakima portion of Rudkin Road includes the segment from Viola Avenue to Mead Avenue (0.25 miles). The remaining portion of Rudkin Road from Mead Avenue to Valley Mall Boulevard is within Union Gap (0.75 miles). The intersection of Valley Mall Boulevard with Rudkin Road is a known capacity problem and under design review by WSDOT. In 2005, Rudkin Road carried an average of 1,120 average daily vehicle trips and is projected to increase to approximately 1,800 vehicle trips by 2025.

Status: Conceptual project only. No preliminary designs at this time. Project may begin in 2015.

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- Yakima Water and Irrigation (Viola to Mead Ave) Facility adjustment, relocation and or replacements. New waterline cross I-82 between Viola and Mead. No city irrigation. Old Union Irrigation Company.
- Private Franchised Utilities
- Coordinated and joint project with Union Gap and Union Gap Water
- Coordination with WSDOT interchange design project for Rudkin Road and Valley Mall Boulevard intersection.

**Project Description:** Widening of Rudkin Road from the existing two-lanes to three lanes, including continuous left turn lane. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, consistent with Bike Plan Map.
- Illumination: Urban level lighting standards would be incorporated
- Intersections at Grade: Left turn channelization at all street intersections.
- Transit: Not used by Transit at this time.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Walk-to-School Route: Rudkin Road is not a Walk-to-School Route.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$109,000						
ROW		\$0						
Construction		\$1,084,000						
TOTAL EXPENSES		\$1,193,000						
SOURCES OF FUNDS								
Development Mitigation		\$0						
Federal Funds - other								
Surface Transportation Funds (Urban)		\$587,000						
State Funds - TTP		\$500,000						
Arterial Improvement Project Funds		\$0						
Local Funds		\$106,000						
TOTAL FUNDS		\$1,193,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No

Safety Project: Yes. Provides pedestrian, bicycle components, as well as continuous left turn lane Preservation: 2005 Pavement Condition Index of 48.

Economic Development: Yes. Rudkin Road is a significant freight service road with various trucking related businesses. The intersection of Rudkin Road with Valley Mall Blvd is a critical development project and bottleneck for local traffic congestion.

# MULTI-MODAL PROJECTS: TRANSIT & PATHWAYS

This table represents a list of project priorities from the City of Yakima Bicycle and Pedestrian Advisory Committee, 2005. Project selection of these listed projects will be on an annual basis and will depend upon availability of grant programs from various State and Federal programs.

Project	<u>From</u>	<u>To</u>	Description	Est Cost (000)	Length (mi)
Annual ADA Ramp Improvements			Upgrade of ramps to ADA standards at Arterial Street intersections, selected on annual basis	200	
CBD Pedestrian Connector			Improve pedestrian conditions in CBD	2,000	
Sidewalk Repair and Replacement			Annual program, locations selected based on condition, safety	250	
16th Ave Pedestrian Crossing	Bonnie Doone	YVCC	Install in-pavement flasher or similar system	50	
N 8th St Pedestrian Crossing	Convention Center		Install in-pavement flasher or similar system	50	
16th Ave & Nob Hill Intersection			Improve pedestrian conditions and safety	100	
Bike Route Upgrade			Upgrade lane markings and signage. Annual program, locations selected based on condition, safety	50	
Lincoln Ave	24th Ave	40th Ave	Resurface and Restripe from 4- lanes to 3-lanes with Bike Lane, missing sidewalks	750	1
6th St	Nob Hill Blvd	Lincoln Ave	Resurface and Restripe with bike lane, missing sidewalks	920	0.92
Greenway Path Connectors	Fruitvale Blvd	Yakima Greenway	Intersection improvement and pathway extension	300	0.15
Canal Path Extension	McGiness Park	Naches Ave	Cover open irrigation canal with bike/ped pathway	500	0.63
Nob Hill Blvd	3rd Ave	12th Ave	Missing sidewalks on south side of Principal Arterial	2,125	0.73
Beech St - 18th St Connector	Fair Ave	18th St	Missing sidewalks, connects Sarge Hubbard Park/Greenway to Kiwanis Park	195	0.43
S 32nd Ave	Tieton Dr	Nob Hill Blvd	Missing sidewalks on Collector Arterial	221	0.49
Summitview Ave	7th Ave	40th Ave	Missing sidewalks on south side of Principal Arterial	350	0.75
80th Avenue	Tieton Dr	Zier Rd	Sidewalks, shared bike lane	550	1.2
Powerhouse Road	Lincoln Ave	40th Ave	Sidewalks, shared bike lane	550	1.2
Mead Ave	Rudkin Rd	1st St	Missing sidewalks, bike lane improvement	420	0.94
Zier Rd	72nd Ave	80th Ave	Missing sidewalks, shared bike lane	250	0.5
Englewood Ave	16th Ave	66th Ave	Missing sidewalks, shared bike lane	2,400	3.2
16th Ave	SR 12	Washington Ave	Missing sidewalks, bike lane improvement	2,700	3.6
40th Ave	SR 12	Washington Ave	Missing sidewalks, bike lane improvement	2,400	3.2
Terrace Heights, Greenway Connector	Under I-82 to Greenway		Provide pathway connection between Yakima CBD, I-82 Frontage Road, Yakima Greenway and Terrace Heights		

# Project: William O. Douglas Pathway

#### **Project Number:**

**Project Summary:** This project includes the construction and connection of existing trails, sidewalks and paths to form a continuous trail system from the Yakima Valley Trolley Barn at 3<sup>rd</sup> Avenue and Pine to the Cowiche Canyon. The trail outside of the city continues on to Goose Prairie.

**Justification:** Connection and construction of pedestrian facilities to mark those areas walked by William O. Douglas as a young man growing up in the Yakima Valley.

**Status:** Preliminary Engineering underway. Construction, right of way and development to begin in 2006.

Links to Other Projects: Related projects include the following:

- Greenway
- Cowiche Trail
- Private Franchised Transportation
- Railways

**Project Description:** This project is at the preliminary design level. The goal is to create a pedestrian system that connects the area near the Yakima Valley Transportation Barn (Electric Trolley) and areas to the west in the Cascade Mountain Range along pathways that William O. Douglas walked as a child and young man in the Yakima Valley. Transportation project components include:

- Bicycle Facilities: Some areas may allow mountain bikes.
- Signs or trailblazer markers: Signs would be installed to mark the trail or pathways.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$870,000	\$870,000				
ROW							
Construction		\$4,000,000	\$4,000,000				
TOTAL EXPENSES		\$4,870,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
Surface Transportation Funds Urban							
Arterial Improvement Project Funds							
Other		\$4,870,000	\$4,870,000				
Local Funds							
TOTAL FUNDS		\$4,870,000					

# TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: No. Preservation: Not applicable. Economic Development: Yes.

# Project: West Lincoln Avenue Sidewalks 56<sup>th</sup> to 29<sup>th</sup> Avenue

**Project Number**:

**Project Summary:** This project includes minor widening of an existing facility to provide sidewalk on both sides of Lincoln Avenue from 56<sup>th</sup> Avenue to 29<sup>th</sup> Avenue.

Justification: Reconstruction of existing street for pedestrian safety and mobility needs.

Status: Preliminary Engineering. Project may begin in 2010.

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- Private Franchised Utilities
- Yakima Water Division Facility adjustments, relocation and/or replacements. Irrigation services may need replacement.

**Project Description**: Widening of Lincoln Avenue to provide pedestrian mobility by the construction of missing sidewalk sections on both sides of the street between 56<sup>th</sup> Avenue and 29<sup>th</sup> Avenue. Two elementary schools are located along this section of Lincoln and have several children walking to school each day. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, consistent with Bike Plan Map.
- Illumination: Continue standard levels along street to provide consistent pedestrian and street level development standards.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Reduction of Travel Lanes: Lincoln Avenue will be evaluated for possible conversion from 4-lanes to 3-lanes
- Walk to School Route: This portion of Lincoln Avenue has two walk-to school zones. Robertson Elementary School has crosswalks between 28<sup>th</sup> Avenue and 32<sup>nd</sup> Avenue; Gilbert Elementary School has crosswalks near 44<sup>th</sup> Avenue.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$40,000				\$40,000	
ROW		\$80,000				\$80,000	
Construction		\$524,000					\$524,000
TOTAL EXPENSES		\$644,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
Surface Transportation Funds (Urban)		\$556,000				\$102,000	\$454,000
Arterial Improvement Project Funds							
Local Funds		\$88,000				\$18,000	\$70,000
TOTAL FUNDS		\$644,000					

# TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides pedestrian and bicycle components. Preservation: Not applicable Economic Development: No.

# **Project: Yakima Avenue and Historic District Pedestrian Projects**

**Project Number**:

**Project Summary:** This project includes the removal and replacement of sidewalks, sections of curb and gutter, streetlights, and ADA facilities.

Justification: Reconstruction of existing sidewalks for safety and economic revitalization.

Status: Design, under construction in 2006. To be developed over several years in phases.

Links to Other Projects: Related projects include the following:

- Yakima Water Facility adjustments, repair and /or replacement.
- Yakima Wastewater
- Private Franchised Utilities

**Project Description**: Removal and replacement of sidewalks and sections of curb and gutter, streetlights and ADA facilities along Yakima Avenue from Front Street to 9<sup>th</sup> Street, on Front Street from Yakima Avenue to 'A' Street, and on 1<sup>st</sup> Street from 'A' to Yakima Avenue. Period lighting will be installed to connect the Front Street Historical District with the tourism and convention areas to the east near 9<sup>th</sup> Street. Decorative brick, art fences, banner poles and planters will create a sense of place to encourage the revitalization of the Yakima Downtown. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Bike racks are to be installed.
- Illumination: Pedestrian and street level lighting will be installed.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Traffic Control Signals: Existing signals exist; minor modifications will be made to the location of pedestrian push buttons for ADA access issues. A signal phase will be added at 4<sup>th</sup> Street and Yakima Avenue for the north side of the intersection.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$870,000	\$870,000				
ROW							
Construction		\$4,000,000	\$4,000,000				
TOTAL EXPENSES		\$4,870,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
Surface Transportation Funds Urban							
Arterial Improvement Project Funds							
Other		\$4,870,000	\$4,870,000				
Local Funds							
TOTAL FUNDS		\$4,870,000					

# TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides pedestrian and bicycle components. Preservation: Not applicable. Economic Development: Yes.

# Project: Beech Street Pedestrian Connection – Fair Ave to Chalmers Street

**Project Number:** 

**Project Summary:** This project includes minor widening of an existing facility to provide a pedestrian connection under I-82 from the Yakima Greenway and shopping center on the east side of the Interstate to the Kiwanis Park and other destinations in Yakima.

Justification: Reconstruction of existing street for pedestrian safety and mobility needs.

Status: Preliminary Engineering. Project may begin in 2009.

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- Yakima Water Division No waterline in Beech street other than minor stub out at Fair Ave. Possible new waterline.
- Private Franchised Utilities
- Widening of I-82

**Project Description:** Widening of Beech Street to provide pedestrian connection under I-82 to Yakima Greenway and shopping center on the east side of the Interstate to Kiwanis Park and other destinations in Yakima. Stormwater improvements are also part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Bicycle Facilities: Curb-lanes of 14-feet in width to accommodate share use, consistent with Bike Plan Map.
- Illumination: Continue standard levels along street to provide consistent pedestrian and street level development standards.
- Transit: Designated bus stops as designated by Yakima Transit to serve adjacent land uses.
- Sidewalks: Walkways for pedestrians on both sides of roadway includes curbs, gutters, and access ramps.
- Walk-to-School Route: This portion of Beech Street is not a Walk to School route.

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$51,000				\$51,000	
ROW		\$170,000				\$170,000	
Construction		\$454,000					\$454,000
TOTAL EXPENSES		\$675,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
Surface Transportation Funds (Urban)		\$595,000				\$195,000	\$400,000
Arterial Improvement Project Funds							
Local Funds		\$80,000				\$26,000	\$54,000
TOTAL FUNDS		\$675,000					

# TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides pedestrian and bicycle components. Preservation: Not applicable Economic Development: No.
# Project: Annual Yakima Transit Operating Program

#### **Project Number**:

**Project Summary:** This project includes the annual operating and maintenance program for Yakima Transit. As a transportation component, Transit expenditures are included in the City of Yakima 6-Year Transportation Improvement Program and are a vital portion of the transportation network in the Yakima Urban Area.

**Justification:** Annual expenditures of operation, route and equipment maintenance, planning and services, including purchase of new busses, demonstration service program to Selah and Union Gap.

Status: Annual program adopted during each Budget session.

Links to Other Projects: Related projects include the following:

- Arterial Street Maintenance Program
- ADA sidewalk ramp update program
- Sidewalk and pathway construction and repair
- Congestion improvement programs

**Project Description:** Yakima Transit offers bus and related public transit services to the greater Yakima Urban Area. Certain required ADA compliant services are contracted with private providers.

T unung sources.								
Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$2,430,000	\$405,000	\$405,000	\$405,000	\$405,000	\$405,000	\$405,000
ROW		\$0						
Construction/Services		\$15,498,000	\$2,583,000	\$2,583,000	\$2,583,000	\$2,583,000	\$2,583,000	\$2,583,000
TOTAL EXPENSES		\$17,928,000	\$2,988,000	\$2,988,000	\$2,988,000	\$2,988,000	\$2,988,000	\$2,988,000
		\$0						
SOURCES OF FUNDS		\$0						
Development Mitigation		\$0						
Federal Funds - other		\$9,048,000	\$1,508,000	\$1,508,000	\$1,508,000	\$1,508,000	\$1,508,000	\$1,508,000
Surface Transportation Funds (Urban)		\$0						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$0						
Local Funds		\$8,880,000	\$1,480,000	\$1,480,000	\$1,480,000	\$1,480,000	\$1,480,000	\$1,480,000
TOTAL FUNDS		\$17,928,000	\$2,988,000	\$2,988,000	\$2,988,000	\$2,988,000	\$2,988,000	\$2,988,000

#### **Funding Sources:**

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes- Transit availability provides alternatives to single vehicle trips and offers mode choices.

Safety Project: Transit services are used by many handicapped citizens, elderly and youth which reduce the incidence of some high risk driving groups

Preservation: Preservation of the fleet is incorporated into the annual budget.

Economic Development: Yes. Provides valuable component of the transportation system for the Urban Area

# ANNUAL OPERATING AND MAINTENANCE PROJECTS

## **Project: Annual Arterial Maintenance Program**

#### **Project Number:**

**Project Summary:** This project includes an annual pavement maintenance program, which consists of pothole repairs, wheel-path grinding, crack-filling, chip seal and asphalt overlays. The program's sole purpose is asphalt rehabilitation and preservation.

**Justification:** Preservation and rehabilitation programs a core component of being good stewards of the infrastructure investments of the citizens. The only alternative to preservation and maintenance is complete reconstruction of streets. The cost of a preservation, rehabilitation and reconstruction increases dramatically as streets deteriorate. (Chip seal estimated at \$30,000 per lane mile – reconstruction estimated at \$1,000,000 per lane mile.)

Status: Annual program adopted during 2006 Budget.

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Water Division facility adjustments, relocations and/ or replacements.
- Yakima Wastewater
- Private Franchised Utilities
- Annual Capital Projects

**Project Description:** A Pavement Management System shall be used to determine the pavement condition index, new ratings will be conducted every three years. Pavement surface imperfections will be addressed through specific area repairs, wheel-path grinding and patching, crack-filling and one to three applications of a chip seal. In some circumstances a complete grind and overlay may be required. Grind and overlays will be restricted to roadway sections that have degraded to a point beyond rehabilitation through the other measures noted above:

- Bicycle Facilities: Streets will be evaluated to determine if bicycle facilities are included in the city's comprehensive plan. Where feasible wide curb lanes or marked bicycle lanes will be considered.
- Lane line and crosswalk markings will be replaced as determined by the supervising traffic engineer.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$0			\$0			
ROW		\$0			\$0			
Construction		\$3,600,000	\$600,000	\$600,000	\$600,000	\$600,000	\$600,000	\$600,000
TOTAL EXPENSES		\$3,600,000						
SOURCES OF FUNDS								
Development Mitigation								
REET 2			\$400,000	\$200,000	\$200,000	\$200,000	\$200,000	\$200,000
Gas Tax- New			\$25,000	\$40,000	\$45,600	\$50,000	\$50,000	\$50,000
Property Tax			\$200,000	\$200,000	\$200,000	\$200,000	\$200,000	\$200,000
Surface Transportation Funds (Urban)								
Arterial Improvement Project Funds								
Debt service retirement						\$122,000	\$122,000	\$122,000
Local Funds								
TOTAL FUNDS		\$0	\$625,000	\$440,000	\$445,600	\$572,000	\$572,000	\$572,000

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No

Safety Project: Possible, minor safety measures may be implemented.

Preservation: Varied

Economic Development: Yes. Provides viable transportation system for the movement of goods and people.

# **Project: Annual Unclassified Street Maintenance Program**

#### **Project Number:**

**Project Summary:** This project includes an annual pavement maintenance program, which consists of pothole repairs, wheel-path grinding, crack-filling, and chip seal. The program's sole purpose is asphalt rehabilitation and preservation. The Program will operate on an 11-year cycle.

**Justification:** Preservation and rehabilitation programs a core component of being good stewards of the infrastructure investments of the citizens. The only alternative to preservation and maintenance is complete reconstruction of streets. The cost of a preservation, rehabilitation and reconstruction increases dramatically as streets deteriorate.

Status: Annual program started in 2005.

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Water Division water and irrigation facility adjustments, relocations and /or replacements.
- Yakima Wastewater
- Private Franchised Utilities
- Annual Capital Projects

**Project Description:** Pavement surface imperfections will be addressed through specific area repairs, wheel-path grinding and patching, crack-filling and one to three applications of a chip seal. In some circumstances a complete grind and overlay may be required. Grind and overlays will be restricted to roadway sections that have degraded to a point beyond rehabilitation through the other measures noted above:

- Bicycle Facilities: Streets will be evaluated to determine if bicycle facilities are included in the city's comprehensive plan. Where feasible wide curb lanes or marked bicycle lanes will be considered.
- Lane line and crosswalk markings will be replaced as determined by the supervising traffic engineer.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$0			\$0			
ROW		\$0			\$0			
Construction		1,200,000	200,000	200,000	200,000	200,000	200,000	200,000
TOTAL EXPENSES		1,200,000						
SOURCES OF FUNDS								
Development Mitigation								
REET 2			\$200,000	\$200,000	\$200,000	\$200,000	\$200,000	\$200,000
Gas Tax- New			0					
Property Tax								
Surface Transportation Funds (Urban)								
Arterial Improvement Project Funds								
Debt service retirement								
Local Funds								
TOTAL FUNDS		\$0	\$200,000	200,000	200,000	200,000	200,000	200,000

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No

Safety Project: Possible, minor safety measures may be implemented.

Preservation: Varied

Economic Development: Yes. Provides viable transportation system for the movement of goods and people.

## Project: School Safety Projects – Citywide improvements

#### **Project Number:**

**Project Summary:** This project includes the installation of warning flashers, signing, pavement marking and other features associated with school pedestrian crossings and Walk-to-School zones.

**Justification:** Safety improvements at public or private school pedestrian crossings, to be identified on an annual basis. Locations for projects include recommendations from the Yakima School District, West Valley School District or one of the private schools in the Urban Area. Criteria for project selection will vary annual depending upon availability of grant funding from the Washington Traffic Safety Commission or other School Safety programs sponsored by the Washington State Department of Transportation.

Status: Preliminary Engineering. Project Selection on an annual basis

Links to Other Projects: Related projects include the following:

- Yakima Wastewater
- Private Franchised Utilities
- Yakima Water and Irrigation

**Project Description**: This project includes the installation of warning flashers, signing and other features associated with school pedestrian crossings. Stormwater improvements may also be a part of the project, but not included in the list of project components. Costs of the project include construction and inspection components. Transportation project components include:

- Sidewalks: Walkways for pedestrians includes curbs, gutters, and access ramps.
- Traffic Control Devices: Safety Flasher, signals or other device determined on a case-by-case basis. Improved signage, street striping, crosswalk marking or other innovative measures may be investigated.
- Education programs: may be in conjunction with schools or other non-profit organizations

Expenses and Sources							
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010
EXPENSES							
PE		\$12,000	\$12,000				
ROW							
Construction		\$228,000	\$228,000				
TOTAL EXPENSES		\$240,000					
SOURCES OF FUNDS							
Development Mitigation		\$0					
PSMP???		\$200,000	\$200,000				
Arterial Improvement Project Funds							
Local Funds		\$40,000	\$40,000				
TOTAL FUNDS		\$240,000					

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Provides pedestrian components. Preservation: Not applicable. Economic Development: No.

## Project: Annual Traffic Signal System Upgrades – Citywide improvements

#### **Project Number**:

**Project Summary:** This project includes the upgrading of existing traffic signals, including replacement of vehicle or pedestrian detection devices, upgrading or repair of controller cabinets and components, upgrading of traffic signal display heads to include left turn phasing or other changes. Project selection may be the result of changing vehicle or pedestrian conditions that require revisions to the existing operation; or may be necessary to preserve existing operation of the traffic signal.

**Justification:** Identified safety, congestion or maintenance improvements. Project selection may be result of vehicle collision data analysis, traffic signal warrant analysis, changing traffic volumes or patterns, or other modified safety issues.

Status: Annual evaluation process to select priority locations.

Links to Other Projects: Related projects include the following:

- Private Franchised Utilities
- Yakima Water and Irrigation

**Project Description:** This project includes the installation or repair of traffic signal components, including vehicle or pedestrian detection, controller cabinet upgrade or repairs and pedestrian or vehicle signal head displays. Changes in the signal system may be required due to age or condition of equipment, safety concerns or in response to improving traffic flow to handle congestion conditions. Examples of possible future Traffic Signal projects in this category include:

N 1<sup>st</sup> St & "I" Street 56<sup>th</sup> Avenue and Summitview Avenue 3<sup>rd</sup> Avenue and Washington Avenue 48<sup>th</sup> Avenue and Summitview Avenue 48<sup>th</sup> Avenue and Tieton Drive 72<sup>nd</sup> Avenue and Washington Avenue 72<sup>nd</sup> Avenue and Mead Avenue North 40<sup>th</sup> Avenue & River Road Custer St & Lincoln Avenue

Transportation project components include:

- Pedestrian needs including audible signals and ADA sidewalk ramps may be added if necessary
- Lane line and crosswalk markings will be replaced as determined by the supervising traffic engineer.
- Illumination: Changes to street lighting may be required if video detection is added in an intersection with inadequate lighting levels.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$120,000	\$20,000	\$20,000	\$20,000	\$20,000	\$20,000	\$20,000
ROW		\$0	\$0	\$0	\$0	\$0	\$0	\$0
Construction		\$1,080,000	\$180,000	\$180,000	\$180,000	\$180,000	\$180,000	\$180,000
TOTAL EXPENSES		\$1,200,000	\$200,000	\$200,000	\$200,000	\$200,000	\$200,000	\$200,000
		\$0						
SOURCES OF FUNDS		\$0						
Development Mitigation		\$0	\$0	\$0	\$0	\$0	\$0	\$0
Federal Funds - other		\$0						
Surface Transportation Funds (Urban)		\$960,000	\$160,000	\$160,000	\$160,000	\$160,000	\$160,000	\$160,000
State Funds - TTP		\$0	\$0	\$0	\$0	\$0	\$0	\$0
Arterial Improvement Project Funds		\$0	\$0	\$0	\$0	\$0	\$0	\$0
Local Funds		\$240,000	\$40,000	\$40,000	\$40,000	\$40,000	\$40,000	\$40,000
TOTAL FUNDS		\$1,200,000	\$200,000	\$200,000	\$200,000	\$200,000	\$200,000	\$200,000

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: Yes – changes in system often in response to congestion Safety Project: Yes, if collision history identifies a correctable safety problem Preservation: Maintenance and upgrade of the signal system is vital to efficient traffic flow Economic Development: Yes – traffic flow and efficient services are indicators of a healthy local street system.

## **Project: Paved Shoulders**

#### **Project Number:**

**Project Summary:** This project includes hard surfacing of existing unpaved shoulders on streets within the Yakima Urban Area. Priority will be given to classified streets that are located on or near Walk-to-School Routes or other significant pedestrian generators, where no sidewalk is present or planned in the near future.

Justification: Air quality improvement and safety measure.

Status: Local selection on a priority basis, where right of way is available

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Wastewater
- Private Franchised Utilities
- Coordination with school districts.

**Project Description:** Hard surfacing of unpaved gravel shoulders may be accomplished using several different treatments. As a walking surface, these are considered temporary until sidewalk construction can be implemented. As an air quality measure, they provide immediate relief from fugitive street-related dust. Material and construction will require storm-water component. Costs of the project include construction and inspection components. Transportation project components include:

- Stormwater: Design of paved shoulders will require stormwater component.
- Bicycle Facilities: Paved shoulders will improve cycling conditions, but are not considered a dedicated bike lane.
- Illumination: No changes to street lighting are included with this program.
- Transit: Transit use will be enhanced in areas that currently do not have sidewalks.
- Sidewalks: Paved shoulders are considered temporary surfaces until such time that a permanent sidewalk may be installed..
- Underground Utilities: Some coordination with utility companies will be necessary, as a base is established for the paved shoulder.

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$10,000						
ROW		\$0						
Construction		\$100,000						
TOTAL EXPENSES		\$110,000						
SOURCES OF FUNDS								
Development Mitigation		\$0						
Federal Funds - other		\$50,000						
Surface Transportation Funds (Urban)		\$0						
State Funds - TTP		\$0						
Arterial Improvement Project Funds		\$25,000						
Local Funds		\$25,000						
TOTAL FUNDS		\$100,000						

#### TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No

Safety Project: Yes. Provides pedestrian, bicycle components

Preservation: Interim measure.

Economic Development: Air Quality measures and walk-ability should enhance Economic Development.

# **Project: Bridge Preservation and Repair Program**

#### **Project Number:**

**Project Summary:** This proposes a maintenance and preservation program for structures such as Nob Hill Overpass, Walnut Underpass, Yakima Avenue Overpass, and other minor bridge structures in the city of Yakima.

**Justification:** Preservation and rehabilitation programs a core component of being good stewards of the infrastructure investments of the citizens. The only alternative to preservation and maintenance is complete reconstruction of structures. The cost of a preservation, rehabilitation and reconstruction increases dramatically as these structures deteriorate.

Status: Inspection Program through WSDOT.

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Wastewater
- Private Franchised Utilities
- Annual Capital Projects

**Project Description:** The Yakima Avenue Overpass, near 18<sup>th</sup> Street and the Yakima River currently has weight restrictions; other structures have noted deficiencies that will need to be addressed. However, no dedicated funding source has been identified:

Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$0						
ROW		\$0						
Construction		0						
TOTAL EXPENSES		0						
SOURCES OF FUNDS								
Development Mitigation								
REET 2								\$200,000
Gas Tax- New			0					
Property Tax								
Surface Transportation Funds (Urban)								
Arterial Improvement Project Funds								
Debt service retirement								
Local Funds								
TOTAL FUNDS								

#### **Funding Sources:**

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Possible, minor safety measures may be implemented. Preservation: Varied Economic Development: Yes. Provides viable transportation system for the movement of goods and people.

# Project: Annual Sidewalk Repair/ ADA Transition Program

## **Project Number**:

**Project Summary:** This project includes an annual repair and replacement of public sidewalks and associated ADA ramps. The program's sole purpose is rehabilitation and preservation. The responsibility of maintaining a safe walking surface on sidewalks belongs to the adjacent property owner. However, the city recognizes the benefit of providing safe walking conditions and to that end funds an annual 50/50 Sidewalk Program to share with property owners the cost of replacing sections of existing sidewalks.

ADA Transition Program funds the replacement of existing broken ADA ramps or the installation of new based on criteria contained in the City's Transportation Plan.

**Justification:** Preservation and rehabilitation programs a core component of being good stewards of the infrastructure investments of the citizens. The only alternative to preservation and maintenance is complete reconstruction of streets. The cost of a preservation, rehabilitation and reconstruction increases dramatically as sidewalks deteriorate.

Status: Annual 50/50 Sidewalk Program funded at \$50,000. ADA Transition Plan funded beginning in 2007 at \$20,000.

Links to Other Projects: Related projects include the following:

- Nob Hill Water
- Yakima Water Division water and irrigation facility adjustments, relocations and/or replacements
- Yakima Wastewater
- Private Franchised Utilities
- Annual Capital Projects
- Transit

**Description:** Property owners will be contacted based on citizen complaints or staff observations of the need to replace sidewalks that are a possible tripping hazard. ADA ramp replacement or installation will be based on priorities arrived at through the criteria stated in the city's transportation plan.

50/50 Sidewalk Expenses and								
Sources								
	Prior to							
Item	2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES								
PE		\$0			\$0			
ROW		\$0			\$0			
Construction		\$300,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000
TOTAL EXPENSES		\$300,000						
SOURCES OF FUNDS								
Development Mitigation								
REET 2			\$0	\$0	\$0	\$0	\$0	\$0
General Fund		\$300,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000
Property Tax								
Surface Transportation Funds (Urban)								
Arterial Improvement Project Funds								
Debt service retirement								
Local Funds								
TOTAL FUNDS		\$0	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000

ADA Transition Program Expenses and Sources								
Item	Prior to 2006	Period Total	2006	2007	2008	2009	2010	2011
EXPENSES	2000		2000	2007	2000	2007	2010	2011
PE		\$0			\$0			
ROW		\$0			\$0			
Construction		\$220,000	\$0	\$20,000	\$25,000		\$25,000	\$25,000
TOTAL EXPENSES		\$220,000						
SOURCES OF FUNDS								
Development Mitigation								
REET 2			\$0	\$0	\$0	\$0	\$0	\$0
Gas Tax - New		\$220,000	\$0	\$20,000	\$25,000	\$25,000	\$25,000	\$25,000
Property Tax								
Surface Transportation Funds (Urban)								
Arterial Improvement Project Funds								
Debt service retirement								
Local Funds								
TOTAL FUNDS		\$0	\$0	\$20,000	\$25,000	\$25,000	\$25,000	\$25,000

## TRANSPORTATION PLAN CATEGORY

Capacity / Concurrency Project: No Safety Project: Yes. Preservation: Varied Economic Development: N/A